

KENOSHA UNIFIED SCHOOL DISTRICT

Public Hearing of the Proposed 2023-24 Budget

September 19, 2023

Presented by: Tarik Hamdan, Chief Financial Officer

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KUSD Fund Structure

General Fund (10)

 Operations (majority of salaries, benefits and other expenses)

Debt Service (30)

 Transactions for repayment of bonds, notes and loans

Community Service (80)

 Activities supporting all Kenosha, Pleasant Prairie and Somers community members

Special Projects (20)

- Special Revenue (donations)
- Special Education
- Head Start

Capital Projects (40)

 Expenditures for expansion and remodeling

Food Service (50)

 Activities related to student food services

Trust Funds (70)

- Other Post-Employment Benefits (OPEB)
- Scholarships

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General Fund (10) - Noticed in Kenosha News 9/8/2023

ENERAL FUND (FUND 10)	Audited 2021-2022	Unaudited 2022-2023	Proposed 2023-2024	
eginning Fund Balance	66,216,513	74,884,517	81,374,853	
nding Fund Balance	74,884,517	81,374,853 🛹	72,456,366	
EVENUES AND OTHER FINANCING SOURCES				
Operating Transfer-In (Source 100)	224,791	257,311	555,374	
Local Sources (Source 200)	77,911,627	77,341,624	70,415,621	
Inter-district Payments (Source 300 & 400)	1,707,498	1,778,983	1,800,000	
Intermediate Sources (Source 500)	0	154,861	0	
State Sources (Source 600)	167,886,480	166,933,264	166,964,165	
Federal Sources (Source 700)	25,555,656	36,610,605	44,075,022	
All Other Sources (Source 800 & 900)	1,084,326	10,231,762	80,000	
OTAL REVENUES & OTHER FINANCING SOURCES	274,370,378	293,308,410	283,890,181	h
KPENDITURES & OTHER FINANCING USES		П		FY2
Instruction (Function 100000)	124,290,136	126,935,613	135,880,988	1 1 1
Support Services (Function 200000)	102,927,021	118,098,129	109,023,251	\$8.9
Non-Program Transactions (Function 400000)	38,485,217	41,784,332	47,904,428	MN
OTAL EXPENDITURES & OTHER FINANCING USES	265,702,374	286,818,074	292,808,668	H

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FY 2022-23 Surplus Contributing Items

- \$2.9 MM Village of Pleasant Prairie Tax Incremental District (TID) #2 closeout payment
 - Most of the funds (\$2.4 MM) are earmarked for the Bradford High School gym floor replacement in fiscal year 2024
- \$1.8 MM Additional investment earnings as a result of higher interest rates
- **\$2.1 MM** Unspent budgets that will be recommended to carry over into FY24 so that they can be used for the originally intended purpose
 - Examples are mini-grants, Common School Library Funding, CTE Incentives, athletic field revenue, theatre program revenue, and curriculum adoption cycle funding.
- Staffing vacancies and budget to actual variances throughout the district

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Preliminary FY 2023-24 Highlights

- Declining enrollment trend continues to reduce our Revenue Limit Authority
- Major impact items such as health insurance premiums continue to rise (11% with cap)
- School Board actions taken to balance the budget
 - Department and school discretionary cuts
 - Facilities major maintenance cut in half (\$1 MM)
 - Technology refresh cut in half (\$500 K)
 - Annual curriculum adoption budget changed to request-as-needed (\$2 MM)
 - Charter school sub-teacher cost-sharing (\$300 K)
 - Wilson Elementary School closure
 - ESC and school staffing reductions
 - Elimination of district HSA contributions (\$2 MM)
 - Cost shift half of the sub-teacher budget to ESSER for 1 year (\$1.5 MM)
- Base wage increases of 4% plus schedule movements (~1.5%) for total increases of about 5.5% for all regular FTE staff

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Preliminary FY 2023-24 Deficit

