# ANNUAL FINANCIAL REPORT

Fiscal year ending June 30, 2024















## KENOSHA UNIFIED SCHOOL DISTRICT KENOSHA, WISCONSIN

## FINANCIAL STATEMENTS, SUPPLEMENTARY INFORMATION, AND SINGLE AUDIT

YEAR ENDED JUNE 30, 2024

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# KENOSHA UNIFIED SCHOOL DISTRICT SCHOOL BOARD AND ADMINISTRATION 2023-2024

#### MEMBERS OF THE BOARD OF EDUCATION

Mary Modder President
Rebecca Stevens Vice President

Dr. Todd Alan Price Clerk
Kristine Schmaling Treasurer
Yolanda Adams Member
Sabrina Landry Member
Bob Tierney Member

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Dr. Jeffrey Weiss

Tarik Hamdan

Chief Financial Officer

Wendi Tindall

William Haithcock

Kevin Neir

Kristopher Keckler

Tanya Ruder

Superintendent of Schools

Chief Financial Officer

Chief Academic Officer

Chief of School Leadership

Chief Human Resource Officer

Chief Information Officer

#### ANNUAL FINANCIAL REPORT PREPARED BY

Lisa M. Salo, CPA, Accounting Manager



#### **INDEPENDENT AUDITORS' REPORT**

Board of Education Kenosha Unified School District Kenosha, Wisconsin

## Report on the Audit of the Financial Statements *Opinions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Kenosha Unified School District (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2024, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the schedules relating to pensions and other postemployment benefits, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining nonmajor fund financial statements, charter school schedule, the schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and the schedule of state awards as required by the State Single Audit Guidelines issued by the Wisconsin Department of Administration are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining nonmajor fund financial statements, charter school schedule and the schedules of expenditures of federal and state awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin November 21, 2024

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

The management's discussion and analysis of the Kenosha Unified School District's financial performance provides an overall review of financial activities for the fiscal year. This analysis focuses on school district financial performance as a whole.

#### **OVERVIEW OF THE ANNUAL FINANCIAL REPORT**

The annual financial report includes the management's discussion and analysis, basic financial statements, required supplementary information, and supplementary information. The basic financial statements include the District-wide financial statements, fund financial statements, and notes to the financial statements. The District's annual financial report also provides an additional section called federal and state awards as required by award granting agencies. The annual financial report is the responsibility of the District's administration. The independent auditors' reports included in the annual financial report provide various assurances on the annual financial report and are the auditors' responsibility.

#### **Basic Financial Statements**

#### **District-Wide Financial Statements**

The statement of net position and statement of activities comprise the District-wide financial statements. These statements present an aggregate view of the District's finances, similar to a private-sector business. Both statements distinguish functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*.

The *statement of net position* presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the District's financial situation is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the year. This statement reports the cost of governmental functions and the financing of those functions in the fiscal year.

#### **Fund Financial Statements**

A grouping of related accounts used to maintain control over resources segregated for specific activities defines a fund. Fund statements report operations in more detail than the District-wide statements and provide information that may help evaluate a district's near-term financing requirements. Three fund types may comprise the Fund financial statements: *governmental, proprietary, and fiduciary.* Governmental funds and fiduciary funds constitute the District's fund financial statements. The District does not have any proprietary funds.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### Governmental Funds

Governmental funds report using the current financial resources measurement focus and the modified accrual basis of accounting. In general, the type of revenues that come in and the expenditures paid out define the fund types' focus. Governmental funds include the General Fund, Special Revenue Funds (Head Start, Special Revenue Trust, Food Service, and Community Service), and Debt Service Fund. Under generally accepted accounting principles, the Special Education Fund (Fund 27) activities are reported with general fund activities because a transfer from the General Fund (Fund 10) finances the excess expenditures within the Special Education Fund.

The District produces *fund financial statements* for this fund type. There are two fund financial statements, the *balance sheet* and the *statement of revenues, expenditures, and changes in fund balances* (operating statement). Financial information for the major funds is presented separately on both the balance sheet and the statement of revenues, expenditures, and changes in fund balances. The General Fund and Debt Service Fund are major funds. Data for the non-major funds combine into a single, aggregated column. The non-major funds consist of the Special Revenue Trust Fund, Head Start Fund, Food Service Fund, and Community Service Fund. The supplementary information provides detailed information for each of the individual non-major funds.

A reconciliation to facilitate the comparison of the statement of net position to the governmental fund's balance sheet is presented. Also, a separate reconciliation from the statement of activities to the statement of revenues, expenditures, and changes in fund balances of governmental funds is presented. Both reconciliations are presented after the corresponding statement.

The District adopts an annual budget for its governmental funds. Budgetary comparison statements for the general fund and any major special revenue funds have been provided in the required supplementary information to demonstrate budget compliance as required by generally accepted accounting principles.

#### **Proprietary Funds**

*Proprietary funds* operate similarly to a business. These funds have exchange transactions where each party receives and gives up nearly equal value for the essential activity for that fund. This fund type uses the accrual basis of accounting. The District does not have any proprietary funds.

#### Fiduciary Funds

The District also serves as a trustee, or fiduciary, for a retiree benefits fund to provide for obligated premiums that the District has in relation to retired employees' prior service. The assets of these organizations do not directly benefit the District. The District's responsibility is limited to ensuring the assets reported in these funds are used only for their intended purposes. *Fiduciary* activities are excluded from the District-wide financial statements because the District cannot use these assets to finance its operations. These funds follow the accrual basis of accounting described above in the District-wide Financial Statement section. Two fiduciary financial statements exist, the *statement of net position* and the *statement of changes in net position* (operating statement).

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **Notes to the Financial Statements**

The *notes to the financial statements* provide additional information essential to understanding the data provided in the district-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

#### **Required Supplementary Information**

The required supplementary information and related notes contain the information required to be reported under generally accepted accounting principles (GAAP). This information is not audited. Although not part of the basic financial statements, it is considered an essential part of financial reporting. The required supplementary information and related notes follow the notes to the financial statements.

#### **Supplementary Information**

The *supplementary information* is provided for additional analysis and is not part of the basic financial statements. It includes the combining fund statements, which provide further details for the non-major governmental funds. This information follows the required supplementary information section.

#### **FINANCIAL HIGHLIGHTS**

#### **District-Wide Financial Statements**

The assets and deferred outflows of resources of the District exceeded the liabilities and deferred inflows at the close of the fiscal year by \$231.9 million (net position), an increase of \$11.9 million over the prior year's \$62.5 million.

District-wide revenues totaled \$327.6 million, while expenses totaled \$315.7 million, resulting in an increase to net position of \$11.9 million or 5.4% when compared to the prior year.

The District has \$409.9 million in capital assets, and \$102.7 million in outstanding long-term obligations.

#### **Governmental Funds Financial Statements**

The District's combined fund balances at June 30, 2024, were \$89.6 Million, a decrease of \$4.6 million from the prior year.

Revenues reported in the fund statements were \$328.1 million, while expenses totaled \$332.6 million, resulting in a decrease to fund balance of \$4.6 million.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

#### **District-Wide Financial Statements**

The district-wide financial statements are the *statement of net position* and *statement of activities*. These statements present an aggregate view of the District's finances, like a private-sector business. Both statements distinguish functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*.

#### Statement of Net Position

Table 1 below summarizes the District's *statement of net position* for the year ended June 30, 2024 compared to 2023.

Table 1								
Condensed Statement of Net Position								
(in thousands of dollars)								
	Governmental Activities \$ %							
			\$	%				
A4-	2024	2023		Change	Change			
Assets	¢ 400 670	Ф 404 40C	Φ	(0.754)	-6.7%			
Current assets	\$ 122,672	\$ 131,426	\$	(8,754)	-6.7% 0.2%			
Capital assets	259,754	259,230		524	-2.1%			
Total Assets	382,426	390,656		(8,230)	<b>-</b> Z. 1%			
Deferred Outflows								
Loss on advance								
refunding	65	131		(66)	-50.4%			
Related to pension	107,422	170,170		(62,748)	-36.9%			
Related to OPEB	17,138	16,033		1,105	6.9%			
Total Deferred Outflows	124,625	186,334		(61,709)	-33.1%			
Liabilities								
Other liabilities	33,798	38,006		(4,208)	-11.1%			
Long-term obligations	102,710	113,709		(10,999)	<b>-</b> 9.7%			
OPEB liability	39,855	38,481		1,374	3.6%			
Net pension liability	12,558	46,679		(34,121)	-73.1%			
Total Liabilities	188,921	236,875		(47,954)	-20.2%			
Deferred Inflows	07.407	07.000		(00,000)	0.4.40/			
Related to pension	67,137	97,836		(30,699)	-31.4%			
Related to OPEB	19,048	22,265		(3,217)	-14.4%			
Total Deferred Inflows	86,185	120,101		(33,916)	-28.2%			
Net Position								
Net Position  Net investment in								
capital assets	158,266	147,891		10,375	7.0%			
Restricted	11,227	11,213		10,373	0.1%			
Unrestricted (deficit)	62,452	60,910		1,542	-2.5%			
Total Net Position	\$ 231,945	\$ 220,014	\$	11,931	5.4%			
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Note: May be rounding differe								

Note: May be rounding differences.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

The assets and deferred outflows of resources of the District exceeded the liabilities and deferred inflows at the close of the fiscal year by \$231.9 million (net position), an increase of \$11.9 million over the prior year's restated net position. Of this amount, \$158.2 million represents the net investment in capital assets, and \$11.2 million is restricted; this results in an unrestricted net position balance of \$62.5 million.

Total capital assets, net of accumulated depreciation and amortization, increased by \$0.5 million due to an increase in construction in progress for construction projects funded by ESSER III federal grant funds.

The net pension liability decreased \$34.1 million due to the actuarial study performed on behalf of the State of Wisconsin Retirement System (WRS) with a measurement date of December 31, 2023. The District does not have control over the results of that study.

Other liabilities decreased by \$4.2 million due to a reduction in end of year payables for construction projects.

Long-term obligations decreased by \$10.9 million as a result of the scheduled principal payments for the general obligation bonds and related premiums.

Other post-employment benefits (OPEB) liability increased by \$1.4 million. The OPEB liability is a combination of two plan liabilities. The first OPEB liability included is the Wisconsin Department of Employee Trust Fund (ETF) Local Retiree Life Insurance Fund (LRLIF). The District participates in this multi-employer-defined benefit plan. It must record its proportionate share of the LRLIF in its statement of net position. This LRLIF OPEB obligation has a \$25.0 million liability, increasing \$3.7 million from the prior year. The District does not have control over the results of the LRLIF plan or study.

The District's single-employer defined benefit post-employment benefit plan liability comprises the remaining portion of the accrued other post-employment liability. This plan has an unfunded liability of approximately \$14.8 million, which decreased by approximately \$2.3 million from the previous year. The decrease resulted from the District recently reducing costs by moving to a high deductible health plan starting July 1, 2020, while also contributing more revenues than expenses through a pay-as-you-go-plus funding mechanism. The OPEB liability reflects the effect of this significant plan change.

The most considerable portion of the District's net position is its net investment in capital assets (e. g. land, buildings, and equipment), less related outstanding debt used to acquire those assets. The District uses these assets to provide services to students and consequently are not available for future spending. \$158.2 million represents the net investment in capital assets.

Restricted net position accounts for 4.8% of the total net position. The restricted net position results from restrictions imposed by external groups such as creditors, grantors, or other governments or through enabling legislation. \$11.2 million is restricted; of this amount, \$1.8 million for debt service, \$2.6 million for food service programs, \$4.1 million for community service programs, \$0.3 million for scholarships, and \$2.4 million for grants.

The remaining net position, called unrestricted net position, increased \$2.5 million, resulting in a \$62.5 million unrestricted net position.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **Changes in Net Position**

Table 2 provides summarized operating results and their impact on net position for the year ended June 30, 2024 compared to 2023.

Table 2 Changes in Net Position from Operating Results (in thousands of dollars)								
	Governmental							
		Activ	itie	S		\$	%	
		2024		2023	С	hange	Change	
Revenues						•		
Program Revenues								
Charges for services	\$	6,914	\$	7,112	\$	(198)	-2.8%	
Operating grants and								
contributions		69,549		68,338		1,211	1.8%	
General Revenues								
Property taxes		82,819		87,191		(4,372)	-5.0%	
State and federal aids								
not restricted		163,656		164,174		(518)	-0.3%	
Interest and investment earnings		2,853		2,182		671	30.8%	
Gain on disposal of capital asset		-		642		(642)	100.0%	
Miscellaneous		1,837		1,371		466	34.0%	
Total Revenues		327,628		331,010		(3,382)	-1.0%	
Expenses								
Instruction		168,765		176,979		(8,214)	-4.6%	
Support services		128,885		128,846		39	0.0%	
Community services		1,159		1,131		28	2.5%	
Non-program transactions		13,474		11,258		2,216	19.7%	
Interest and fiscal charges		3,415		2,787		628	22.5%	
Total Expenses		315,698		321,001		(5,303)	-1.7%	
Change in Net Position	\$	11,930	\$	10,009	\$	1,921	19.2%	

Note: May be rounding differences.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### Revenues

The District relies primarily on property taxes, state and federal aids that are not restricted, and operating grants and contributions to fund District activities and are 25.28%, 49.95%, and 21.23% of total revenues, respectively.

School funding regulations restrict, in combination, property tax, and general state equalization aid amounts. This restriction, called the revenue limit, is intended to help hold down increases in property taxes throughout the state. In 2024, the total revenue limit decreased due to declining enrollment, and therefore, both property taxes and general equalization state aid decreased.

Property taxes decreased by \$4.3 million or 5.0% from the prior year. Property taxes category on in Table 2 consists of general property taxes, mobile home fees and TIF close out payments. In fiscal year 2023, Table 2's property taxes category included a TIF close out payment of \$2.6 million that did not occur in fiscal year 2024. General property taxes decreased 1.74% in fiscal year 2024. State and federal aids not restricted decreased \$0.5 million or 0.3% from the prior year.

General state equalization aid resides within the unrestricted state and federal aids amount on the *statement of activities*. The state calculates general state equalization aid according to a complex formula. The formula considers district spending, pupil counts, and property values compared to spending and property values for the state as a whole. The District's general equalization state aid decreased by \$0.3 million or 0.25% over the prior year.

Program revenues, in the form of charges for services, remained fairly stable from the prior year.

Operating grants and contributions increased \$1.2 million for governmental activities compared to the prior year due to the increased spending of the ESSER federal grant funds. ESSER federal grants period of availability ends September 30, 2024.

Interest and investment earnings are earnings on all cash sources. Investment earnings increased due to increased rates of return.

In fiscal year 2024, the District did not have any gain on sale of assets. In fiscal year 2023, the District sold a piece of vacant land.

Miscellaneous general revenues include general donations and gifts to the District. Those sources may vary from year to year based on the community's generosity.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **Expenses**

Overall, total expenses in the statement of activities experienced a net decrease of \$5.3 million or 1.7% compared to the prior year. The decrease in expenses occurs in the instruction expense category related to the dramatic decreases in the Wisconsin Retirement System liability and the District's other postemployment benefits health insurance liability. Both liabilities are based on actuarial reports.

Non-program transactions will vary from year to year depending on the number of students open enrolling out to other districts, the number of students participating in the voucher program and the costs associated with non-open enrollment tuition for special education students.

#### Total and Net Cost of Governmental Activities

Table 3 presents the cost of the five major district activities. The table reports each activity's net cost (total cost fewer fees generated by the activities and intergovernmental aid provided for specific programs). The net cost reflects the financial burden placed on the District's taxpayers by each of these functions.

Table 3  Total and Net Cost of Governmental Activities  (in thousands of dollars)														
		Total	Cos	st					Net	Cos	t			
	•	of Ser	rvice	es		\$	%		of Se	rvic	es		\$	%
	2024	4		2023	С	hange	Change		2024		2023	С	hange	Change
Instruction	168	,765	\$	176,979	\$	(8,214)	-4.6%	\$	132,193	\$	141,852	\$	(9,659)	-6.8%
Support services	128	,885		128,846		39	0.0%		91,687		90,848		839	0.9%
Community services	1,	,159		1,131		28	2.5%		1,089		1,055		34	3.2%
Non-program transactions	13,	,474		11,258		2,216	19.7%		10,850		9,009		1,841	20.4%
Interest and fiscal charges	3,	,415		2,787		628	22.5%		3,415		2,787		628	22.5%
Totals	315	,698	\$	321,001	\$	(5,303)	-1.7%	\$	239,234	\$	245,551	\$	(6,317)	-2.6%

Note: May be rounding differences.

