## KENOSHA UNIFIED SCHOOL DISTRICT

## Public Hearing of the Proposed 2022-23 Budget

**September 20, 2022** 

**Presented by: Tarik Hamdan, Chief Financial Officer** 



## General Fund (10) – Noticed in Kenosha News 9/9/2022

Audited 2020-2021		Unaudited 2021-2022		Proposed 2022-2023
61,669,391		66,216,513		74,884,517
66,216,513		74,884,517		73,202,407
363,912		224,791		352,534
81,869,908		77,911,627		72,720,972
1,435,450		1,707,498		1,700,000
0		0		0
165,968,921		167,886,480		166,031,707
13,801,256		25,555,656		52,071,195
2,258,913		1,084,326		60,000
<b>265,698,361</b>	h	- 274,370,379		292,936,409
127,000,892		124,290,136		131,230,738
94,953,836		102,927,022		118,926,741
39,196,511		38,485,216		44,461,039
<b>261,151,239</b>	Ч	- 265,702,374		294,618,518
	2020-2021 61,669,391 66,216,513 363,912 81,869,908 1,435,450 0 165,968,921 13,801,256 2,258,913 265,698,361 127,000,892 94,953,836 39,196,511	2020-2021 61,669,391 66,216,513 363,912 81,869,908 1,435,450 0 165,968,921 13,801,256 2,258,913 265,698,361 127,000,892 94,953,836 39,196,511	2020-2021         2021-2022           61,669,391         66,216,513           66,216,513         74,884,517           363,912         224,791           363,912         224,791           81,869,908         77,911,627           1,435,450         1,707,498           0         0           165,968,921         167,886,480           13,801,256         25,555,656           2,258,913         1,084,326           265,698,361         274,370,379           127,000,892         124,290,136           94,953,836         102,927,022           39,196,511         38,485,216	2020-2021         2021-2022           61,669,391         66,216,513           66,216,513         74,884,517           363,912         224,791           363,912         224,791           81,869,908         77,911,627           1,435,450         1,707,498           0         0           165,968,921         167,886,480           13,801,256         25,555,656           2,258,913         1,084,326           265,698,361         274,370,379           127,000,892         124,290,136           94,953,836         102,927,022           39,196,511         38,485,216

FY22 \$8.67 MM change in Fund Balance (96.84% of revenues spent)