- Approval of the 5.5% wage increases was expected to cause the appearance of several million dollars in deficit when adopting the budget
 - Authorized expenses projected exceed the amount of expected revenues
 - Staffing budget to actual variance trends from unfilled positions is expected to cover most of the deficit for FY24
- The deficit appears even greater in this preliminary budget due to staffing timelines
 - Snapshot of staff processed in August in order to meet publication deadlines
 - Authorized positions without an assigned staff member (vacancies) are projected with an average salary and full benefits package
 - Newly hired staff that are benefit-eligible and within their 30-day election window are assigned a full benefits package
 - The district cost is \$30,106 per family medical package in FY24 so this budget will be refined and get more accurate as staff are hired/processed and actual benefits elections are made

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Fund Balance Basic Concepts

- Fund balance does not equal cash
 - Balances change daily but are only measured and reported as of June 30th or the end of each fiscal year

Assets Liabilities Equity **Accounts** Cash **Fund Balance Investments** Non-**Pavables Prepaid Expenses Payroll** spendable Receivables Liabilities Restricted Tax Levies **Cash Flow** Committed **State Aid Assigned Borrowings Grant Claims** Unassigned



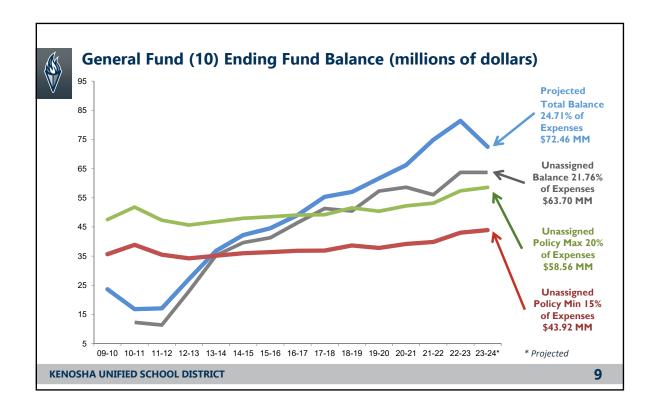
Components of General Fund (10) Balance

- Non-spendable Fund Balance includes amounts not in spendable form, such as inventory, or amounts required to be maintained intact legally or for a contractually imposed purpose by external parties.
 - \$940,560 as of 6/30/2023 for prepaid items
- Restricted Fund Balance includes amounts constrained for a specific purpose by external parties.
 - \$1,302,077 as of 6/30/2023 for Common School Library Funds, CTE Incentives, and Get Kids Ahead Initiative
- <u>Committed</u> Fund Balance includes amounts constrained for a specific purpose by a government using its highest level of decision-making authority (the Board of Education).
 - \$10,889,313 as of 6/30/2023 for contracts
- <u>Assigned</u> Fund Balance includes general fund amounts constrained for a specific purpose by a
 governing board or by an official that has been delegated authority to assign amounts (the Chief
 Financial Officer).
 - \$4,538,446 as of 6/30/2023 for Charter School Reserves, and Carry Over balances
- <u>Unassigned</u> Fund Balance is the residual classification for the general fund.
 - \$63,704,458 as of 6/30/2023

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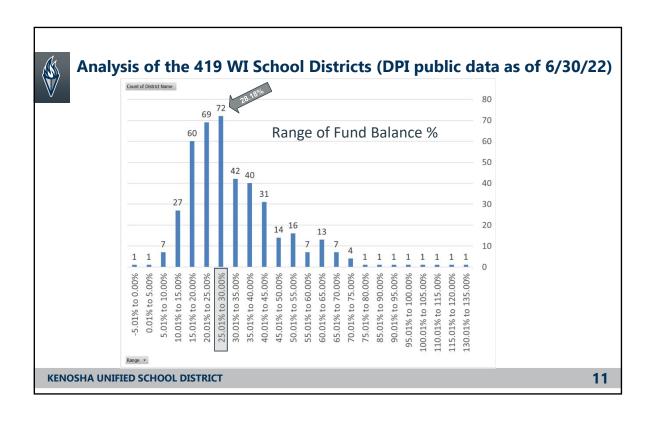
Total General Fund Balance Analysis of WI Districts (WI DPI public data as of 6/30/22)