The cost of all governmental activities this year was \$315.7 million. Individuals who directly participated or benefited from a program offering paid \$6.9 million of the costs. Federal and state governments subsidized specific programs with grants and contributions of \$69.5 million. The general revenues of the District financed the net cost of governmental activities totaling \$251.2 million.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **Governmental Funds Financial Statements**

The District uses fund accounting to provide information on inflows, outflows, and balances of spendable resources. Fund statements report operations in more detail than the district-wide statements and provide information that may help in evaluating a district's near-term financing requirements.

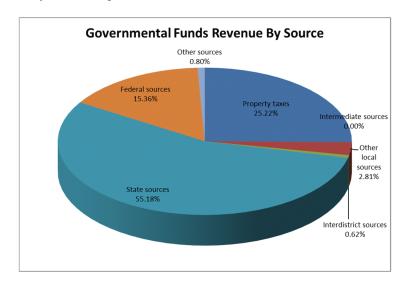
### Statement of Revenues, Expenditures, and Changes in Fund Balances

#### Revenues

Table 4 presents a comparison of the 2024 governmental funds revenue by source results to the 2023 results.

		\$	%
			70
	2023	Change	Change
634 \$	84,099	\$ (1,465)	-1.74%
212	11,619	(2,407)	-20.72%
029	1,779	250	14.05%
-	155	(155)	100.00%
797 1	79,632	1,165	0.65%
	52,726	(2,387)	-4.53%
339		2,243	581.09%
339 629	386	, -	-0.8%
	339	<b>,</b> -	( , ,

Note: May be rounding differences.



Total governmental fund revenues minimally decreased from the prior year in total by 0.8%. However, fluctuations occurred amongst the revenue categories.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Total property taxes decreased 1.74% due to two factors. First, state law mandates that school district revenues be limited or what districts call the revenue limit. The revenue limit, in general, is the combination of general state aid and the local tax levy for funds 10 and 38. The revenue limit for fiscal year 2023-2024 of \$224,292,065 decreased from the prior year by \$1,131,399 or 0.50% due to declining enrollment and minimal inflationary increase in the revenue limit formula.

The general state aid in the revenue limit remained steady and property taxes inside the limit decreased. As depicted in the chart below, due to the total decrease in the revenue limit, the general fund (fund 10) had to levy less taxes in 2023-2024. The District's total property tax levy of \$82,634,051 consists of the following levies:

Fund	2023-2024	2022-2023	Change	%
General (Fund 10)	\$68,817,610	\$70,288,237	(\$1,470,627)	(2.0%)
Non-Referendum Debt Service (Fund 38)	5,980,122	5,393,022	587,100	0.11%
Referendum Debt Service (Fund 39)	6,336,319	6,918,469	(582,150)	(0.08%)
Community Service (Fund 80)	1,500,000	1,500,000	-	0.00%
Total	\$82,634,051	\$84,099,728	(\$1,465,677)	(1.74%)

The total allowable general fund tax levy (inside limit) is \$68,817,610. The Debt Service levy is comprised of \$5,980,122 of non-referendum debt (inside of limit) and \$6,336,319 of referendum approved debt (outside of limit). The community service levy (outside of limit) is comprised of \$500,000 to operate the recreation department and senior center, as well as \$1,000,000 for other community service programs.

Other local sources decreased \$2.4 million because the District did not receive a one-time Tax Incremental Financing District closing payment of approximately \$2.8 million, as it had in the 2022-2023 year.

Federal sources decreased \$2.4 million or 4.53% from the prior year due to the ESSER II federal grant funds closing. ESSER III federal funds will close in fiscal year 2025.

Other sources increased \$2.2 million from the prior year due to a \$2 million USAC E-rate received for information technology upgrades performed.

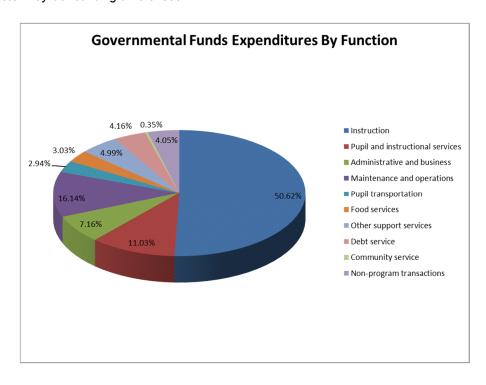
## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **Expenditures**

Table 5 presents a comparison of the 2024 governmental funds expenditures by function results to the 2023 results.

Table 5 Governmental Funds Expenditures By Function (in thousands of dollars)									
					\$	%			
		2024	2023		Change	Change			
Instruction	\$	168,291	\$ 166,151	\$	2,140	1.3%			
Pupil and instructional services		36,655	36,618	3	37	0.1%			
Administrative and business		23,819	23,771		48	0.2%			
Maintenance and operations		38,807	40,349	)	(1,542)	-3.8%			
Pupil transportation		9,784	9,302	2	482	5.2%			
Food services		10,067	9,329	)	738	7.9%			
Other support services		16,580	14,064	1	2,516	17.9%			
Debt service		13,817	13,464	1	353	2.6%			
Community service		1,176	1,095	5	81	7.4%			
Non-program transactions		13,474	11,258	3	2,216	19.7%			
Total	\$	332,470	\$ 325,401	\$	7,069	2.2%			

Note: May be rounding differences.



## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

Total governmental expenditures experienced an overall increase of \$7.0 million or 2.2% from the prior year for several reasons.

The instruction and pupil and instructional services increased as a result of average wage increases of 4.5%. On the other hand, staffing vacancies of approximately 4.50% existed throughout the year. The District also saw inflationary price increases on purchased services and supplies in these two functions.

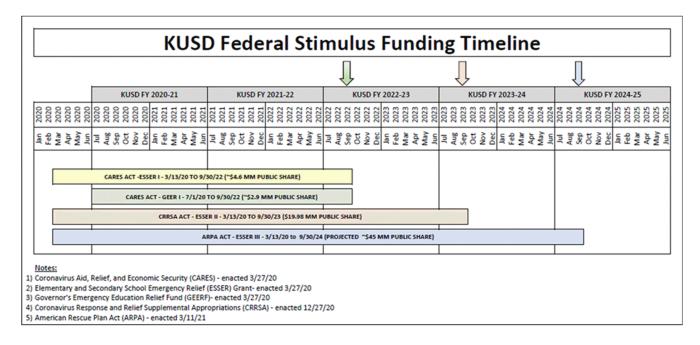
The operation and maintenance function decreased due to the timing of when the ESSER II and III construction and major maintenance projects were performed.

Pupil transportation and food service expenditures experienced inflationary price increases.

An increase in the other support services function occurred due to the additional ESSER III costs for information technology upgrades and the non-aidable portion of the other post-employment benefit contributions for this year.

Non-program transactions will vary from year to year depending on the number of students open enrolling out to other districts, the number of students participating in the voucher program and the costs associated with non-open enrollment tuition for special education students.

KUSD was awarded four major Federal stimulus grants intended to provide relief to districts facing unplanned COVID-related expenses. ESSER II funds were used by the September 30, 2023 deadline. ESSER III funds will be used by the September 30, 2024 deadline. The following chart depicts a timeline of the individual stimulus grant periods:



## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### Fund Balance

Table 6 provides a comparison of the governmental fund balances for the current year and the prior year.

Table 6 Comparison of Governmental Fund Balances (in thousands of dollars)									
		Fund E	3ala	ance					
Fund		2024		2023	\$ Change	% Change			
General Fund	\$	77,873	\$	81,375	\$ (3,502)	-4.3%			
Head Start		-		-	-	0.0%			
Special Revenue Trust		2,403		2,352	51	2.2%			
Food service		2,611		3,760	(1,149)	-30.6%			
Community service		4,144		4,171	(27)	-0.6%			
Debt service		2,623		2,622	1	0.0%			
	\$	89,654	\$	94,280	\$ (4,626)	-4.9%			
· ·						_			

Note: May be rounding differences.

The District completed the year with a total governmental fund balance of \$89.6 million, which decreased from last year's ending fund balance of \$94.2 million.

The general fund had a decrease in fund balance of \$3.5 million. The general fund's actual results are discussed further in the General Fund Budgetary Highlights below.

At the end of the current fiscal year, the General Fund's unassigned fund balance was approximately \$67.5 million. District policies require a minimum fund balance policy of 15% and a maximum of 20% of the ensuing year's budgeted General Fund expenditures. The \$67.5 million unassigned fund balance is approximately 21.3% of the fiscal year 2024 General Fund final budgeted expenditures and 22.3% of the actual 2024 general fund expenditures.

The special revenue trust fund had a minimal increase in fund balance. The special revenue trust fund tracks the use of gifts and donations from private parties, scholarships and student activities.

The food service fund balance had a decrease of \$1.1 million as a result of all students receiving free breakfast and lunch.

The community service fund's fund balance will fluctuate each year based on community service activities' timing. In the current year, the community service fund's fund balance had a minimal increase.

The debt service fund balance had a minimal increase. The debt service fund's fund balance will fluctuate each year based on bond activity and bond payment timing.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The District authorizes expenditures before the formal adoption of the budget in June for the subsequent fiscal year (beginning July 1st). Consistent with current state statutes and regulations, an original budget is adopted in October, following a determination of the official enrollment, the certification of general state aids, and equalized property valuations. After the October budget adoption, the District then notifies its respective municipalities of their share of the tax levy no later than November 10th, in compliance with Wis. Stat. 120.12(3)(a).

For budgetary purposes, DPI requires the District to separate the special education revenues and expenditures (Fund 27) from the general fund (fund 10) amounts. The required supplementary information section displays the budgetary schedules. The discussion below has been categorized by each fund.

#### **General Fund (Fund 10)**

The general fund was originally approved as an unbalanced budget in which expenditures were projected to exceed revenues by \$6,018,103, if all budget authority was fully exercised. The final budget adopted with carryovers, in which expenditures were projected to exceed revenues by \$10,952,028, if all budget authority was fully exercised.

Based on an analysis of District funded positions within the operational funds of the general fund (10) and special education fund (27), vacancies were projected to make up for most of the projected deficit after factoring in the likelihood of increases in other areas of the budget such as substitute teacher and special education support substitutes. The projection came to fruition and the actual net change in the general fund fund balance resulted in a net decrease of \$3,502,183.

#### **Special Education Fund**

The special education fund was budgeted, anticipating a zero fund balance as required by DPI. To achieve the zero fund balance, the general fund finances excess special education fund expenditures with a transfer to the special education fund. The transfer into the special education fund from the general fund was \$2,654,763 less than budgeted.

The special education instruction function and support services function spent less than budget due to unfilled budgeted full-time equivalents (FTE's) during the year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **CAPITAL ASSETS**

At the end of the fiscal year 2024, the District had invested \$409,970,905 in capital assets, including buildings, sites, and equipment (See Table 7). Total accumulated depreciation and amortization on the capital assets totaled \$150,216,809. Capital Asset acquisitions for governmental activities totaled \$14,301,467. The majority of capital asset acquisitions are comprised of ESSER federal grant projects during the year, as shown in the building and improvements category. Total disposals equal \$4,093,865. The District recognized a depreciation/amortization expense of \$13,343,310 for governmental activities. Detailed information about capital assets can be found in Note 2(B) in the notes to the financial statements.

Table 7 Capital Assets (in thousands of dollars)							
	Govern	mental					
	Activ	vities		\$	%		
	2024	2023		Change	Change		
Land	\$ 9,498	\$ 9,498	\$	-	0.0%		
Construction in progress	9,741	15,963		(6,222)	-39.0%		
Land improvements	17,344	17,307		37	0.2%		
Buildings and improvements	310,894	304,927		5,967	2.0%		
Furniture and equipment	60,815	48,756		12,059	24.7%		
Leased Assets (Right to Use)	1,679	3,312		(1,633)	-49.3%		
Total	\$409,971	\$ 399,763	\$	10,208	2.6%		
	_						

Note: May be rounding differences.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **OUTSTANDING LONG-TERM OBLIGATIONS ADMINISTRATION**

Outstanding long-term obligations include general obligation debt and related premiums and discounts, lease liabilities, and compensated absences. These liabilities are shown below in Table 8. At the time of issuance, the School Board secures the debt of the District by adopting an irrepealable tax levy. Wisconsin state statutes require that the District segregates the first property tax receipts for annual debt service payments. Long-term obligations decreased by \$11 million mainly due to the scheduled principal payments for the general obligation bonds and related amortization of premiums.

Table 8 Outstanding Long-term Obligations (in thousands of dollars)							
		Govern	mental				
	Activities						
		2024	2023	\$	Change	% Change	
General Obligation Bonds Debt premium Lease Liability - Right to Use Lease Liability - Financed Purchase	\$	94,265 4,943 632 80	\$ 102,890 6,522 1,433 238	\$	(8,625) (1,579) (801) (158)	-24.2% -55.9%	
Compensated absences		2,790	2,626		164	6.2%	
Total	\$	102,710	\$ 113,709	\$	(10,999)	-9.7%	
		·					

Note: May be rounding differences.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

Currently known circumstances that will impact the District's financial status in the future are as follows:

The District is continuing to experience expected declining enrollment, primarily attributed to decreased births in the community. This lower birthrate occurred most significantly from 2008 to 2012, which first impacted kindergarten enrollments during the 2013-2014 school year. The 2022-2023 enrollment was 19,187. The 2023-2024 enrollment was 18,870. Continuing the downward trend, the third Friday count for the 2024-2025 school year enrollment was 18,522.

KUSD, like many districts, has been facing declining enrollment for many years, mainly due to a declining birthrate, and will be impacted by this trend for at least the next decade. As the District strives to maintain the services and opportunities currently offered, KUSD is undergoing a rightsizing process. To achieve this, KUSD plans to consolidate schools, change school boundaries, and/or merge programs for the 2024-2025 school year.

On September 18, 2020, Moody's Investors Service affirmed a MIG 1 short-term rating to the District's short-term tax and revenue anticipation promissory notes. This rating is the highest rating for short-term debt obligations. The MIG 1 short-term rating incorporates the historical timeliness and predictability of pledged revenues, which include property tax receipts and state aid, the accuracy of the District's past cash flow projections, as well as the reasonableness of the District's future cash flow projections.

On September 18, 2020, Moody's Investors Service assigned an underlying rating of Aa2 to the District's long-term debt issued in the form of general obligation bonds. The Aa2 rating reflects the District's healthy financial position, sizable and growing tax base, and modest debt burden. Also incorporated are declining enrollment factors and a moderate pension burden.

The District's tax base has experienced modest growth given the recent recovery in property valuations and ongoing development in the local economy. The District, located in Kenosha County along the busy 1-94 transportation corridor and benefits from its position between the converging Milwaukee and Chicago metro areas. Significant development activity in Pleasant Prairie, which is within the District's boundaries, continues to occur.

The overall economic conditions continue to be generally positive in and around Kenosha County. Kenosha County's unemployment rate continues to hover in the low to mid 3% range. However, the tight labor market is driving wage inflation, in all occupational levels.

## MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2024

#### **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

The District designs the financial report to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and demonstrates the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Kenosha Unified School District Office of Finance (262-359-6300), Kenosha Unified School District, 3600 52<sup>nd</sup> Street, Kenosha, WI 53144.