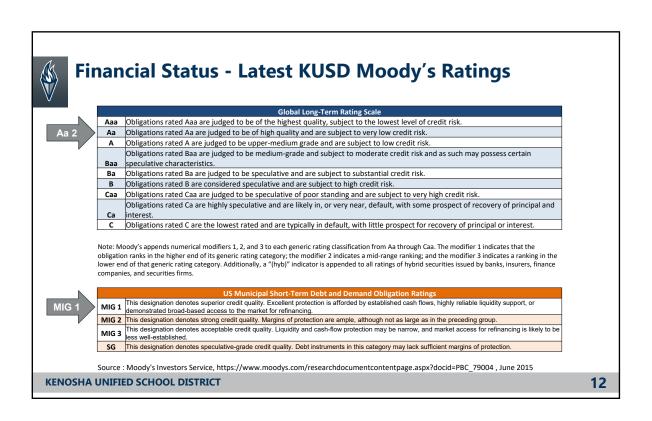
- There were **419** districts with data in the State of Wisconsin at the time
 - The average total fund balance was 32.28% of general fund expenses
 - For those with unassigned fund balances the average was 29.29% of expenses
 - KUSD total fund balance was 28.18% of expenses (4.1% below average)
 - The unassigned fund balance was 21.09% of expenses (8.2% below average)
 - KUSD total fund balance was ranked #217 out of the 419 districts
- Comparable peer districts based on enrollment
 - Green Bay ranked #293 with 22.46% unassigned 17.93%
 - Madison ranked #291 with 22.57% unassigned 16.96%
 - Racine ranked #276 with 23.66% unassigned 18.77%

Perspective:

KUSD's unassigned balance is only about 2.5 months of operating costs

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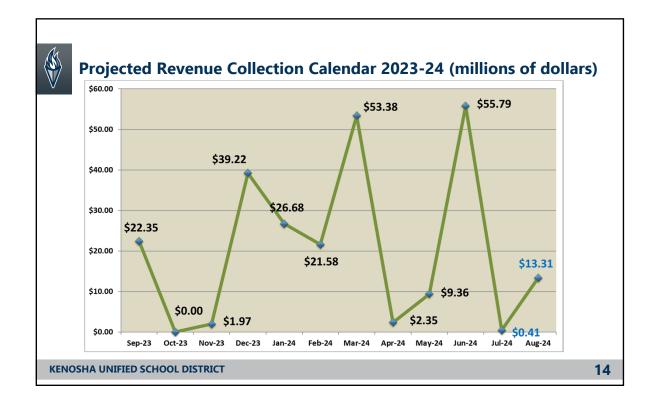
Projected Revenue Collection Calendar 2023-24

Major Revenue Collection Calendar 2023-2024 (Monthly %)														
	Budgeted	Sep-23	Oct-23	Nov-23	Dec-23	Jan-24	Feb-24	Mar-24	Apr-24	May-24	Jun-24	Jul-24	Aug-24	Total
Tax Levy *	\$66,905,957					36.58%	29.31%		1.61%	12.60%			19.90%	100.00%
Equalization Aid *	\$148,993,775	15.00%			25.00%			25.00%			35.00%			100.00%
Tax Exempt Computer Aid	\$410,259											100.00%		100.00%
Tax Exempt Personal Property Aid	\$926,820									100.00%				100.00%
Categorical Aids														
Special Ed	\$13,122,639			15.00%	15.00%	15.00%	15.00%	15.00%			25.00%			100.00%
Transportation Aid	\$240,000					100.00%								100.00%
High Poverty Aid *	\$0							0.00%						0.00%
Per Pupil Aid *	\$14,158,844							100.00%						100.00%
Supplemental Per Pupil Aid	\$0							100.00%						100.00%
Common School Library Aid	\$1,271,600								100.00%					100.00%
State Tuition Payment	\$217,000										100.00%			100.00%
High Cost SPED Aid	\$140,000										100.00%			100.00%

Major Revenue Collection Calendar 2023-2024 (Monthly \$)														
	Budgeted	Sep-23	Oct-23	Nov-23	Dec-23	Jan-24	Feb-24	Mar-24	Apr-24	May-24	Jun-24	Jul-24	Aug-24	Total
Tax Levy *	\$66,905,957	\$0	\$0	\$0	\$0	\$24,474,199	\$19,610,136	\$0	\$1,077,186	\$8,430,151	\$0	\$0	\$13,314,285	\$66,905,957
Equalization Aid *	\$148,993,775	\$22,349,066	\$0	\$0	\$37,248,444	\$0	\$0	\$37,248,444	\$0	\$0	\$52,147,821	\$0	\$0	\$148,993,775
Tax Exempt Computer Aid	\$410,259	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$410,259	\$0	\$410,259
Tax Exempt Personal Property Aid	\$926,820	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$926,820	\$0	\$0	\$0	\$926,820
Categorical Aids														
Special Ed	\$13,122,639	\$0	\$0	\$1,968,396	\$1,968,396	\$1,968,396	\$1,968,396	\$1,968,396	\$0	\$0	\$3,280,660	\$0	\$0	\$13,122,639
Transportation Aid	\$240,000	\$0	\$0	\$0	\$0	\$240,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$240,000
High Poverty Aid *	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Per Pupil Aid *	\$14,158,844	\$0	\$0	\$0	\$0	\$0	\$0	\$14,158,844	\$0	\$0	\$0	\$0	\$0	\$14,158,844
Supplemental Per Pupil Aid	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Common School Library Aid	\$1,271,600	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,271,600	\$0	\$0	\$0	\$0	\$1,271,600
State Tuition Payment	\$217,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$217,000	\$0	\$0	\$217,000
High Cost SPED Aid	\$140,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$140,000	\$0	\$0	\$140,000

^{*} Revenue in this analysis (\$246.7 MM) accounts for approximately 86.92% of the budgeted KUSD General Fund Revenues (\$283.8 MM) for 2023-2

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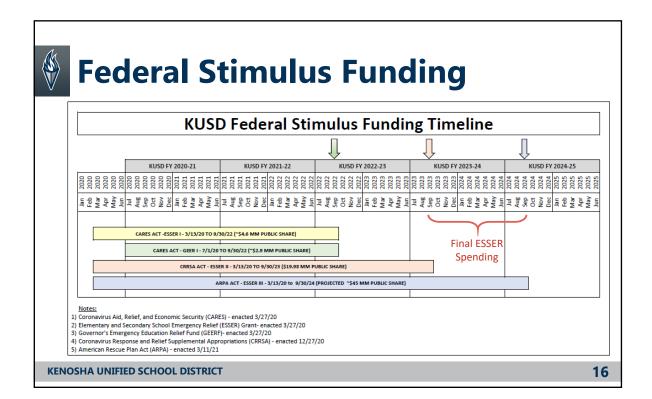
Short Term Borrowing History

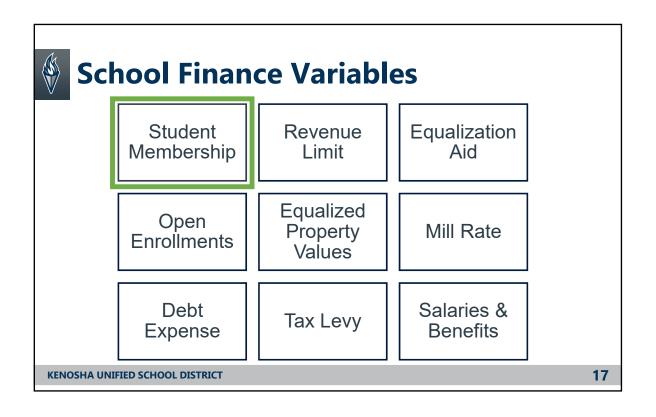
FY	ST Borrowing Amount
2011-12	\$49,000,000
2012-13	\$46,000,000
2013-14	\$39,300,000
2014-15	\$24,500,000
2015-16	\$25,000,000
2016-17	\$25,000,000
2017-18	\$25,000,000
2018-19	\$19,850,000
2019-20	\$13,500,000
2020-21	\$9,075,000
2021-22	\$10,000,000
2022-23	\$5,590,000
2023-24	\$0