#### **BASIC FINANCIAL STATEMENTS**

#### KENOSHA UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2024

	Governmental <u>Activities</u>
ASSETS	
Cash and Investments	\$ 89,218,424
Receivables:	47.047.400
Taxes	17,647,133
Accounts, Net	280,501
Due from Employee Benefit Trust Fund	4,649,179
Due from Other Governments	9,846,531
Inventories and Prepaid Items	1,029,857
Capital Assets:	40 220 644
Nondepreciable	19,238,644
Depreciable/Amortizable	240,515,452
Total Assets	382,425,721
DEFERRED OUTFLOWS OF RESOURCES	
Loss on Advance Refunding	65,756
Pension Related Amounts	107,421,640
Other Postemployment Related Amounts	17,138,048_
Total Deferred Outflows of Resources	124,625,444
LIABILITIES	
Accounts Payable	4,532,649
Due to Employee Benefit Trust Fund	7,201,959
Accrued and Other Current Liabilities	20,871,613
Accrued Interest Payable	869,898
Deposits Payable	322,440
Long-Term Obligations:	322,440
Due in One Year	9,405,968
Due in More Than One Year	93,304,086
Other Postemployment Benefits Liability	39,854,701
Net Pension Liability	12,557,662
Total Liabilities	188,920,976
DEFERRED INFLOWS OF RESOURCES Pension Related Amounts	67,137,556
	•
Other Postemployment Related Amounts  Total Deferred Inflows of Resources	<u>19,047,954</u> 86,185,510
Total Deletted Ithlows of Resources	60,163,310
NET POSITION	
Net Investment in Capital Assets	158,265,775
Restricted	
Debt Service	1,752,978
Food Service	2,610,633
Community Service	4,143,554
Scholarships	277,019
Grants	2,442,692
Unrestricted	62,452,028
Total Net Position	<u>\$ 231,944,679</u>

#### KENOSHA UNIFIED SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2024

		F	Program Re	evenues	Net (Expense) Revenue and Changes in Net Position		
		Operating					
Functions/Programs	Expenses	Charges for Services		Grants and Contributions	Governmental Activities		
T direction regrame	Σχροποσσ			Continuations	, 101111100		
GOVERNMENTAL ACTIVITIES							
Instruction	\$ 168,764,734	\$ 1,10	9,306	35,462,328	\$ (132,193,100)		
Support Services	128,885,272	3,70	06,300	33,492,515	(91,686,457)		
Community Services	1,158,668	6	59,352	-	(1,089,316)		
Nonprogram	13,474,363	2,02	29,453	594,503	(10,850,407)		
Interest and Fiscal Charges	3,415,391			-	(3,415,391)		
Total Governmental Activities	\$ 315,698,428	\$ 6,9	14,411	69,549,346	(239,234,671)		
	GENERAL REVEN	NIIFS					
	Property Taxes	1020			82,634,051		
	Other Taxes			184,935			
	,						
	Specific Functi	ons	163,656,421				
	Interest and Inve		2,853,181				
	Contributions and Gifts						
	Miscellaneous						
	Total Gener	ral Revenue	es		251,165,217		
	11,930,546						
	220,014,133						
	NET POSITION - I	END OF YE	AR		\$ 231,944,679		

#### KENOSHA UNIFIED SCHOOL DISTRICT BALANCE SHEET — GOVERNMENTAL FUNDS JUNE 30, 2024

	Ger	ıeral	Govern			Other overnmental Funds		Total
ASSETS		iorai		351 001 1100		1 dildo		rotar
Cash and Investments Receivables:	\$ 77,0	609,647	\$	2,622,876	\$	8,985,901	\$	89,218,424
Taxes	17,0	647,133		-		-		17,647,133
Accounts, Net	2	229,576		-		50,925		280,501
Due from Other Funds	:	298,325		-		-		298,325
Due from Employee Benefit Trust Fund	4,	587,192		-		61,987		4,649,179
Due from Other Governments	9,	536,847		-		309,684		9,846,531
Inventories and Prepaid Items		510,192				519,665		1,029,857
Total Assets	\$ 110,4	118,912	\$	2,622,876	\$	9,928,162	\$	122,969,950
LIABILITIES AND FUND BALANCES								
Accounts Payable	4 '	279,334		_		253,315		4,532,649
Accrued and Other Current Liabilities		960,693		_		200,010		20,960,693
Due to Other Funds	20,	-		_		298,325		298,325
Due to Employee Benefit Trust Fund	7.	166,236		_		35,723		7,201,959
Deposits Payable	•	139,980		_		182,460		322,440
Total Liabilities		546,243		-		769,823		33,316,066
FUND BALANCES								
Nonspendable	;	510,192		-		519,665		1,029,857
Restricted	2,4	142,692		2,622,876		6,511,541		11,577,109
Committed	3,3	359,748		-		2,127,133		5,486,881
Assigned	4,0	051,772		-		-		4,051,772
Unassigned	67,	508,265					_	67,508,265
Total Fund Balances	77,8	372,669	_	2,622,876		9,158,339		89,653,884
Total Liabilities and Fund Balances	\$ 110,4	118,912	\$	2,622,876	\$	9,928,162	\$	122,969,950

# KENOSHA UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET — GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2024

#### **Reconciliation to the Statement of Net Position**

Total fund balances as shown on previous page	\$ 89,653,884
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	259,754,096
Some deferred outflows and inflows of resources reflect changes in long-term liabilities (assets) and are not reported in the funds.	
Deferred Outflows Loss on Advance Refunding	65,756
Deferred Outflows Related to Pensions	107,421,640
Deferred Inflows Related to Pensions	(67,137,556)
Deferred Outflows Related to Other Postemployment Benefits	17,138,048
Deferred Inflows Related to Other Postemployment Benefits	(19,047,954)
Long-term liabilities are not due and payable in the current period and,	
therefore, are not reported in the funds:	
Bonds and Notes Payable	(94,265,000)
Premium on Debt	(4,942,633)
Lease Liability - Right-to-Use	(631,953)
Finance Purchases	(80,442)
Compensated Absences	(2,700,946)
Other Postemployment Benefits Liability	(39,854,701)
Net Pension Liability	(12,557,662)
Accrued Interest on Long-Term Obligations	(869,898)
Net Position of Governmental Activities as Reported on the	
Statement of Net Position	\$ 231,944,679

# KENOSHA UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES — GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

		General	Г	ebt Service	G	Other overnmental Funds		Total
REVENUES		Corioral		0001 001 1100	-	rando		rotai
Property Taxes	\$	68,817,610	\$	12,316,441	\$	1,500,000	\$	82,634,051
Other Local Sources		4,917,806		212,648		4,081,100		9,211,554
Interdistrict Sources		2,029,453		-		-		2,029,453
State Sources		180,657,177		-		140,295		180,797,472
Federal Sources		39,503,596		-		10,835,222		50,338,818
Other Sources		2,628,423				119		2,628,542
Total Revenues		298,554,065		12,529,089		16,556,736		327,639,890
EXPENDITURES								
Instruction:								
Regular Instruction		115,238,238		-		372,774		115,611,012
Vocational Instruction		5,075,725		-		-		5,075,725
Special Education Instruction		37,789,596		-		-		37,789,596
Physical Curriculum		4,207,924		-		-		4,207,924
Co-Curricular Activities		3,570,145		-		585		3,570,730
Other Instruction		1,000,815				1,034,813		2,035,628
Total Instruction		166,882,443		-		1,408,172		168,290,615
Support Services:								
Pupil Services		20,803,259		-		514,406		21,317,665
Instructional Staff Services		15,239,996		-		96,395		15,336,391
General Administration Services		1,284,571		-		408,382		1,692,953
School Administration Services		16,233,006		-		3,462,004		19,695,010
Business Services		2,431,035		-		-		2,431,035
Operations and Maintenance of Plant		38,576,173		-		230,888		38,807,061
Pupil Transportation Services		9,722,106		-		62,200		9,784,306
Food Services		-		-		10,067,302		10,067,302
Central Services		3,175,063		-		-		3,175,063
Insurance		914,389		-		-		914,389
Other Support Services		12,446,654		-		44,549		12,491,203
Total Support Services		120,826,252		-		14,886,126		135,712,378
Debt Service:								
Principal		1,164,320		8,625,000		-		9,789,320
Interest and Fiscal Charges		124,725		3,903,289				4,028,014
Total Debt Service		1,289,045		12,528,289		-		13,817,334
Community Service Nonprogram:		-		-		1,176,045		1,176,045
General Tuition Payments		12,973,977		_		_		12,973,977
Post-Secondary Scholarship Expenditures		-		_		22,600		22,600
Special Education Tuition Payments		457,470		_				457,470
Adjustments and Refunds		20,316		_		_		20,316
Other Nonprogram				_		46		46
Total Nonprogram	_	13,451,763				22,646	_	13,474,409
Total Expenditures		302,449,503		12,528,289		17,492,989		332,470,781
EXCESS OF REVENUES OVER (UNDER)		, , , , , , , , , , , , , , , , , , , ,		,,		, - ,		
EXPENDITURES		(3,895,438)		800		(936,253)		(4,830,891)
OTHER FINANCING SOURCES (USES)								
Leases Issued		205,108		-		-		205,108
Transfers In		188,147		-		-		188,147
Transfers Out						(188,147)		(188,147)
Total Other Financing Sources (Uses)		393,255		-	_	(188,147)	_	205,108
NET CHANGE IN FUND BALANCES		(3,502,183)		800		(1,124,400)		(4,625,783)
Fund Balances - Beginning of Year		81,374,852		2,622,076		10,282,739		94,279,667
FUND BALANCES - END OF YEAR	\$	77,872,669	\$	2,622,876	\$	9,158,339	\$	89,653,884

# KENOSHA UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES — GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

#### **Reconciliation to the Statement of Activities**

Net change in fund balances as shown on previous page	\$ (4,625,783)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital Assets Reported as Capital Outlay Reported in Governmental Fund Statements	44 204 467
Depreciation Expense Reported in the Statement of Activities	14,301,467 (13,343,310)
Net Book Value of Disposals	(434,555)
Debt issued provides current financial resources to governmental funds, but	
issuing debt increases long-term liabilities in the Statement of Net Position.	
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	
Right-to-Use Leases Issued	(205,108)
Right-to-Use Leases Paid	1,006,515
Finance Purchases Paid	157,805
Long-Term Debt Principal Paid	8,625,000
Some expenses reported in the Statement of Activities do not require the	
use of current financial resources and therefore are not reported as	
expenditures in the governmental funds:	105 005
Accrued Interest on Long-Term Debt  Amortization of Debt Premium	105,925 1,578,970
Amortization of Debt Fremium  Amortization of Loss on Advance Refunding	(65,757)
Compensated Absences	(191,505)
Net Pension Liability	34,121,609
Deferred Outflows of Resources Related to Pensions	(62,747,998)
Deferred Inflows of Resources Related to Pensions	30,698,695
Other Postemployment Benefits	(1,373,252)
Deferred Outflows of Resources Related to Other Postemployment Benefits	1,104,941
Deferred Inflows of Resources Related to Other Postemployment Benefits	 3,216,887
Change in Net Position of Governmental Activities as Reported	
in the Statement of Activities	\$ 11,930,546

#### KENOSHA UNIFIED SCHOOL DISTRICT STATEMENT OF NET POSITION — FIDUCIARY FUND JUNE 30, 2024

	Retiree Health Insurance
ASSETS	
Cash and Investments	\$ 62,585,091
Due from District Funds	7,201,959_
Total Assets	69,787,050
LIABILITIES  Due to District Funds  Total Liabilities	4,649,179 4,649,179
NET POSITION Restricted for Post Employment Benefits	\$ 65,137,871

#### KENOSHA UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGES IN NET POSITION — FIDUCIARY FUND YEAR ENDED JUNE 30, 2024

ADDITIONS	 Retiree Health Insurance
Contributions:	
Employer	\$ 9,708,154
Plan Members	545,340
Investment Earnings	2,468,704
Total Additions	 12,722,198
<b>DEDUCTIONS</b> Trust Fund Disbursements	6,799,147
CHANGE IN NET POSITION	5,923,051
Net Position - Beginning of Year	59,214,820
NET POSITION - END OF YEAR	\$ 65,137,871

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Kenosha Unified School District (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

# A. Reporting Entity

The District is organized as a common school district governed by an elected sevenmember school board. The District operates grades pre-kindergarten through grade 12, Head Start, and several adult education and recreation programs. The District is comprised of four municipal taxing districts (City of Kenosha, Village of Pleasant Prairie, Village of Somers and Town of Somers).

In accordance with U.S. GAAP, the basic financial statements are required to include the District (the primary government) and any separate component units that have a significant operational or financial relationship with the District. The District has not identified any component units that are required to be included in the basic financial statements in accordance with standards.

## B. District-Wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services. The District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. The District has no proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## B. District-Wide and Fund Financial Statements (Continued)

The District reports the following major governmental funds:

## **General Fund**

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. The District follows the regulatory requirements of the Wisconsin Department of Public Instruction, which requires educational programs for students with disabilities to be reported in a Special Education Fund (Fund 27), separate from other instructional activities reported in the General Fund (Fund 10). Under U.S. GAAP, the activities of the Special Education Fund are reported with General Fund activities because excess expenditures within the Special Education Fund are financed by a transfer from Fund 10. General Fund sources include financial aid received from the state and federal government and payments from other school districts.

#### **Debt Service Fund**

This fund accounts for the resources restricted for the repayment of principal and interest on outstanding debt.

The District reports the following nonmajor governmental funds:

 Special Revenue Funds: Head Start; Special Revenue Trust; Food Service; and Community Service.

Additionally, the District reports the following fund types:

 The Retiree Health Insurance fund is used to account for resources legally held in trust for other postemployment benefits.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. Measurement Focus and Basis of Accounting

The district-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial* resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures, including lease liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

As a general rule the effect of interfund activity has been eliminated from the districtwide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

## 1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

## 2. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for nonpayment of a scheduled installment, and full receipt of the entire levy is assured within 60 days of fiscal year-end, meeting the availability criteria necessary for property tax revenue recognition by U.S. GAAP.

#### 3. Accounts Receivable

Accounts receivable are recorded net of allowance for uncollectible amounts. The allowance for uncollectible accounts was \$284,167 on June 30, 2024.

## 4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 5. Inventories

Inventories are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are offset by nonspendable fund balance to indicate that they do not represent spendable available financial resources.

## 6. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are accounted for on the consumption method.

Prepaid items of governmental funds in the fund financial statements are offset by nonspendable fund balance to indicate that they do not represent spendable available financial resources.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

## 7. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Capital assets are capitalized and reported at cost or estimated historical cost The costs of normal maintenance and repairs that do not add to the value of the asset or materiality extend its life are not capitalized. Donated capital assets are recorded at acquisition value at the date of donation.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure of the primary government are depreciated/amortized using the straight-line method over the following estimated useful lives:

	Governmental
	Activities
Assets	Years
Buildings	50
Building Improvement	20 to 25
Land Improvements	10 to 20
Furniture & Equipment	4 to 15
Computer & Related Technology	4 to 10
Right-to-use Buildings	50
Right-to-use Furniture & Equipment	4 to 15

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

# 8. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the district-wide financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

#### 9. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

## 10. Long-Term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 11. Leases

#### Lessee:

The District is a lessee for noncancellable lease of equipment, vehicles and building space. The District recognizes a lease liability and a right-to-use lease asset (tangible or intangible) in the district-wide financial statements.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

## 11. Leases (Continued)

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The right-to-use lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the short of the lease term or the useful life of the underlying asset.

Key estimates and judgements related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate.
   When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a re-measurement of its lease and will re-measure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 12. Pensions

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue)

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 13. Other Postemployment Benefits Other Than Pensions (OPEB)

#### **Local Retiree Life Insurance Fund**

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the following:

- Net OPEB liability.
- Deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, and
- OPEB expense (revenue).

Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Single-Employer Defined Postemployment Benefit Plan

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Other Postemployment Benefit Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

## 14. Fund Equity

#### **Governmental Fund Financial Statements**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable Fund Balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- Restricted Fund Balance. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- Committed Fund Balance. Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.
- Assigned Fund Balance. Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized the Chief Financial Officer to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- **Unassigned Fund Balance**. Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The District has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

# 14. Fund Equity (Continued)

## **Governmental Fund Financial Statements (Continued)**

The District maintains a minimum fund balance policy for the General Fund. The policy states that the unassigned fund balance in the General Fund will be equal to a minimum of 15% and a maximum of 20% of the ensuing year's budgeted General Fund expenditures.

## **District-Wide Statements**

Equity is classified as net position and displayed in three components:

- Net Investment in Capital Assets: Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- **Restricted Net Position**: Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted Net Position: Net position that is neither classified as restricted nor as net investment in capital assets.

## E. Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### NOTE 2 DETAILED NOTES ON ALL FUNDS

## A. Cash and Investments

The debt service funds account for their transactions through separate and distinct bank and investment accounts as required by state statutes. In addition, the fiduciary fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized user Wisconsin Statute 881.01, "Uniform Prudent Investor Act."

The carrying amount of the District's cash and investments totaled \$151,803,515 on June 30, 2024 as summarized below:

Petty Cash and Cash on Hand	\$ 9,696
Deposits with Financial Institutions	32,134,598
Investments:	
Repurchase Agreement	11,612,785
Wisconsin Investment Series Cooperative (WISC):	
Cash Management Series	6,297,039
Investment Series	79,872,249
Term Series	20,107,033
U.S. Treasury Bonds	1,768,781
Wisconsin Local Government Investment Pool	1,334
Total	\$ 151,803,515

#### Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:

Cash and Investments \$89,218,424

Fiduciary Fund Statement of Net Position:

 Retiree Health Insurance
 62,585,091

 Total
 \$ 151,803,515

## **Fair Value Measurements**

The District uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

## **Fair Value Measurements (Continued)**

The District follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the District has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument. Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions.

The District has the following fair value measurement as of June 30, 2024:

	Fair Value Measurements Using:									
		Level 1		Level 2		Level 3				
Investments WISC Investments										
U.S. Treasury Bonds	\$	1,768,781	\$	-	\$	_				
Term Series		-		20,107,033						
	\$	1,768,781	\$ 2	20,107,033	\$	-				

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the District's deposits and investments and the related risks.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of June 30, 2024, \$30,481,143 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits and were collateralized with securities held by the pledging financial institution or its trust department or agent in the District's name.

On June 30, 2024, the District held repurchase agreement investments of \$11,612,785 of which the underlying securities are held by the investment's counterparty, not in the name of the District.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

			Exe	mpt					
			fro	m					Not
Investment Type	Amount Disclosure		osure		AAA	AA		 Rated	
Wisconsin Local Government					,			_	
Investment Pool	\$	1,334	\$	-	\$	-	\$	-	\$ 1,334
WISC Investments									
U.S. Treasury Bonds		1,768,781	1,76	88,781		-		-	-
Cash Management Series		6,297,039		-		6,297,039		-	-
Investment Series	7	9,872,249		-		79,872,249		-	-
Term Series	2	0,107,033						20,107,033	-
Totals	\$ 10	8,046,436	\$ 1,76	88,781	\$	86,169,288	\$	20,107,033	\$ 1,334

# **Concentration of Credit Risk**

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2024, the District had no investments in any one issuer (other than external investment pools) that represent 5% or more of total District investments.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. As of June 30, 2024, the Wisconsin local government investment pool had a weighted average maturity of 13 days.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

			Remaining Maturity (in Months)									
			12 Months		13 to 24 Months		25 to 60 Months		More Than 60 Months			
Investment Type	Αı	mount	or Less									
Wisconsin Local Government												
Investment Pool	\$	1,334	\$	1,334	\$	-	\$	-	\$	-		
WISC Investments												
Cash Management Series	6	5,297,039		6,297,039		-		-		-		
Investment Series	79	9,872,249		79,872,249		-		-		-		
Term Series	20	0,107,033		20,107,033		-		-		-		
Repurchase Agreements	11	1,612,785		11,612,785		-		-		-		
US Treasuries		1,768,781		1,768,781								
Totals	\$ 119	9,659,221	\$ 1	19,659,221	\$		\$		\$	-		

## **Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations**

The District's investments do not include investments that are highly sensitive to interest rate fluctuations.

## **Investment in Wisconsin Investment Series Cooperation**

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$108,045,102 at year-end consisting of \$6,297,039 invested in the Cash Management Series, \$79,872,249 invested in the Investment Series, \$20,107,033 in the Term Series, and \$1,768,781 in U.S. Treasury Bonds. The Cash Management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is ninety (90) days or less. The Investment Series requires a 14 day minimum investment period and one business day withdrawal notice, and the average dollar weighted maturity is one hundred twenty (120) days or less.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# A. Cash and Investments (Continued)

## **Investment in Wisconsin Investment Series Cooperation (Continued)**

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperate Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

## <u>Investment in Wisconsin Local Government Investment Pool</u>

The District has investments in the Wisconsin Local Government Investment Pool (LGIP) of \$1,334 at year-end. The LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At June 30, 2024, the fair value of the District's share of the LGIP's assets was substantially equal to the carrying value.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# **B.** Capital Assets

Capital asset activity for the year ended June 30, 2024 was as follows:

		Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:					
Capital Assets, Nondepreciable/Nonamortized:					
Land	\$	9,497,868	\$ -	\$ -	\$ 9,497,868
Construction in Progress		15,963,480	 11,251,706	17,474,410	9,740,776
Total Capital Assets,					
Nondepreciable/Nonamortized		25,461,348	11,251,706	17,474,410	19,238,644
Capital Assets, Depreciable/Amortizable:					
Land Improvements		17,307,110	37,080	-	17,344,190
Buildings and Improvements		304,927,088	5,966,516	-	310,893,604
Furniture and Equipment		48,755,718	14,315,467	2,256,055	60,815,130
Leased Assets (Right of Use)		3,312,039	205,108	1,837,810	1,679,337
Subtotals		374,301,955	20,524,171	4,093,865	390,732,261
Less Accumulated Depreciation/Amortization for:					
Land Improvements		7,646,377	697,310	-	8,343,687
Buildings and Improvements		113,810,299	8,578,000	-	122,388,299
Furniture and Equipment		16,976,648	3,675,954	2,256,055	18,396,547
Leased Assets (Right of Use)		2,099,485	392,046	1,403,255	1,088,276
Subtotals		140,532,809	 13,343,310	3,659,310	 150,216,809
Total Capital Assets,		·			
Depreciable/Amortizable, Net	_	233,769,146	 7,180,861	 434,555	 240,515,452
Governmental Activities Capital Assets, Net	\$	259,230,494	\$ 18,432,567	\$ 17,908,965	259,754,096
Less: Capital Related Debt					(94,265,000)
Less: Financed Purchase and Right-to-Use Leases					(712,395)
Less: Debt Premium					(4,942,633)
Less: Retainage Payable and Construction-Related Account	unts P	ayable			(1,634,050)
Add: Loss on Advance Refunding					 65,757
Net Investment in Capital Assets					\$ 158,265,775

Amortization and depreciation expense was charged to functions of the District as follows:

	An	nortization	 Depreciation	Total
Governmental Activities:				
Instruction	\$	-	\$ 2,634,965	\$ 2,634,965
Support Services		554,777	10,150,611	10,705,388
Community Services		-	2,957	2,957
Total Depreciation/Amortization				
Expense - Governmental Activities	\$	554,777	\$ 12,788,533	\$ 13,343,310

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# C. Interfund Receivables, Payables, and Transfers

Interfund receivables and payables between individual funds of the District, as reported in the fund financial statements, as of June 30, 2024 are detailed below:

		nterfund eceivables		Interfund Payables		
Temporary Cash Advances to Finance		_	. <u></u>			
Operating Cash Deficits:						
General	\$	298,325	\$	-		
Special Revenue:						
Head Start		_		298,325		
Subtotal		298,325		298,325		
Retiree Health Insurance						
General		4,587,192		7,166,236		
Special Revenue:						
Head Start		26,264		-		
Food Service		26,059		26,059		
Community Service		9,664		9,664		
Fiduciary Fund		7,201,959		4,649,179		
Subtotal		11,851,138		11,851,138		
Totals	<u>\$</u>	12,149,463	\$	12,149,463		

Interfund transfers for the year ended June 30, 2024 were as follows:

	l ranster	Transfer
Funds	 ln	 Out
General	\$ 188,147	\$ -
Special Revenue:		
Head Start	 	 188,147
Total	\$ 188,147	\$ 188,147

Interfund transfers were made for the following purposes:

Indirect Cost Reimbursement \$\ 188,147

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# D. Short-Term Obligations

The District issued tax and revenue anticipation promissory notes in advance of property tax collections. The notes are needed because District expenses for the year begin in July whereas tax collections are not received until January. Short-term debt activity for the year ended June 30, 2024 was as follows:

	С	outstanding			О	utstanding	
		7/1/23		Issued	 Retired		6/30/24
Tax and Revenue Anticipation Notes	\$	5,590,000	\$	-	\$ 5,590,000	\$	_

Total interest paid for the year on short-term debt totaled \$204,970.

# E. Long-Term Obligations

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2024:

	Beginning Balance	Issu	ıed		Retired		Ending Balance	_	Due Within One Year				
Governmental Activities:	Dalarios		133464							_	24.4.100		0
General Obligation Debt:													
Bonds	\$ 102,890,000	\$	-	\$	8,625,000	\$	94,265,000	\$	9,055,000				
Debt Premium	6,521,603		-		1,578,970		4,942,633		-				
Lease Liability - Right-to-Use	1,433,360	2	05,108		1,006,515		631,953		191,042				
Financed Purchases	238,247		-		157,805		80,442		70,846				
Compensated Absences	2,626,143	1	63,883		-		2,790,026		89,080				
Governmental Activities													
Long-Term Obligations	\$ 113,709,353	\$ 3	68,991	\$	11,368,290	\$	102,710,054	\$	9,405,968				

Total interest paid during the year on long-term obligations totaled \$3,903,291.

## **General Obligation Debt**

General obligation debt currently outstanding is detailed as follows:

		Date of	Final	Interest	Original	Balance
		Issue	Maturity	Rates	Indebtedness	6/30/24
General Obligation Bonds	Refinancing & EE Project	09/17/13	04/01/33	3.00%	\$ 23,100,000	\$ 9,735,000
General Obligation Bonds	Athletic Building	07/15/15	04/01/35	3.00% - 5.00%	30,005,000	12,965,000
General Obligation Bonds	Energy Efficiency Project	07/26/16	04/01/36	2.50% - 5.00%	28,945,000	14,535,000
General Obligation Bonds	Refunding & EE Project	06/15/17	04/01/37	3.00 - 5.00%	34,510,000	31,685,000
General Obligation Bonds	Refunding	10/08/19	04/01/29	3.00 - 5.00%	45,960,000	25,345,000
Total Outstanding Ge	eneral Obligation Debt					\$ 94,265,000

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# E. Long-Term Obligations (Continued)

# **General Obligation Debt (Continued)**

Annual principal and interest maturities of the outstanding general obligation debt of \$94,265,000 on June 30, 2024 are detailed below:

	Governmental Activities						
Year Ended June 30,	Principal		Interest		Total		
2025	\$ 9,055,000		\$	3,479,591	-	\$	12,534,591
2026	9,470,000			3,036,291			12,506,291
2027	9,860,000			2,598,241			12,458,241
2028	9,675,000			2,268,103			11,943,103
2029	10,040,000			1,910,746			11,950,746
2030-2034	31,880,000			5,383,820			37,263,820
2035-2037	14,285,000			808,481			15,093,481
Total	\$ 94,265,000		\$	19,485,273		\$	113,750,273

For governmental activities, the other long-term liabilities are generally funded by the General Fund.

The District's legal margin for creation of additional general obligation debt on June 30, 2024 was \$1,376,924,614 as follows:

Statutory Limitation Percentage (x) 10%  General Obligation Debt Limitation, per Section 67.03 of the Wisconsin Statutes 1,471,189,614  Outstanding General Obligation Debt Applicable to Debt Limitation 94,265,000  Legal Margin for New Debt \$ 1,376,924,614	Equalized Valuation of the District	\$ 14,711,896,140
of the Wisconsin Statutes 1,471,189,614  Outstanding General Obligation Debt Applicable to Debt Limitation 94,265,000	Statutory Limitation Percentage	(x) 10%
Outstanding General Obligation Debt Applicable to Debt Limitation 94,265,000	General Obligation Debt Limitation, per Section 67.03	
to Debt Limitation 94,265,000	of the Wisconsin Statutes	1,471,189,614
	Outstanding General Obligation Debt Applicable	
Legal Margin for New Debt \$ 1,376,924,614	to Debt Limitation	94,265,000
20gai Maigir 101 1101 2021	Legal Margin for New Debt	\$ 1,376,924,614

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Leases and Financed Purchases

# Lease Liability: Right-to-Use Asset Agreements

During the current year, the District entered into seven new right-to-use lease arrangements for vehicles and space. A lease liability was recorded in the amount of \$205,108 during the current fiscal year. The District is required to make various monthly principal and interest payments. The District used the incremental borrowing rate as the interest rate for the right-to-use asset agreements if an interest rate was not provided in the lease agreement.

The District leases vehicles and space for various terms under long-term, noncancelable lease arrangements. The leases expire at various dates through 2034.

Total principal and interest costs for such leases for governmental funds were \$542,167 for the year ended June 30, 2024. The future minimum lease payments for these agreements are as follows:

		G	es	es .		
Year Ended June 30,	F	Principal	Interest		Total	
2025	\$	191,042	\$	23,421	\$	214,463
2026		153,355		21,476		174,831
2027		108,949		13,754		122,703
2028		76,097		8,248		84,345
2029		62,080		3,862		65,942
2030-2034		40,430		1,616		42,046
Total	\$	631,953	\$	72,377	\$	704,330

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# F. Leases and Financed Purchases (Continued)

## Lease Liability: Right-to-Use Asset Agreements (Continued)

These lease agreements qualify as right-to-use assets for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the date of their inception. The assets acquired through right-to-use asset lease agreements are as follows:

	Governmental Activities		
Right-to-Use Assets:			
Leased Asset - Buildings	\$	661,508	
Leased Asset - Machinery and Equipment		1,017,829	
Subtotal		1,679,337	
Less: Accumulated Amortization		(1,088,276)	
Total	\$	591,061	

## **Financed Purchases**

The District is required to make various monthly principal and interest payments. These finance purchases have an interest rate of 3.5% to 14.5%. The machinery and equipment will have estimated useful lives of 3 to 5 years. No down payments were required for these agreements. The financed purchase leases expire at various dates through 2026.

These agreements qualify as a financed purchase for accounting purposes and, therefore, have been recorded at the present value of their future minimum payments as of the date of their inception. The assets acquired through financed purchases are as follows:

	G 	overnmental Activities
Assets:		
Furniture and Equipment	\$	1,184,023
Less: Accumulated Amortization		(1,108,797)
Total	\$	75,226

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Leases and Financed Purchases (Continued)

## **Financed Purchases (Continued)**

The future minimum obligations and the net present value of these minimum payments as of June 30, 2024 were as follows:

		Governmental Activities				
Year Ended June 30,	F	Principal	<u> </u>	nterest		Total
2025	\$	70,846	\$	2,823	\$	73,669
2026		9,596		930		10,526
Total	\$	80,442	\$	3,753	\$	84,195

#### G. Pension Plan

## **WRS Pension Plan Description**

The WRS is a cost-sharing, multiple-employer-defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

#### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Pension Plan (Continued)

#### **Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### **Postretirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

	Core Fund	Variable Fund
Year Ended June 30,	Adjustment %	Adjustment %
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	-	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Pension Plan (Continued)

#### **Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the year ended June 30, 2024, the WRS recognized \$10,969,863 in contributions from the District.

Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (Including Teachers, Executives and		
Elected Officials)	6.90 %	6.90 %

# <u>Pension Assets, Pension Expense (Revenue), and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the District reported a liability of \$12,557,662 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023, the District's proportion was 0.84460662%, which was a decrease of 0.03651609% from its proportion measured as of December 31, 2022.

For the year ended June 30, 2024, the District recognized pension expense of \$8,902,350.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Pension Plan (Continued)

# <u>Pension Assets, Pension Expense (Revenue), and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
Differences Between Expected and Actual Experience	\$ 50,632,367	\$ 67,062,882
Net Differences Between Projected and Actual		
Earnings on Pension Plan Investments	43,761,411	-
Changes in Assumptions	5,473,524	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share		
of Contributions	761,877	74,674
Employer Contributions Subsequent to the		
Measurement Date	6,792,461	-
Total	\$ 107,421,640	\$ 67,137,556

\$6,792,461 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	(Revenue)
Year Ended June 30,	Expense
2025	\$ 6,935,607
2026	7,321,769
2027	27,637,118
2028	(8,402,871)
Total	\$ 33,491,623

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Pension Plan (Continued)

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2022

Measurement Date of Net Pension Liability (Asset): December 31, 2023

Experience Study: January 1, 2018 - December 31, 2020

Published November 19, 2021

Actuarial Cost Method: Entry Age Normal

Asset Valuation Method: Fair Value Long-Term Expected Rate of Return: 6.8% Discount Rate: 6.8%

Salary Increases:

Wage Inflation 3.0% Seniority/Merit 0.1% - 5.6%

Mortality 2020 WRS Experience Mortality Table

Postretirement Adjustments\* 1.7%

\* No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The Total Pension Liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the December 31, 2022 actuarial valuation.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# G. Pension Plan (Continued)

## **Actuarial Assumptions (Continued)**

## Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Long-Term	
	Expected	Long-Term
Current Asset	Nominal	Expected Real
Allocation %	Rate of Return %	Rate of Return %
40.0 %	7.3 %	4.5 %
27.0	5.8	3.0
19.0	4.4	1.7
8.0	5.8	3.0
18.0	9.6	6.7
(12.0)	3.7	1.0
100.0 %	7.4 %	4.6 %
70.0 %	6.8 %	4.0 %
30.0	7.6	4.8
100.0 %	7.3 %	4.5 %
	Allocation %  40.0 % 27.0 19.0 8.0 18.0 (12.0) 100.0 %	Current Asset Allocation %         Expected Nominal Rate of Return %           40.0 %         7.3 %           27.0         5.8           19.0         4.4           8.0         5.8           18.0         9.6           (12.0)         3.7           100.0 %         7.4 %           70.0 %         6.8 %           30.0         7.6

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.7%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Pension Plan (Continued)

## **Actuarial Assumptions (Continued)**

## Single Discount Rate

A single discount rate of 6.80% was used to measure the total pension liability, for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.80% and a municipal bond rate of 3.77% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to	Current	1% Increase to
	Discount Rate	Discount Rate	Discount Rate
	(5.80%)	(6.80%)	(7.80%)
District's Proportionate Share of			
the Net Pension Liability (Asset)	\$ 121,375,868	\$ 12,557,662	\$ (63,587,040)

## Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="https://etf.wi.gov/publications/cafr.htm">https://etf.wi.gov/publications/cafr.htm</a>.