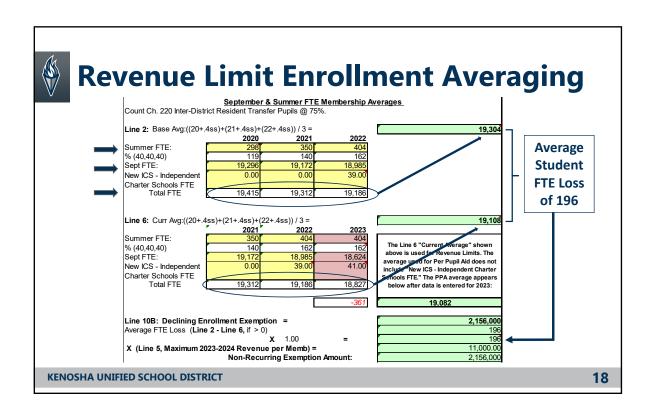
It took 10 years to get here but no guarantee that this will be the last time we need to borrow

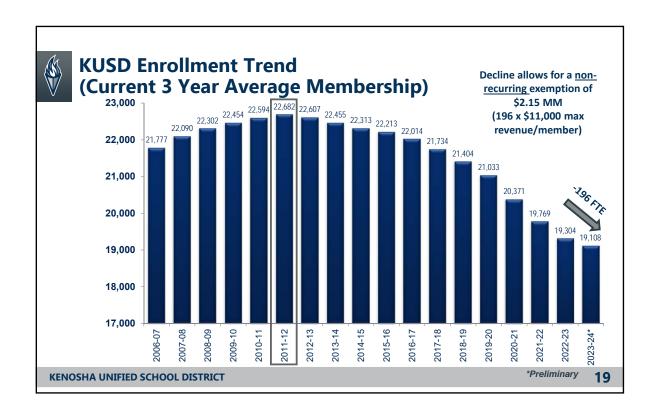
No Short Term (Cash Flow) Borrowing Needed in FY24

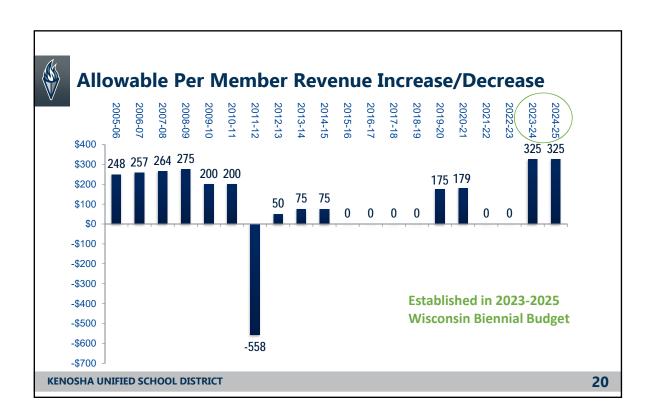
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2023-2025 WI Biennial Budget Highlights

- Allowable Per Member (Student) Change
 - 2023-24 = \$325+\$52 for Low Revenue Ceiling of \$11,000 1
 - **2024-25 = \$325**
- Per Pupil Categorical Aid (PPCA) \$742 per member
 - 2023-24 = \$0 (loss of \$146,916 : 3-year avg enrollment drop of 198 x \$742)
- High Poverty Aid
 - 2023-24 = No longer funded **↓** (loss of \$1.1 MM with revenue limit, replaced with equalization aid)
- Special Education Categorical Aid
 - 2023-24 = 33.3% but sum certain; fincrease of 3.3% rate or about \$1.3 MM
 - 2024-25 = 33.3% but sum certain ; actual may decrease as districts claim more

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2023-24 Preliminary Revenue Limit Calculation

The district's main revenue sources are restricted by the Revenue Limit formula:

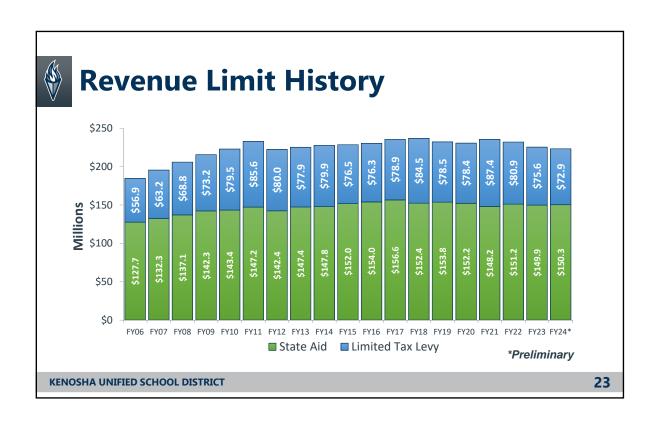
- <u>State Aid</u> is primarily based on the prior year's expenses and equalized property value per member (includes aid for exempt computers and personal property of \$1.3 MM)
- <u>Limited Tax Levy</u> is the difference between the Revenue Limit and the projected State Aid

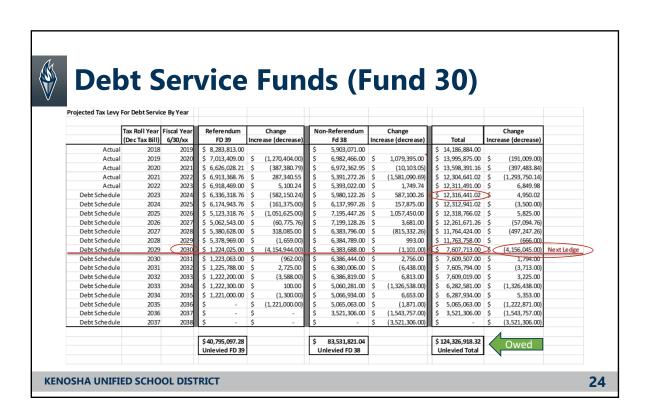
Limited
Tax Levy
\$72.89 MM
33%

State Aid
\$150.33 MM
67%

Revenue Limit

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Trust Funds (Fund 70)

OPEB

- Other Post-**Employment** Benefits
 - Retiree Medical Benefits up to age 65

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OPEB Trust Fund (Fund 73) 2023 Annual Update on Trust Activity

Trust Cash & Investments	\$55,762,961
Return on Investments (earned)	\$1,997,040

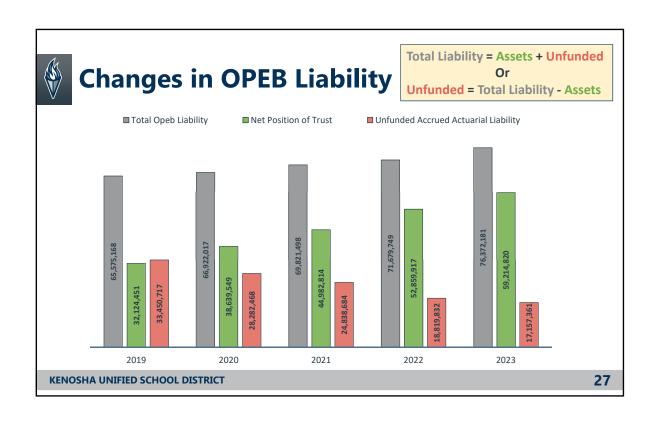
Trust Disbursements:

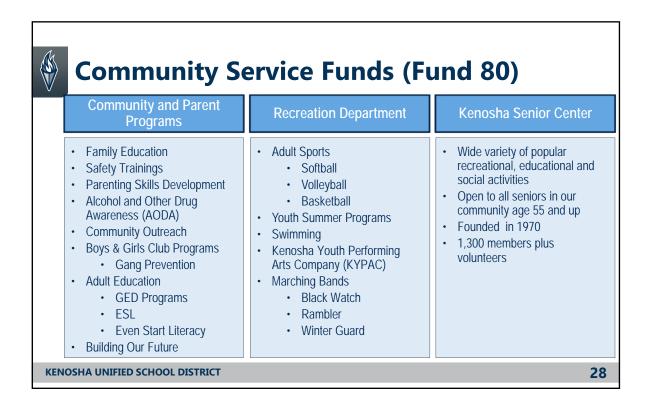
Insurance Premiums	\$3,470,785
Administrative Costs & Fees	\$13,500
Implicit Rate Subsidy	\$3,082,311
Trust Disbursements:	\$6,566,596

Note: PMA Securities acts as Financial Advisor to the District and the Trust, however, no investment authority has been delegated.