## Payable to the Pension Plan

The District reported a payable of \$4,088,169 for the outstanding amount of contributions to the pension plan as of June 30, 2024.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

# H. Other Postemployment Benefits

The District reports OPEB related balances at June 30, 2024 as summarized below:

		Deferred	Deferred	
	Net OPEB	Outflows of	Inflows of	OPEB
	Liability	Resources	Resources	Expense
Single-Employer Defined OPEB Plan	\$ 14,827,129	\$ 8,708,449	\$ 5,407,475	\$ 5,253,481
Local Retiree Life Insurance Fund (LRLIF)	25,027,572	8,429,599	13,640,479	1,616,955
Total	\$ 39,854,701	\$ 17,138,048	\$ 19,047,954	\$ 6,870,436

# 1. Single-Employer Defined Benefit Postemployment Benefit Plan

## **Plan Description**

The plan is a single-employer defined benefit postemployment health plan that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. All employees of the District are eligible for the plan if they meet the following age and service requirements below.

## **Benefits Provided**

The District provides medical (including prescription drugs) and dental coverage for retired employees through the District's self-insured plans.

## **Employees Covered by Benefit Terms**

As of the June 30, 2024 actuarial valuation, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently	
Receiving Benefit Payments	290
Active Employees	1,888
Total	2,178

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## H. Other Postemployment Benefits (Continued)

#### Single-Employer Defined Benefit Postemployment Benefit Plan (Continued)

## **Contributions**

**Employee Category** 

**Certified Teachers** 

Eligibility: Dental Benefits - Any retiree who was working more than half-time

and has attained age 62 and 15 years of service.

All other benefits - Any retiree who was working more than half-time

and has attained age 55 and 15 years of service.

Retiree Health Benefits: District pays 100% of the health insurance premium for single or

family coverage for employees retiring at age 62 or older but before age 65. District pays 100% of the health insurance premium for single coverage for employees retiring prior to age 62. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree attains age 65.

Retiree Dental Benefits: District pays 90% of the dental insurance premiums for family

coverage. The dental benefits coverage will terminate when the

retiree attains age 65.

Service Employees

Eligibility: Any retiree who was working full-time and has attained age 55 and

15 years of service.

Retiree Health Benefits: District pays 98.3% of the health insurance premium for single

coverage. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree

attains age 65.

Carpenters and Painters

Eligibility: Any retiree who was working full-time and has attained age 57 and

15 years of service.

Retiree Health Benefits: District pays 98% of the health insurance premium for single

coverage. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree

attains age 65.

Secretaries

Eligibility: Any retiree who was working full-time and has attained age 57 and

15 years of service.

Retiree Health Benefits: District pays 98.3% of the health insurance premium for single

coverage. District portion is 90% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree

attains age 65.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## H. Other Postemployment Benefits (Continued)

#### 1. Single-Employer Defined Benefit Postemployment Benefit Plan (Continued)

# **Contributions (Continued)**

#### **Educational Assistants**

Eligibility: Any retiree who was working full-time and has attained age 57 and

15 years of service.

Retiree Health Benefits: District pays 100% of the health insurance premium for single

coverage. The health benefits coverage will terminate when the

retiree attains age 65.

#### Administrators, Supervisors, and Technical Employees

Eligibility: Any retiree who was working full-time and has attained 55 and 15

years of service.

Retiree Health Benefits: District portion is 88% for retirements after September 1, 2014.

District paid up to 100% for retirements before September 1, 2014. The benefits coverage will terminate at age 65 for employees retiring with less than 20 years of service, at age 66 for employees retiring with 20 or more years of service but less than 25 years of service, and at age 67 for employees retiring with more than 25 years of service.

Retiree Dental Benefits: District pays 90% of the dental insurance premium for family

coverage. The dental benefits coverage will terminate at age 65 for employees retiring with less than 20 years of service, at age 66 for employees retiring with 20 or more years of service but less than 25 years of service, and at age 67 for employees retiring with more than

25 years of service.

#### Miscellaneous and Interpreters

Eligibility: Any Retiree who was working full-time and has attained age 55.

Retiree Health Benefits: Retiree pays 100% of the health insurance premium. The health

benefits coverage will terminate when the retiree attains age 65.

#### **Net OPEB Liability**

The District's net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2024.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## H. Other Postemployment Benefits (Continued)

#### Single-Employer Defined Benefit Postemployment Benefit Plan (Continued)

## **Net OPEB Liability (Continued)**

## **Actuarial Assumptions**

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation: 2.31%
Salary Increases Including Inflation: WRS
Investment Rate of Return: 3.24%

Healthcare Cost Trend Rates: 6.40% for 2023-2024 increasing to 5.70% for

2024-2025, and decreasing to 3.70% thereafter

Mortality rates are the same as those used in the Wisconsin 2020 Mortality Table.

The actuarial assumptions used in the June 30, 2024 valuation were based on the "Wisconsin Retirement System 2018 - 2020 Experience Study".

The long-term expected rate of return on OPEB plan investments was valued at 3.24%. A blend of expected earnings on District funds and the current yield for 20 year tax-exempt AA Municipal bond rate or higher as of the measurement date was used for all years of benefit payments.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 3.80%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments and then municipal bond rate applied to benefit payments, to the extent that the plans' fiduciary net position is not projected to be sufficient.

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

- H. Other Postemployment Benefits (Continued)
  - 1. Single-Employer Defined Benefit Postemployment Benefit Plan (Continued)

# **Changes in the Net OPEB Liability**

	Increase (Decrease)					
	Total OPEB Liability (a)		Plan Fiduciary Net Position (b)		Net OPEB Liability (a) - (b)	
Balance at July 1, 2023	\$	76,372,181	\$	59,214,820	\$	17,157,361
Changes for the Year:						
Service Cost		4,787,880		-		4,787,880
Interest		2,738,204		-		2,738,204
Effect on Plan Changes		-		-		-
Effect of Economic/Demographic Gains						
or Losses		1,950,381		-		1,950,381
Effect of Assumptions Changes or Inputs		915,501		-		915,501
Contributions - Employer		-		9,708,154		(9,708,154)
Member Contributions		-		545,340		(545,340)
Net Investment Income		-		2,468,704		(2,468,704)
Administrative Expenses		-		-		-
Benefit Payments		(6,799,147)		(6,799,147)		
Net Changes		3,592,819		5,923,051		(2,330,232)
Balance at June 30, 2024	\$	79,965,000	\$	65,137,871	\$	14,827,129

# Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.80%) or 1-percentage-point higher (4.80%) than the current rate:

	1% Decrease to	1% Decrease to Current	
	Discount Rate	Discount Rate	Discount Rate
	(2.80%)	(3.80%)	(4.80%)
Net OPEB Liability	\$ 19,883,795	\$ 14,827,129	\$ 10,012,695

# Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.40% decreasing to 2.70%) or 1-percentage-point higher (7.40% decreasing to 4.70%) than the current healthcare cost trend rates:

			He	althcare Cost		
	19	% Decrease	T	rend Rates	1	% Increase
	(5.40	)% decreasing	(6.4)	0% decreasing	(7.40)	0% decreasing
		to 2.70%)		to 3.70%)		to 4.70%)
Net OPEB Liability	\$	7,649,732	\$	14,827,129	\$	23,145,082

# NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## H. Other Postemployment Benefits (Continued)

## 1. Single-Employer Defined Benefit Postemployment Benefit Plan (Continued)

## **Changes in the Net OPEB Liability (Continued)**

**OPEB Plan Fiduciary Net Position** 

Information about the OPEB plan's fiduciary net position is presented in the Employee Benefit Trust Fund in these financial statements.

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the District recognized OPEB expense of \$5,253,481. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences Between Expected				
and Actual Experience	\$ 5,277,940	\$	915,519	
Changes in Assumptions	3,430,509		3,972,728	
Net Difference Between Projected and Actual				
Earnings on OPEB Plan Investments	 		519,228	
Total	\$ 8,708,449	\$	5,407,475	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

		(Revenue)		
Year Ended June 30,		Expense		
2025	_	\$ (108,480)		
2026			(142,444)	
2027			(115,599)	
2028			421,643	
2029			873,717	
Thereafter			2,372,137	
Total	_	\$	3,300,974	

## Payable to the OPEB Plan

At June 30, 2024, the District reported a payable of \$7,201,959 for the outstanding amount of contribution to the plan.

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

- H. Other Postemployment Benefits (Continued)
  - 2. Local Retiree Life Insurance Fund (LRLIF)

### **Plan Description**

The LRLIF is a multiple-employer, defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible members.

### **OPEB Plan Fiduciary Net Position**

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

### **Benefits Provided**

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired members and pre-65 retirees who pay for their coverage.

### **Contributions**

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2024 are:

Coverage Type	Employer Contribution
50% Postretirement Coverage	40% of Member Contribution
25% Postretirement Coverage	20% of Member Contribution

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

### H. Other Postemployment Benefits (Continued)

### 2. Local Retiree Life Insurance Fund (Continued)

### **Contributions (Continued)**

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2023 are listed below:

Life Insurance Employee Contribution Rates\* For the Year Ended December 31, 2023

Attained Age	Basic	Supplemental
Under 30	\$0.05	\$0.05
30 - 34	0.06	0.06
35 - 39	0.07	0.07
40 - 44	0.08	0.08
45 - 49	0.12	0.12
50 - 54	0.22	0.22
55 - 59	0.39	0.39
60 - 64	0.49	0.49
65 - 69	0.57	0.57

<sup>\*</sup> Disabled members under age 70 receive a waiver-of-premium benefit

During the year ended June 30, 2024, LRLIF recognized \$112,628 in contributions from the employer.

### OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the District reported a liability of \$25,027,572 for its proportionate share of the net LRLIF OPEB liability. The net LRLIF OPEB liability was measured as of December 31, 2023, and the total LRLIF OPEB liability used to calculate the net LRLIF OPEB liability was determined by an actuarial valuation as of January 1, 2023 rolled forward to December 31, 2023. No material changes in assumptions or benefits terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net LRLIF OPEB liability was based on the District's share of contributions to the LRLIF OPEB plan relative to the contributions of all participating employers. At December 31, 2023, the District's proportion was 5.44000400%, which was a decrease of 0.15712400% from its proportion measured as of December 31, 2022.

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

### H. Other Postemployment Benefits (Continued)

### 2. Local Retiree Life Insurance Fund (Continued)

### OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

For the year ended June 30, 2024, the District recognized OPEB expense of \$1,616,955 from the LRLIF plan.

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to LRLIF OPEB from the following sources:

	Defe Outflo Resou	ws of	1	Deferred Inflows of Resources
Differences Between Expected				
and Actual Experience	\$	-	\$	2,215,010
Net Differences Between Projected and Actual				
Earnings on OPEB Plan Investments	3	38,111		-
Changes in Assumptions	7,8	28,836		9,855,321
Changes in Proportion and Differences Between				
Employer Contributions and Proportionate				
Share of Contributions	2	62,652		1,570,148
Total	\$ 8,4	29,599	\$	13,640,479

Amounts reported as deferred outflows of resources and deferred inflows of resources related to LRLIF OPEB will be recognized in LRLIF OPEB expense as follows:

Year Ended June 30,	 Expense
2025	\$ (509,210)
2026	(87,877)
2027	(1,083,691)
2028	(1,921,209)
2029	(1,798,679)
Thereafter	189,786
Total	\$ (5,210,880)

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

- H. Other Postemployment Benefits (Continued)
  - 2. Local Retiree Life Insurance Fund (Continued)

### OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

### **Actuarial Assumptions**

The total LRLIF OPEB liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date: January 1, 2023

Measurement Date of Net OPEB Liability (Asset): December 31, 2023

Experience Study: January 1, 2018 - December 31, 2020

Published November 19, 2021

Actuarial Cost Method: Entry age normal

20 Year Tax-Exempt Municipal Bond Yield: 3.26%
Long-Term Expected Rate of Return: 4.25%
Discount Rate: 3.32%

Salary Increases:

Wage Inflation 3.00% Seniority/Merit 0.1% - 5.6%

Mortality: 2020 WRS Experience Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total LRLIF OPEB liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the January 1, 2023 actuarial valuation.

### Long-Term Expected Return on Plan Assets

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

- H. Other Postemployment Benefits (Continued)
  - 2. Local Retiree Life Insurance Fund (Continued)

### OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Local OPEB Life Insurance
Asset Allocation Targets and Expected Returns
As of December 31, 2023

	7.0 0. 2000201 0.1, 2020		
			Long-Term
		Target	Expected Geometric
Asset Class	Index	Allocation	Real Rate of Return %
U.S. Intermediate Credit Bonds	Bloomberg US Interim Credit	40.0 %	2.32 %
U.S. Mortgages	Bloomberg US MBS	60.0	2.52
Inflation			2.30
Long-Term Expected Rate of Return			4.25

### Single Discount Rate

A single discount rate of 3.32% was used to measure the total LRLIF OPEB liability for the current year, as opposed to a discount rate of 3.76% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 3.72% as of December 31, 2022 to 3.26% as December 31, 2023. The plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total LRLIF OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The project of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

### H. Other Postemployment Benefits (Continued)

### 2. Local Retiree Life Insurance Fund (Continued)

### OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

<u>Sensitivity of the District's Proportionate Share of Net LRLIF OPEB Liability to Changes in the Discount Rate</u>

The following presents the District's proportionate share of the net LRLIF OPEB liability calculated using the discount rate of 3.32%, as well as what the District's proportionate share of the net LRLIF OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.32%) or 1-percentage-point higher (4.32%) than the current rate:

	1% Decrease to	Current	1% Increase to
	Discount Rate	Discount Rate	Discount Rate
	(2.32%)	(3.32%)	(4.32%)
District's Proportionate Share of			
the Net LRLIF OPEB Liability	\$ 33,628,030	\$ 25,027,572	\$ 18,462,637

### LRLIF OPEB Plan Fiduciary Net Position

Detailed information about the LRLIF OPEB plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

### Payable to the LRLIF OPEB Plan

The District reported a payable of \$-0- for the outstanding amount of contribution to the plan for the year ended June 30, 2024.

### I. Fund Equity

### Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2024, nonspendable fund balance was as follows:

	 General	N	lonmajor	Total		
Nonspendable:	_		_		_	
Inventories and Prepaid Items	\$ 510,192	\$	519,665	\$	1,029,857	

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

### I. Fund Equity (Continued)

### **Restricted Fund Balance**

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2024, restricted fund balance was as follows:

General Fund: Restricted for: Grants Common School Library Fund	\$ 1,793,843 648,849
Total General Fund Restricted Fund Balance	2,442,692
Special Revenue Funds: Restricted for:	
Community Services	4,143,554
Scholarships	277,019
Food Services Program	2,090,968
Total Special Revenue Fund Restricted	
Fund Balance	6,511,541
Debt Service Fund: Restricted for:	
Retirement of Long-Term Debt	 2,622,876
Total Restricted Fund Balance	\$ 11,577,109

### **Committed Fund Balance**

In the fund financial statements, portions of government fund balances are committed by District Board action. At June 30, 2024, fund balance was committed as follows:

General Fund: Committed for: Contracts	\$ 3,359,748
Special Revenue Funds:	
Committed for:	
Donations	271,388
Student Activities	1,855,745
Total Special Revenue Fund	
Committed Fund Balance	2,127,133
Total Committed Fund Balance	\$ 5,486,881

### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

### I. Fund Equity (Continued)

### **Assigned Fund Balance**

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At June 30, 2024, fund balance was assigned as follows:

General Fund:

Assigned for:

Charter Schools\$ 3,045,602Budget Carryovers1,006,170

Total Assigned Fund Balance \$ 4,051,772

### **Minimum General Fund Balance Policy**

The District has also adopted a minimum fund balance policy that unassigned fund balance in the general fund will be equal to a minimum of 15% and a maximum of 20% of the ensuing year's budgeted general fund expenditures be maintained for cash flow and working capital purposes. The minimum fund balance amount is calculated as follows:

Budgeted 2025 General Fund Expenditures	\$	269,155,653
Minimum Fund Balance %		(x) 15% - 20%
Minimum Fund Balance Amount	\$4	10,373,348 to \$53,831,131

The District's unassigned General Fund balance of \$67,508,265 is above the minimum and maximum fund balance amount.

### **Restricted Fiduciary Fund Net Position**

In the fund financial statements, portions of fiduciary fund net position are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2024, restricted fiduciary fund net position was as follows:

Fiduciary Funds:

Restricted for:

Postemployment Benefits \$\\_\$ 65,137,871

### NOTE 3 OTHER INFORMATION

### A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. Settled claims have not exceeded commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from coverage in the prior year.

### **Self-Funded Insurance Program**

The District has a self-insured workers' compensation benefit plan for its employees. The plan administrator, Aegis Corporation (administrator), is responsible for the approval, processing, and payment of claims, after which they bill the District for reimbursement. The District is also responsible for a monthly administrative fee. The plan reports on a fiscal year ended June 30, 2024.

Accounting and budgeting requirements for the plan are established by the Wisconsin Department of Public Instruction. Currently, the plan is accounted for in the General Fund of the District.

As part of the workers' compensation coverage of the plan, the District purchases stoploss coverage, which pays claims in excess of \$1 million per individual.

At June 30, 2024, the District has reported a liability of \$3,261,332 which represents reported and unreported claims which were incurred on or before June 30, 2024, but were not paid by the District as of that date. The amounts not reported to the District were determined by the plan administrator. Changes in the claims liability for the years ended June 30, 2023 and June 30, 2024 are as follows:

			C	urrent Year				
Claims and								
		Liability	C	Changes in		Claims		Liability
		July 1		Estimates		Payments		June 30
2023	\$	870,074	\$	1,944,016	\$	1,649,113	\$	1,164,977
2024		1,164,977		3,492,960		1,396,605		3,261,332

The District has not received an actuarial certification attesting to the adequacy of the reserves, rates, and overall financial soundness of the plan.

### NOTE 3 OTHER INFORMATION (CONTINUED)

### A. Contingencies

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time to time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

### B. Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

### C. Commitments

In March 2023, the District entered into a lease agreement with Kenosha Area Business Alliance Foundation, Inc. for the purpose of building space for LakeView Technology Academy for a period of twenty-five years commencing on the anticipated effective date of January 2025. The lease agreement is noncancellable. Payments range from \$423,951 to \$467,963, with a five year optional term in the amount of \$479,662.

### REQUIRED SUPPLEMENTARY INFORMATION

# KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE — BUDGET TO ACTUAL — GENERAL FUND — BUDGETARY BASIS YEAR ENDED JUNE 30, 2024

	Budget						F	Variance inal Budget - Positive
		Original	.901	Final		Actual		(Negative)
REVENUES		<u> </u>						<del>`</del>
Property Taxes	\$	68,817,610	\$	68,817,610	\$	68,817,610	\$	-
Other Local Sources		3,696,567		4,293,852		4,917,546		623,694
Interdistrict Sources		1,800,000		1,800,000		2,029,453		229,453
State Sources		166,123,934		166,494,707		167,586,967		1,092,260
Federal Sources		44,664,804		44,908,582		34,070,445		(10,838,137)
Other Sources		150,000		150,000		2,628,423		2,478,423
Total Revenues		285,252,915		286,464,751		280,050,444		(6,414,307)
EXPENDITURES								
Instruction:								
Regular Instruction		118,964,529		122,208,684		115,238,238		6,970,446
Vocational Instruction		5,663,166		6,136,733		5,075,725		1,061,008
Physical Curriculum		4,572,062		4,567,828		4,207,924		359,904
Co-Curricular Activities		3,351,986		3,688,289		3,570,145		118,144
Other Instruction		1,083,024		1,141,118		1,000,815		140,303
Total Instruction		133,634,767		137,742,652		129,092,847		8,649,805
Support Services:						, ,		, ,
Pupil Services		20,216,598		15,921,211		13,606,542		2,314,669
Instructional Staff Services		16,577,057		17,691,862		14,027,391		3,664,471
General Administration Services		1,390,480		1,605,624		1,284,571		321,053
School Administration Services		15,492,331		15,548,749		16,233,006		(684,257)
Business Services		2,659,274		3,146,969		2,431,035		715,934
Operations and Maintenance of Plant		37,431,106		41,749,409		38,562,730		3,186,679
Pupil Transportation Services		6,174,342		6,175,099		6,435,413		(260,314)
Central Services		3,156,293		3,237,659		3,175,063		62,596
Insurance		953,150		953,150		914,389		38,761
Other Support Services		6,069,567		6,143,926		11,583,961		(5,440,035)
Total Support Services		110,120,198		112,173,658		108,254,101		3,919,557
Debt Service:								
Principal		-		-		1,164,320		(1,164,320)
Interest and Fiscal Charges		1,000		1,000		124,725		(123,725)
Total Debt Service		1,000		1,000		1,289,045		(1,288,045)
Nonprogram:								
General Tuition Payments		12,737,489		12,721,905		12,973,977		(252,072)
Adjustments and Refunds		<u>-</u>		<u>-</u>		20,316		(20,316)
Total Nonprogram		12,737,489		12,721,905		12,994,293		(272,388)
Total Expenditures		256,493,454		262,639,215		251,630,286		11,008,929
EXCESS OF REVENUES OVER EXPENDITURES		28,759,461		23,825,536		28,420,158		4,594,622
OTHER FINANCING SOURCES (USES)								
Leases Issued		_		_		205,108		205,108
Transfers In		555,374		555,374		550,726		(4,648)
Transfers Out		(35,332,938)		(35,332,938)		(32,678,175)		2,654,763
Total Other Financing Sources (Uses)		(34,777,564)		(34,777,564)		(31,922,341)		2,855,223
NET CHANGE IN FUND BALANCE		(6,018,103)		(10,952,028)		(3,502,183)		7,449,845
Fund Balance - Beginning of Year		81,374,852		81,374,852		81,374,852		
FUND BALANCE - END OF YEAR	\$	75,356,749	\$	70,422,824	\$	77,872,669	\$	7,449,845

# KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE — BUDGET TO ACTUAL — SPECIAL EDUCATION SPECIAL REVENUE FUND — BUDGETARY BASIS YEAR ENDED JUNE 30, 2024

	Bud			Variance nal Budget - Positive			
	 Original	get	Final		Actual	(	Negative)
REVENUES	<u> </u>			_			<u> </u>
Other Local Sources	\$ 5,000	\$	5,000	\$	260	\$	(4,740)
State Sources	13,360,982		13,360,982		13,070,210		(290,772)
Federal Sources	5,543,208		5,557,854		5,433,151		(124,703)
Total Revenues	18,909,190		18,923,836		18,503,621		(420,215)
EXPENDITURES							
Instruction:							
Special Education Instruction	42,057,709		42,071,237		37,789,596		4,281,641
Other Instruction	 66		66				66
Total Instruction	 42,057,775		42,071,303		37,789,596		4,281,707
Support Services:							
Pupil Services	7,190,480		7,190,480		7,196,717		(6,237)
Instructional Staff Services	1,204,614		1,204,615		1,212,605		(7,990)
Operations and Maintenance of Plant	13,301		13,301		13,443		(142)
Pupil Transportation Services	3,177,950		3,177,950		3,286,693		(108,743)
Other Support Services	 91,577		91,577		862,693		(771,116)
Total Support Services	11,677,922		11,677,923		12,572,151		(894,228)
Nonprogram:							
Special Education Tuition Payments	 151,200		151,200		457,470		(306,270)
Total Expenditures	 53,886,897		53,900,426		50,819,217		3,081,209
EXCESS OF REVENUES UNDER							
EXPENDITURES	(34,977,707)		(34,976,590)		(32,315,596)		2,660,994
OTHER FINANCING SOURCES (USES)							
Transfers In	35,332,938		35,332,938		32,678,175		(2,654,763)
Transfers Out	 (355,231)		(356,348)		(362,579)		(6,231)
Total Other Financing Sources (Uses)	34,977,707	_	34,976,590		32,315,596		(2,660,994)
NET CHANGE IN FUND BALANCE	-		-		-		-
Fund Balance - Beginning of Year	 		<u>-</u> .		<u>-</u> .		<u>-</u>
FUND BALANCE - END OF YEAR	\$ 	\$		\$		\$	

# KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS — SINGLE-EMPLOYER DEFINED BENEFIT OTHER POSTEMPLOYMENT PLAN LAST 10 FISCAL YEARS\*

		2024	2023	2022		2021	 2020		2019		2018	2017
Total OPEB Liability:												
Service Cost	\$	4,787,880	\$ 4,549,529	\$ 5,162,700	\$	4,997,622	\$ 4,529,182	\$	6,106,457	\$	6,136,970	\$ 6,651,090
Interest		2,738,204	2,481,324	1,565,965		1,560,134	2,337,899		4,072,739		3,595,120	2,902,942
Effect of Plan Changes		-	-	-		-	-		(30,983,814)		-	-
Effect of Economic/Demographic Gains or Losses		1,950,381	1,585,955	2,066,524		605,150	(1,547,420)		(485,969)		619,689	2,052,664
Effect of Assumptions Changes or Inputs		915,501	2,628,720	(1,266,619)		303,369	745,486		(5,083,461)		(1,839,964)	(4,525,856)
Benefit Payments		(6,799,147)	(6,553,096)	(5,670,319)		(4,566,795)	(4,718,297)		(7,729,757)		(6,739,916)	 (8,699,457)
Net Change in Total OPEB Liability		3,592,819	4,692,432	1,858,251		2,899,480	1,346,850		(34,103,805)		1,771,899	(1,618,617)
Total OPEB Liability - Beginning		76,372,181	 71,679,749	69,821,498	_	66,922,018	 65,575,168	_	99,678,973	_	97,907,074	 99,525,691
Total OPEB Liability - Ending (a)	\$	79,965,000	\$ 76,372,181	\$ 71,679,749	\$	69,821,498	\$ 66,922,018	\$	65,575,168	\$	99,678,973	\$ 97,907,074
Plan Fiduciary Net Position:												
Contributions - Employer	\$	9,708,154	\$ 10,403,649	\$ 12,984,449	\$	10,398,181	\$ 10,482,243	\$	12,103,990	\$	10,928,534	\$ 12,316,038
Net Investment Income		2,468,704	1,997,040	70,487		170,331	413,227		548,843		286,003	104,661
Benefit Payments		(6,799,147)	(6,553,096)	(5,670,319)		(4,566,795)	(4,718,297)		(7,729,757)		(6,739,916)	(8,699,457)
Administrative Expenses		-	(13,500)	-		(13,905)	(13,500)		-		-	372,857
Member Contributions		545,340	520,810	492,484		355,454	351,426		462,613		437,193	 386,295
Net Change in Plan Fiduciary Net Position		5,923,051	6,354,903	7,877,101		6,343,266	6,515,099		5,385,689		4,911,814	4,480,394
Plan Fiduciary Net Position - Beginning	_	59,214,820	 52,859,917	44,982,816		38,639,550	 32,124,451		26,738,762	_	21,826,948	17,346,554
Plan Fiduciary Net Position - Ending (b)	\$	65,137,871	\$ 59,214,820	\$ 52,859,917	\$	44,982,816	\$ 38,639,550	\$	32,124,451	\$	26,738,762	\$ 21,826,948
District's Net OPEB Liability - Ending (a) - (b)	\$	14,827,129	\$ 17,157,361	\$ 18,819,832	\$	24,838,682	\$ 28,282,468	\$	33,450,717	\$	72,940,211	\$ 76,080,126
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		81%	78%	74%		64%	58%		49%		27%	22%
Covered-Employee Payroll	\$	153,078,890	\$ 148,737,357	\$ 145,934,429	\$	145,516,244	\$ 142,552,539	\$	138,155,128	\$	131,554,820	\$ 133,952,782
District's Net OPEB Liability as a Percentage of Covered-Employee Payroll		10%	12%	13%		17%	20%		24%		55%	57%
Annual Money-Weighted Rate of Return, Net of Investment Expenses		4.04%	3.88%	0.16%		0.44%	1.17%		1.87%		1.18%	0.53%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

# KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF EMPLOYER CONTRIBUTIONS — SINGLE-EMPLOYER DEFINED BENEFIT OTHER POSTEMPLOYMENT PLAN LAST 10 FISCAL YEARS\*

2022

Actuarially Determined Contribution (ADC)	\$	5,891,621	\$	5,714,693	\$	6,409,868	\$	6,414,431	\$	6,492,823	\$	10,483,198	\$	10,528,984	\$	10,952,469
Contributions in Relation to the ADC		9,708,154		10,403,649		12,984,449		10,398,181		10,482,243		12,103,990		10,928,534		12,316,038
Contribution Deficiency (Excess)	\$	(3,816,533)	\$	(4,688,956)	\$	(6,574,581)	\$	(3,983,750)	\$	(3,989,420)	\$	(1,620,792)	\$	(399,550)	\$	(1,363,569
Covered-Employee Payroll	\$	153,078,890	\$	148,737,357	\$	145,934,429	\$	145,516,244	\$	142,552,539	\$	138,155,128	\$	131,554,820	\$	133,952,782
Contributions as a Percentage of																
Covered-Employee Payroll		6.34%		6.99%		8.90%		7.15%		7.35%		8.76%		8.31%		9.19%
Key Methods and Assumption Used to Calculate ADC																
Actuarial Cost Method	Entry	Age Normal	Entry	Age Normal	Entry	/ Age Normal	Entr	y Age Normal	Entr	y Age Normal	Entr	y Age Normal	Enti	try Age Normal	Entry A	Age Normal
Asset Valuation Method	Marke	et Value	Mark	et Value	Mark	et Value	Mark	cet Value	Mar	ket Value	Mar	ket Value	Mar	rket Value	Marke	t Value
Amortization Method	30 Ye	ear Level Dollar	30 Ye	ear Level Dollar	30 Y	ear Level Dollar	30 Y	ear Level Dollar	30 Y	ear Level Dollar	30 Y	ear Level Dollar	30 \	Year Level Dollar	30 Ye	ar Level Dollar
Discount Rate	3.80%	6	3.409	%	2.17	%	2.24	%	3.45	5%	3.85	5%	3.85	5%	3.57%	

2.20%

2.20%

2021

2020

2.30%

2019

2.3%

2018

2.3%

2017

3.0%

2.31%

Inflation

2024

2023

2.35%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

# KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) — WISCONSIN RETIREMENT SYSTEM LAST 10 MEASUREMENT PERIODS\*

Measurement Period Ending	Proportion of the Net Pension Liability (Asset)	;	Proportionate Share of the Net Pension ability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	1.00717634 %	\$	(24,739,006)	\$ 141,510,815	17.48 %	102.74 %
12/31/15	1.00194701		16,281,444	143,092,222	11.38	98.20
12/31/16	1.00757730		8,304,843	144,464,731	5.75	99.12
12/31/17	0.98029680		(29,106,175)	138,468,955	21.02	102.93
12/31/18	0.95666211		34,035,039	144,131,114	23.61	96.45
12/31/19	0.94560901		(30,490,751)	154,669,147	(19.71)	102.96
12/31/20	0.93835093		(58,582,550)	152,200,267	(38.49)	105.26
12/31/21	0.91907325		(74,078,995)	152,176,202	(48.68)	106.02
12/31/22	0.88112271		46,679,271	153,971,111	30.32	95.72
12/31/23	0.84460662		12,557,662	156,932,938	8.00	98.85

## SCHEDULE OF CONTRIBUTIONS — WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS\*

District Fiscal Year Ending	ontractually Required ontributions	Re Co	ntributions in lation to the ontractually Required ontributions	С	ontribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/15 6/30/16 6/30/17	\$ 9,783,986 9,544,430 9,775,956	\$	9,783,986 9,544,430 9,775,956	\$	- - -	\$ 142,255,255 142,911,017 145,641,274	6.88 % 6.68 6.71
6/30/18 6/30/19 6/30/20	9,474,391 9,715,921 10,166,917		9,474,391 9,715,921 10,166,917		- -	140,651,906 147,162,795 152,357,105	6.74 6.60 6.67
6/30/21 6/30/22 6/30/23 6/30/24	10,195,814 10,101,695 10,369,453 10,969,863		10,195,814 10,101,695 10,369,453 10,969,863		- - -	151,049,090 153,118,905 155,154,496 159,883,712	6.75 6.60 6.68 6.86