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Total '





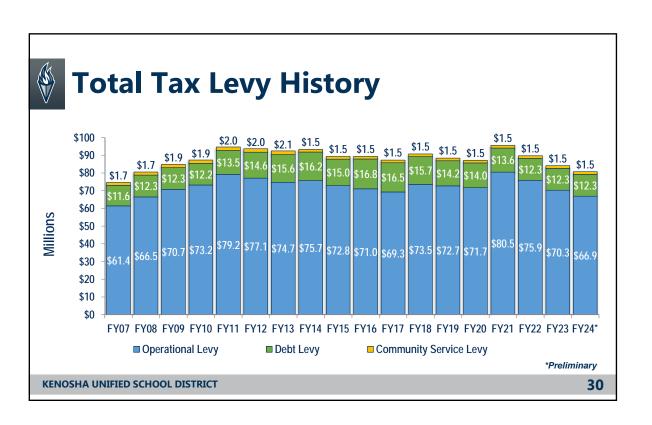


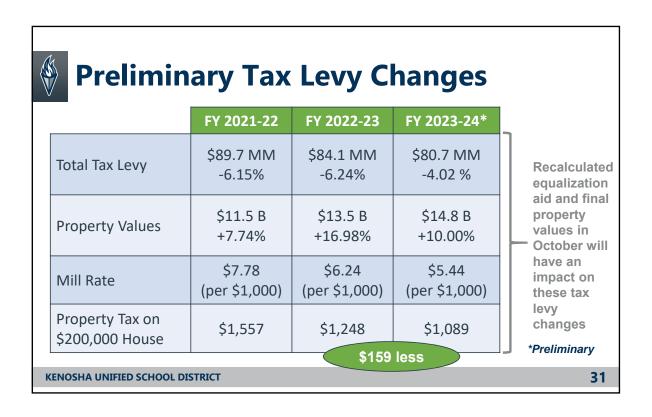
Community Service Funds (Fund 80)

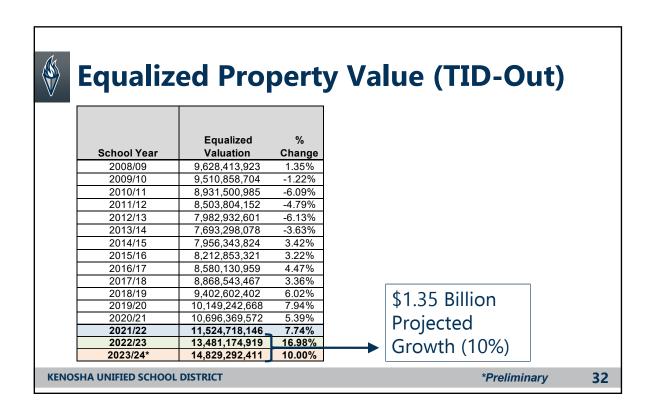
Our KUSD Community Service Programs are open to <u>all residents</u> in the City of Kenosha, Village of Pleasant Prairie, Village of Somers, and the Town of Somers.

Programs usually take place outside of the regular instructional day with additional costs being incurred to operate the programs.

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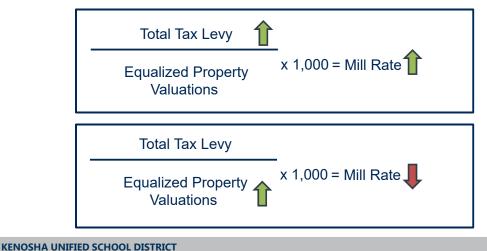






Mill Rate

Mill Rate = the rate of tax for every \$1,000 of property value



More Property More Taxes?

- Not for Wisconsin public schools
 - Revenue Limits within State Statutes control the maximum amount of tax that a school board can levy without a referendum (permission from the taxpayers)
 - Mill rates are simply a mathematical expression that are calculated after the levy is determined
- Other taxing bodies may have limits on their Mill Rates but they would still see an increase in taxes collected with higher property values
- KUSD does not assess or levy taxes on individual properties
 - The district levies taxes on each municipality
 - Each municipality determines the individual property holders share

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