<sup>\*</sup>The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

# KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET) — LOCAL RETIREE LIFE INSURANCE FUND LAST 10 MEASUREMENT PERIODS\*

			Proportionate	
			Share of the Net	
			OPEB Liability	
			(Asset) as a	Plan Fiduciary
	Proportionate		Percentage of	Net Position as
Proportion of	Share of the	Covered	Covered	a Percentage of
the Net OPEB	Net OPEB	Employee	Employee	the Total OPEB
Liability (Asset)	Liability (Asset)	Payroll	Payroll	Liability (Asset)
5.89314100 %	\$ 17,729,987	\$ 138,468,955	12.80 %	44.81 %
5.64697400	14,571,098	127,134,000	11.46	48.69
5.67155000	24,150,565	126,461,000	19.10	37.58
5.83882100	32,117,732	133,484,000	24.06	31.36
5.83449300	34,484,010	128,205,000	26.90	29.57
5.59712800	21,324,088	122,726,000	17.38	38.81
5.44000400	25,027,572	123,087,000	20.33	33.90
	the Net OPEB Liability (Asset)  5.89314100 % 5.64697400 5.67155000 5.83882100 5.83449300 5.59712800	Proportion of the Net OPEB Liability (Asset)  5.89314100 % \$ 17,729,987 5.64697400 14,571,098 5.67155000 24,150,565 5.83882100 32,117,732 5.83449300 34,484,010 5.59712800 21,324,088	Proportion of the Net OPEB Liability (Asset)         Share of the Net OPEB Employee Payroll         Covered Employee Employee Payroll           5.89314100 %         \$ 17,729,987         \$ 138,468,955           5.64697400         14,571,098         127,134,000           5.67155000         24,150,565         126,461,000           5.83882100         32,117,732         133,484,000           5.83449300         34,484,010         128,205,000           5.59712800         21,324,088         122,726,000	Proportion of the Net OPEB Liability (Asset) as a Percentage of the Net OPEB Liability (Asset) as a Percentage of the Net OPEB Employee Employee Payroll Payroll   5.89314100 % \$ 17,729,987 \$ 138,468,955   12.80 %   5.64697400   14,571,098   127,134,000   11.46   5.67155000   24,150,565   126,461,000   19.10   5.83882100   32,117,732   133,484,000   24.06   5.83449300   34,484,010   128,205,000   26.90   5.59712800   21,324,088   122,726,000   17.38

### SCHEDULE OF CONTRIBUTIONS — LOCAL RETIREE LIFE INSURANCE FUND LAST 10 FISCAL YEARS\*

District Fiscal Year Ending	F	ntractually Required ntributions	Rela Co	Contributions in Relation to the Contractually Required Contributions		ontribution eficiency (Excess)	Covered Employee Payroll	Contributions as a Percentage of Covered- Employee Payroll
6/30/18	\$	111,482	\$	111,482	\$	-	\$ 140,651,906	0.08%
6/30/19		110,439		110,439		-	147,162,795	0.08%
6/30/20		113,374		113,374		-	152,357,105	0.07%
6/30/21		120,797		120,797		-	151,049,090	0.08%
6/30/22		114,642		114,642		-	153,118,905	0.07%
6/30/23		111,596		111,596		-	155,154,496	0.07%
6/30/24		112,628		112,628		-	159,883,712	0.07%

<sup>\*</sup>The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

### NOTE 1 OTHER POSTEMPLOYMENT BENEFITS

### Single-Employer Defined Benefit Postemployment Benefit Plan

### Changes of Benefit Terms

Changes of Assumptions

6/30/2020

6/30/2019

6/30/2018

There were no changes in benefit terms included in the actuarial valuation for the year ended June 30, 2024.

Ondinger of	tesamparene
6/30/2024	Actuarial assumptions used to develop the Total OPEB Liability changed,
	including the discount rate, expected rate of return, medical trend rates,
	and expected medical costs

and expected medical costs.

Actuarial assumptions used to develop the Total OPEB Liability changed.

6/30/2023 Actuarial assumptions used to develop the Total OPEB Liability changed including the discount rate and medical trend rates.

6/30/2022 Actuarial assumptions used to develop the Total OPEB Liability changed, including the discount rate, demographic assumption, medical trend rates, and expected medical costs.

6/30/2021 Actuarial assumptions used to develop the Total OPEB Liability changed, including the discount rate, demographic assumptions, participant rate and spouse elections, medical trends, and expected medical costs.

Actuarial assumptions are based on an actuarial experience study for the period 2015-2017 for the Wisconsin Retirement System. Based on the experience study, actuarial assumptions used to develop the Total OPEB Liability changed, including the discount rate, wage inflation rate, and mortality and separation rates. The discount rate selected is in accordance with GASB 74/75. The expected claims and medical trend rates were changed to reflect anticipated experience under the most recent Getzen model application. The percentage of retirees electing family coverage for dental benefits was updated per a review of recent data. The overall impact of the new assumptions is an increase in the benefit obligation of \$745,486

Actuarial assumptions are based on an actuarial experience study for the period 2015-2017 for the Wisconsin Retirement System. Based on the experience study, actuarial assumptions used to develop the Total OPEB Liability changed, including the discount rate, wage inflation rate, and

mortality and separation rates. No significant change in assumptions were noted from the prior year.

The District is required to present the last ten fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

### NOTE 1 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

### **Local Retiree Life Insurance Fund**

### Changes of Benefit Terms

There were no changes of benefit terms for any participating employer in LRLIF.

### **Changes of Assumptions**

The State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

### NOTE 2 WISCONSIN RETIREMENT SYSTEM

### **Changes of Benefit Terms**

There were no changes of benefit terms for any participating employer in WRS.

### Changes of Assumptions

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

### NOTE 2 WISCONSIN RETIREMENT SYSTEM (CONTINUED)

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year end December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

### NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2024.

### NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

### **Budgetary Information**

Budgetary information is derived from the annual operating budget and is presented in accordance with U.S. GAAP, except the District adopts a budget for the special education special revenue fund. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a U.S. GAAP General Fund basis is summarized below:

_	General	Special Education
Revenues:	<b>6.000.050.444</b>	Ф 40 F00 C04
Actual Amounts (Budgetary Basis)	\$ 280,050,444	\$ 18,503,621
Reclassification of Special Education Total Revenues	18,503,621 298,554,065	(18,503,621)
Total Revenues	290,554,005	-
Expenditures:		
Actual Amounts (Budgetary Basis)	251,630,286	50,819,217
Reclassification of Special Education	50,819,217	(50,819,217)
Total Expenditures	302,449,503	-
Execus Poyonuos Over (Linder) Expenditures		
Excess Revenues Over (Under) Expenditures: Actual Amounts (Budgetary Basis)	28,420,158	(32,315,596)
Reclassification of Special Education	(32,315,596)	32,315,596
Excess of Revenues Over (Under) Expenditures	(3,895,438)	- 52,515,555
Exocos of Nevertues ever (officer) Experiations	(0,000,400)	
Other Financing Sources (Uses):		
Actual Amounts (Budgetary Basis)	(31,922,341)	32,315,596
Reclassification of Special Education	32,315,596	(32,315,596)
Total Other Financing Sources (Uses)	393,255	
Net Change in Fund Balance		
Actual Amounts (Budgetary Basis)	(3,502,183)	_
, total , and (2 august)	(0,00=,100)	
Fund Balance - Beginning of the Year		
Actual Amounts (Budgetary Basis)	81,374,852	
Fund Balance - End of the Year		
Actual Amounts (Budgetary Basis)	\$ 77,872,669	\$ -
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### **SUPPLEMENTARY INFORMATION**

### KENOSHA UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

				Total					
				Special			,		Nonmajor
				Revenue	Food	C	Community	Go	overnmental
	H	ead Start		Trust	 Service		Service		Funds
ASSETS									
Cash and Investments	\$	-	\$	2,383,601	\$ 2,305,591	\$	4,296,709	\$	8,985,901
Receivables:									
Accounts, Net		-		32,556	-		18,369		50,925
Due to Employee Benefit Trust Fund		26,264		-	26,059		9,664		61,987
Due from Other Governments		287,063		-	22,621		-		309,684
Inventories and Prepaid Items			_	-	 519,665	_			519,665
Total Assets	\$	313,327	\$	2,416,157	\$ 2,873,936	\$	4,324,742	\$	9,928,162
LIABILITIES AND FUND BALANCES									
LIABILITIES									
Accounts Payable	\$	15,002	\$	12,005	\$ 54,784	\$	171,524	\$	253,315
Due to Other Funds		298,325		-	-		-		298,325
Due to Employee Benefit Trust Fund		-		-	26,059		9,664		35,723
Deposits Payable				-	 182,460		-		182,460
Total Liabilities		313,327		12,005	 263,303		181,188		769,823
FUND BALANCES									
Nonspendable		-		-	519,665		-		519,665
Restricted		-		277,019	2,090,968		4,143,554		6,511,541
Committed				2,127,133			-		2,127,133
Total Fund Balances				2,404,152	2,610,633	_	4,143,554		9,158,339
Total Liabilities and Fund Balances	\$	313,327	\$	2,416,157	\$ 2,873,936	\$	4,324,742	\$	9,928,162

# KENOSHA UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

		Special	Revenue		_			
	Head Start	Special Revenue Trust	Food Service	Community Service	Total Nonmajor Governmental Funds			
REVENUES	•	•	•	<b>A</b> 4 500 000	4 500 000			
Property Taxes	\$ -	\$ -	\$ -	\$ 1,500,000	\$ 1,500,000			
Other Local Sources	-	3,410,482	585,413	85,205	4,081,100			
State Sources	-	-	140,295	-	140,295			
Federal Sources	2,465,863	-	8,369,359	-	10,835,222			
Other Sources			119		119			
Total Revenues	2,465,863	3,410,482	9,095,186	1,585,205	16,556,736			
EXPENDITURES								
Instruction:								
Regular Instruction	341,896	30,878	-	-	372,774			
Co-Curricular Activities	-	585	-	-	585			
Other Instruction	1,034,813	-	_	-	1,034,813			
Total Instruction	1,376,709	31,463	_		1,408,172			
Support Services:								
Pupil Services	514,406	-	_	_	514,406			
Instructional Staff Services	14,958	81,437	_	_	96,395			
General Administration Services	, -	, -	_	408,382	408,382			
School Administration Services	239,370	3,222,634	_	-	3,462,004			
Operations and Maintenance	200,0.0	0,222,00			0, .02,00 .			
of Plant	57,539	_	157,848	15,501	230,888			
Pupil Transportation Services	61,467	_	-	733	62,200			
Food Services	13,267	_	10,054,035	-	10,067,302			
Other Support Services	. 0,20.	_	32,497	12,052	44,549			
Total Support Services	901,007	3,304,071	10,244,380	436,668	14,886,126			
Community Service	-	0,004,071	10,244,000	1,176,045	1,176,045			
Nonprogram:	_	_	_	1,170,043	1,170,040			
Post-Secondary Scholarship								
Expenditures		22,600	_	_	22,600			
Other Nonprogram		22,000	46	_	46			
Total Nonprogram		22,600	46		22,646			
Total Expenditures	2,277,716	3,358,134	10,244,426	1,612,713	17,492,989			
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES	188,147	52,348	(1,149,240)	(27,508)	(936,253)			
OTHER FINANCING USES								
Transfers Out	(188,147)				(188,147)			
NET CHANGE IN FUND BALANCE	-	52,348	(1,149,240)	(27,508)	(1,124,400)			
Fund Balance - Beginning of Year		2,351,804	3,759,873	4,171,062	10,282,739			
FUND BALANCE - END OF YEAR	\$	\$ 2,404,152	\$ 2,610,633	\$ 4,143,554	\$ 9,158,339			

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOL AUTHORIZER OPERATING COSTS YEAR ENDED JUNE 30, 2024

			Kenosha School of Technology										
	Object	Brompton School		mensions Learning		Enhance Curriculum		arborside .cademy					
Operating Activity:													
Employee Salaries	100	\$ 103,168	\$	104,275	\$	605,977	\$	324,519					
<b>Employee Benefits</b>	200	39,698		45,791		284,405		145,504					
Purchased Services	300	26,975		4,057		87,907		32,132					
Noncapital Objects	400	8,531		1,771		24,878		11,443					
Other	900	23		-		37		51					
Total		\$ 178,395	\$	155,894	\$	1,003,204	\$	513,649					

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOL OPERATING COSTS YEAR ENDED JUNE 30, 2024

							nosha School Technology		
	WUFAR	The Brompton School		Dimensions of Learning		Enhance Curriculum		Harborside Academy	
Function:									
Undifferentiated Curriculum	110000	\$	939,970	\$	1,296,490	\$	8,124,580	\$	4,613,629
Regular Instruction	120000		364,163		174,716		590		125,248
Vocational Instruction	130000		-		-		-		1,743
Physical Curriculum	140000		45,972		67,386		189,046		4,086
Special Education Instruction	150000		58,575		4,045		865,009		475,247
Co-curriculum Activities	160000		-		-		-		257
Pupil Services	210000		69,877		94,610		88,380		226,689
Instructional Staff Training	220000		16,171		93,531		377,275		75,766
School Administration Services	240000		325,440		92,383		1,051,491		414,445
<b>Business Administration Services</b>	250000		336,971		61,898		1,434,289		310,253
Total		\$	2,157,139	\$	1,885,059	\$	12,130,660	\$	6,247,363

### ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Kenosha Unified School District Kenosha, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Kenosha Unified School District (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 21, 2024.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses, or significant deficiencies may exist that have not been identified.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin November 21, 2024

### FEDERAL AND STATE AWARDS



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE WISCONSIN STATE SINGLE AUDIT GUIDELINES

Board of Education Kenosha Unified School District Kenosha, Wisconsin

### Report on Compliance for Each Major Federal and State Program Opinion on Each Major Federal and State Program

We have audited Kenosha Unified School District's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and Wisconsin *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2024. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in a material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2024.

### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the Wisconsin *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the Wisconsin *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts of grant agreements applicable to the District's federal and state programs.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the Wisconsin *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the Wisconsin *State Single Audit Guidelines* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance and the
  Wisconsin State Single Audit Guidelines, but not for the purpose of expressing an opinion on
  the effectiveness of the District's internal control over compliance. Accordingly, no such opinion
  is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the Wisconsin *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin November 21, 2024

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2024

Grantor Agency/Federal Program Title	Federal Assistance Listing	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2023	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/2024	Total Expenditures	Subrecipient Payments
·					,			
U.S. DEPARTMENT OF AGRICULTURE								
Child Nutrition Cluster	40.550	W// DD/	0004 000700 PPI 0P 540	•	<b>A</b> 4 000 540	•		
School Breakfast Program	10.553	WI DPI	2024-302793-DPI-SB-546	\$ -	\$ 1,860,516	\$ -	\$ 1,860,516	-
National School Lunch Program	10.555	WI DPI	2024-302793-DPI-NSL-547	-	5,787,084	-	5,787,084	-
Donated Commodities	10.555	WI DPI	Unknown		666,953		666,953	
Total National School Lunch Program				-	6,454,037	-	6,454,037	-
(COVID-19) - Summer Food Service Program for Children	10.559	WI DPI	2023-302793-DPI-SFSP-586	(20,010)	20,010	-	-	_
Summer Food Service Program for Children	10.559	WI DPI	2024-302793-DPI-SFSP-586	-	32,185	22,621	54,806	-
Total Summer Food Service Program for Children				(20,010)	52,195	22,621	54,806	
Total Child Nutrition Cluster				(20,010)	8,366,748	22,621	8,369,359	
Total U.S. Department of Agriculture				(20,010)	8,366,748	22,621	8,369,359	-
U.S. DEPARTMENT OF EDUCATION								
Title I Grants to Local Educational Agencies	84.010A	WI DPI	2023-302793-DPI-TI-A-141	(1,054,763)	1,054,763	-	-	-
Title I Grants to Local Educational Agencies	84.010A	WI DPI	2024-302793-DPI-TI-A-141	-	3,969,181	1,466,981	5,436,162	-
Title I ESEA CSI	84.010	WI DPI	2024-302793-DPI-CSI-148	-	-	144,864	144,864	-
Title I Grants to Local Educational Agencies	84.010A	WI DPI	2023-302793-DPI-TID-144	(5,844)	5,844	-	-	-
Title I Grants to Local Educational Agencies	84.010A	WI DPI	2024-302793-DPI-TID-144	-	22,644	7,476	30,120	-
Total Title I Grants to Local Educational Agencies				(1,060,607)	5,052,432	1,619,321	5,611,146	-
Special Education Cluster (IDEA)								
Special Education Grants to States	84.027A	WI DPI	2023-302793-DPI-FLOW-341	(1,574,307)	1,574,307	-	-	-
Special Education Grants to States	84.027	WI DPI	2024-302793-DPI-FLOW-341		2,004,013	2,678,595	4,682,608	
Total Special Education Grants to States				(1,574,307)	3,578,320	2,678,595	4,682,608	-
Special Education Preschool Grants	84.173A	WI DPI	2023-302793-DPI-PRESCH-347	(22,251)	22,251	-	-	-
Special Education Preschool Grants	84.173A	WI DPI	2024-302793-DPI-PRESCH-347	-	60,221	139,417	199,638	-
Total Special Education Cluster (IDEA)				(1,596,558)	3,660,792	2,818,012	4,882,246	-
Career and Technical Education - Basic Grants to States	84.048	WI DPI	2023-302793-DPI-CTE-400	(44,342)	44,342	-	_	_
Career and Technical Education - Basic Grants to States	84.048	WI DPI	2024-302793-DPI-CTE-400	-	90,417	33,528	123,945	-
				(44,342)	134,759	33,528	123,945	-

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) YEAR ENDED JUNE 30, 2024

Grantor Agency/Federal Program Title	Federal Assistance Listing	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2023	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/2024	Total Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF EDUCATION (CONTINUED)								
Education for Homeless Children and Youth	84.196	WI DPI	2024-302793-DPI-EHCY-I-335	\$ -	\$ -	\$ 4,360	\$ 4,360	\$ -
English Language Acquisition State Grants	84.365A	WI DPI	2023-302793-DPI-TIIIA-391	(28,693)	28,693	-	-	-
English Language Acquisition State Grants	84.365A	WI DPI	2024-302793-DPI-TIIIA-391	(28,693)	248,749 277,442	67,888 67,888	316,637 316,637	
						07,000	010,007	
Supporting Effective Instruction State Grants Supporting Effective Instruction State Grants	84.367A 84.367A	WI DPI WI DPI	2023-302793-DPI-TIIA-365 2024-302793-DPI-TIIA-365	(93,840)	93,840 494,311	215,984	710,295	-
Supporting Elective instituction state states	04.00774	WIDII	2024-002733-011-1117-003	(93,840)	588,151	215,984	710,295	
Student Support and Academic Enrichment Program	84.424A	WI DPI	2023-302793-DPI-TIVA-381	(91,067)	91,067	_	_	-
Student Support and Academic Enrichment Program	84.424A	WI DPI	2024-302793-DPI-TIVA-381		219,351	246,977	466,328	
				(91,067)	310,418	246,977	466,328	-
(COVID-19) Elementary and Secondary School Emergency Relief Fund	84.425D	WI DPI	2022-302793-DPI-ESSERF-163	(1,880,112)	3,546,714	-	1,666,602	-
(COVID-19) Elementary and Secondary School Emergency Relief Fund	84.425U	WI DPI	2022-302793-DPI-ESSERFIII-165	(4,762,235)	23,376,586	3,801,735	22,416,086	-
(COVID-19) ARPA-Homeless Children and Youth I	84.425W	WI DPI	2022-302793-DPI-ARPHCYI-168	(17,132)	17,132	12,193	12,193	-
(COVID-19) ARPA-Homeless Children and Youth II	84.425W	WI DPI	2023-302793-DPI-ARPHCYII-173	(9,679)	9,679	13,833	13,833	
Total Education Stabilization Fund				(6,669,158)	26,950,111	3,827,761	24,108,714	
Total U.S. Department of Education				(9,584,265)	36,974,105	8,833,831	36,223,671	-
U.S. DEPARTMENT OF HEALTH								
AND HUMAN SERVICES								
Head Start Cluster  Head Start	93.600	Direct Program	N/A	(222,605)	2,401,406	287,063	2,465,864	_
rieau Start	93.000	Direct Flogram	N/A	(222,003)	2,401,400	207,003	2,403,004	-
Medicaid Cluster				(				
Medical Assistance Program	93.778	WI DHS	44202800	(134,375)	3,186,159	152,750	3,204,534	<u> </u>
Total U.S. Department of Health and Human Services				(356,980)	5,587,565	439,813	5,670,398	
Total Federal Awards				\$ (9,961,255)	\$ 50,928,418	\$ 9,296,265	\$ 50,263,428	\$ -
			Reconciliation to the Basic Financial State	ements:				
			Federal Sources				\$ 50,338,818	
			Less: JROTC not Subject to Single Aud	dit			75,390	
			Total Federal Awards				\$ 50,263,428	

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF STATE AWARDS YEAR ENDED JUNE 30, 2024

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number	(Accrued) Deferred Revenue 7/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/24	Total Expenditures	Subrecipient Payments
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION								
Special Education and School Age Parents	255.101	Direct Program	302793-100	\$ -	\$ 12,864,203	\$ -	\$ 12,864,203	\$ -
State School Lunch Aid	255.102	Direct Program	302793-107	-	71,022	-	71,022	-
Common School Fund Library Aid	255.103	Direct Program	302793-104	-	1,575,581	-	1,575,581	-
Bilingual Bicultural Aid Lea	255.106	Direct Program	302793-111	-	35,295	-	35,295	-
General Transportation Aid	255.107	Direct Program	302793-102	-	247,600	-	247,600	-
WI School Day Milk Program	255.115	Direct Program	302793-109	-	13,642	-	13,642	-
Equalization Aids	255.201	Direct Program	302793-116	-	148,157,254	-	148,157,254	-
High Cost Special Education Aid	255.210	Direct Program	302793-119	-	89,182	-	89,182	-
Aid for School Mental Health Programs	255.227	Direct Program		-	506,833	-	506,833	-
School Based Mental Health Services Grant	255.297	Direct Program	302793-177	(100,838)	730,572	-	629,734	-
Alcohol and Other Drug Abuse	255.306	Direct Program	302793-143	(1,708)	1,708	-	-	-
Head Start Supplement	255.327	Direct Program	302793-145	(40,475)	269,086	95,255	323,866	-
State School Breakfast Aid	255.344	Direct Program	302793-108	-	55,631	-	55,631	-
Tuition Payments by State	255.401	Direct Program	302793-157	-	146,515	-	146,515	-
Early College Credit Program	255.445	Direct Program	302793-178	-	3,244	-	3,244	-
Educator Effective Evaluation System	255.940	Direct Program	302793-154	(124,400)	250,880	-	126,480	-
Per Pupil Aid	255.945	Direct Program	302793-113	-	14,158,844	-	14,158,844	-
Career and Technical Education Incentive Grants	255.950	Direct Program	302793-152	-	134,177	-	134,177	-
Assessments of Reading Readiness	255.956	Direct Program	302793-166	-	49,950	-	49,950	-
Special Education Transition Incentives Grant	255.960	Direct Program	302793-168		116,825		116,825	
Total Wisconsin Department of Public Instruction				(267,421)	179,478,044	95,255	179,305,878	
WISCONSIN DEPARTMENT OF JUSTICE								
School Safety Initiative	455.206	Direct Program	2018-SSI-10-17302	(59,054)	74,264	15,213	30,423	
WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT								
Youth Apprenticeship Program	445.107	Direct Program	3659	(21,459)	86,458	29,542	94,541	
Total State Awards				\$ (347,934)	\$ 179,638,766	\$ 140,010	\$ 179,430,842	\$ -
			Reconciliation to the Ba	sic Financial State	ments:			
			State Sources				\$ 180,797,472	
			Less: State Sources		tate Financial Assis	stance		
			State Tax Computer Aid				410,259	
			Personal Property Aid				926,820	
			Payment in Lieu of Taxes (PILOT)				29,551	
			Total State Awards				\$ 179,430,842	

### KENOSHA UNIFIED SCHOOL DISTRICT NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS YEAR ENDED JUNE 30, 2024

### NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the Kenosha Unified School District (the District) are presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the State Single Audit Guidelines issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position, or changes in net position of the District.

### NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2024 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and Wisconsin *State Single Audit Guidelines*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% for indirect costs.

### NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

### KENOSHA UNIFIED SCHOOL DISTRICT NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS YEAR ENDED JUNE 30, 2024

### NOTE 4 OVERSIGHT AGENCIES

The federal and state oversight agencies for the District are as follows:

Federal - U.S. Department of Health and Human Services State - Wisconsin Department of Public Instruction

### NOTE 5 PASS THROUGH ENTITIES

Federal awards have been passed through the following entities:

WI DHS - Wisconsin Department of Health Services WI DPI - Wisconsin Department of Public Instruction CESA #1 – Cooperative Educational Service Agency No. 1

### NOTE 6 DONATED SERVICES

The District receives an undeterminable amount of donated services from a variety of unpaid volunteers assisting the Head Start program. Therefore, no amounts have been recorded in the Schedule of Expenditures of Federal Awards.

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2024

Section I – Summary of Au	ıditors' Results		
Basic Financial Statements			
1. Type of auditor's report issued:	Unmodified		
2. Internal control over financial reporting:			
<ul> <li>Material weakness(es) identified?</li> </ul>	Yes	X	_ No
Were significant deficiency(ies) identified?	Yes	X	_ None Reported
3. Noncompliance material to basic financial statements noted?	Yes _	X	_ No
Federal Awards			
1. Internal control over major federal programs:			
<ul> <li>Material weakness(es) identified?</li> </ul>	Yes	X	No
<ul> <li>Were significant deficiency(ies) identified?</li> </ul>	Yes	X	None Reported
<ol><li>Type of auditor's report issued on compliance for major federal programs:</li></ol>	Unmodified		
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)	Yes _	X	No
Identification of major federal programs:			
Assistance Listing Number(s)	Name of Federal	Progra	m
10.553/10.555/10.559 84.010	Child Nutrition Clustritle I	ster	
Audit threshold used to determine between Type A and Ty Federal	/pe B programs:	\$	1,507,903
Auditee qualify as low-risk auditee?	XYe:	s	No

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) YEAR ENDED JUNE 30, 2024

Section I – Summary of Auditors' Results (Continued)							
State Financial Assistance							
1. Internal control over major state programs:							
<ul><li>Material weakness(es) identified?</li></ul>	Yes <u>X</u>	No					
<ul> <li>Were significant deficiency(ies) identified?</li> </ul>	YesX	None Reported					
Type of auditor's report issued on compliance for major programs:	Unmodified						
3. Any audit findings disclosed that are required to be reported in accordance with the Wisconsin State Single Audit Guidelines?	Yes <u>X</u>	No					
Identification of major state programs:							
State ID Number(s)	Name of State Program	ı					
255.101 255.201	State Special Education General Equalization Aid	s Cluster					
Audit threshold used to determine between Type A and Type State	oe B programs: \$	1,000,000					
Auditee qualify as low-risk auditee?	XYes	No					

### KENOSHA UNIFIED SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) YEAR ENDED JUNE 30, 2024

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Section II - Financial Statement Findings

### Section III – Federal and State Award Findings and Questioned Costs

Our audit did not disclose any matters required to be reported in accordance with Uniform Guidance or the Wisconsin *State Single Audit Guidelines*.

### Section IV - Other Issues

1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?

No

2. Does the audit report show audit issues (i.e. material noncompliance, nonmaterial, noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the Wisconsin *State Single Audit Guidelines*:

Department of Public Instruction
Department of Workforce Development

No No

3. Was a Management Letter or other document conveying audit comments issued as a result of this audit?

No

4. Name and signature of partner

Amber Drewieske, CPA

5. Date of report

November 21, 2024

### **Elementary schools**

### **Bose Elementary School**

1900 15th St., Kenosha, WI 53140 262-359-4044 kusd.edu/ bose

### **Brass Community School**

6400 15th Ave., Kenosha, WI 53143 262-359-8000 kusd.edu/brass

### **Curtis Strange Elementary School**

5414 49th Ave., Kenosha, WI 53144 262-359-6024 kusd.edu/strange

#### Forest Park Elementary School

6810 45th Ave., Kenosha, WI 53142 262-359-6319 kusd.edu/forestpark

#### Frank Elementary School

1816 57th St., Kenosha, WI 53140 262-359-6324 kusd.edu/frank

### **Grant Elementary School**

1716 35th St., Kenosha, WI 53140 262-359-6346 kusd.edu/grant

### **Grewenow Elementary School**

7714 20th Ave., Kenosha, WI 53143 262-359-6362 kusd.edu/grewenow

### **Harvey Elementary School**

2012 19th Ave., Kenosha, WI 53140 262-359-4040 kusd.edu/harvey

### **Jeffery Elementary School**

4011 87th St., Kenosha, WI 53142 262-359-2100 kusd.edu/jeffery

### Nash Elementary School

6801 99th Ave., Kenosha, WI 53142 262-359-3500 kusd.edu/nash

### **Pleasant Prairie Elementary School**

9208 Wilmot Road, Pleasant Prairie, WI 53158 262-359-2104 kusd.edu/pleasantprairie

#### **Prairie Lane Elementary School**

10717 47th Ave., Pleasant Prairie, WI 53158 262-359-3600 kusd.edu/prairielane

#### **Roosevelt Elementary School**

3322 Roosevelt Road, Kenosha, WI 53142 262-359-6097 kusd.edu/roosevelt

### **Somers Elementary School**

1245 72nd Ave., Kenosha, WI 53144 262-359-3200 kusd.edu/somers

### Southport Elementary School

723 76th St., Kenosha, WI 53143 262-359-6309 kusd.edu/southport

### Whittier Elementary School

8542 Cooper Road, Pleasant Prairie, WI 53158 262-359-2110 kusd.edu/whittier

### Middle schools

### Bullen Middle School

2804 39th Ave., Kenosha, WI 53144 262-359-4460 kusd.edu/bullen

### Lance Middle School

4515 80th St., Kenosha, WI 53142 262-359-2240 kusd.edu/lance

### Mahone Middle School

6900 60th St., Kenosha, WI 53144 3262-59-8100 kusd.edu/mahone

### Washington Middle School

2600 50th St., Kenosha, WI 53140 262-359-6291 kusd.edu/washington

### High schools \_\_\_

### **Bradford High School**

3700 Washington Road, Kenosha, WI 53144 262-359-6200 kusd.edu/bradford

### ITHSA High School

6800 60th St., Kenosha, WI 53144 262-359-8700 kusd.edu/indiantrail

### **Tremper High School**

8560 26th Ave., Kenosha, WI 53143 262-359-2200 kusd.edu/tremper

### John J. Hosmanek Educational Support Center \_\_\_\_\_

3600 52nd St., Kenosha, WI 53144 262-359-6300 • info@kusd.edu kusd.edu

### Choice schools

LakeView Technology Academy (Grades 9-12) 9449 88th Ave., Pleasant Prairie, WI 53158 262-359-8155 kusd.edu/lakeview

### Reuther Central High School (Grades 9-12)

913 57th St., Kenosha, WI 53140 262-359-6160 kusd.edu/reuther

### **ITHSA** Academies

6800 60th St., Kenosha, WI 53144 262-359-8700 kusd.edu/indiantrail

#### Kenosha School of Language

6315 67th St., Kenosha, WI 53142 262-359-2006 kusd.edu/stocker

### Charter schools\_

### Harborside Academy

(Grades 6-12) 913 57th St., Kenosha, WI 53140 262-359-8400 kusd.edu/harborside

### Kenosha School of Technology Enhanced Curriculum (KTEC)

(Grades 4K-8): 6729 18th Ave., Kenosha, WI 53144 262-359-7100

### Ruth Harman Academy

(Grades K-8) 8518 22nd Ave., Kenosha, WI 53143 262-359-2191 kusd.edu/rha

### Head Start Center\_\_\_\_

### Cesar E. Chavez Learning Station

6300 27th Ave., Kenosha, WI 53143 262-359-6078 kusd.edu/chavez

### Specialty schools \_\_\_\_

### Hillcrest School

(Bridges Center/T.I.M.E. Program, grades 6-12) 4616 24th St., Kenosha, WI 53144 262-359-6118 kusd.edu/hillcrest