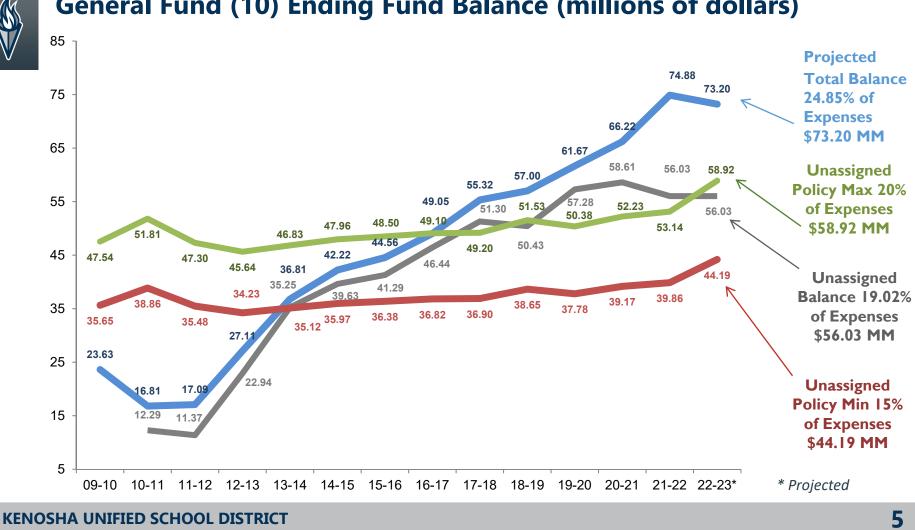
# FY 2021-22 Surplus Contributing Items

- \$2.6 MM of Federal stimulus funding received in FY22 that was not used and retained for budget stabilization in FY23.
  - Governor Evers Promise funds provided Districts with one-time funding of \$134 per pupil to help offset the lack of inflationary increases in the 2021-2023 State of WI biennial budget.
- \$2.7 MM of budget spending authority that was granted in FY22 and not fully expended, however, will be recommended to carry over into FY23 so that it can be used for the originally intended purpose.
  - The items include mini-grants, Common School Library Funding, CTE Incentives, athletic field revenue, theatre program revenue, and curriculum adoption cycle funding.
- Staffing vacancies and budget to actual variances throughout the district



# **Components of General Fund (10) Balance**

- <u>Non-spendable</u> Fund Balance includes amounts not in spendable form, such as inventory, or amounts required to be maintained intact legally or for a contractually imposed purpose by external parties.
  - \$1,634,246 as of 6/30/2022 for prepaid items
- **<u>Restricted</u>** Fund Balance includes amounts constrained for a specific purpose by external parties.
  - \$552,666 as of 6/30/2022 for Common School Library Funds, CTE Incentives, and Get Kids Ahead Initiative
- <u>Committed</u> Fund Balance includes amounts constrained for a specific purpose by a government using its highest level of decision-making authority (the Board of Education).
  - \$7,637,377 as of 6/30/2022 for contracts
- <u>Assigned</u> Fund Balance includes general fund amounts constrained for a specific purpose by a governing board or by an official that has been delegated authority to assign amounts (the Chief Financial Officer).
  - \$9,031,627 as of 6/30/2022 for Charter School Reserves, Carry Over balances, and Budget Stabilization Funding
- <u>Unassigned</u> Fund Balance is the residual classification for the general fund.
  - \$56,028,601 as of 6/30/2022



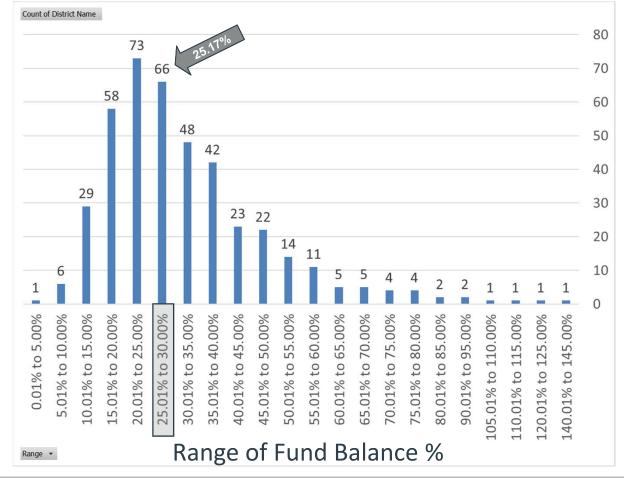
### **General Fund (10) Ending Fund Balance (millions of dollars)**



- There were 419 districts with data in the State of Wisconsin at the time
  - The average fund balance was 32.35% of general fund expenses
  - KUSD fund balance was 25.17% of expenses (7.18% below average)
  - KUSD was ranked #251 out of the 419 districts
- Comparable peer districts based on enrollment
  - Green Bay ranked #263 with 24.36%
  - Madison ranked **#279** with **23.20%**
  - Racine ranked **#294** with **21.77%**



### Analysis of the 419 WI School Districts (DPI public data as of 6/30/21)





Aa 2

## Financial Status Update (KUSD Moody's Ratings)

	Global Long-Term Rating Scale
Aaa	Obligations rated Aaa are judged to be of the highest quality, subject to the lowest level of credit risk.
Aa	Obligations rated Aa are judged to be of high quality and are subject to very low credit risk.
Α	Obligations rated A are judged to be upper-medium grade and are subject to low credit risk.
	Obligations rated Baa are judged to be medium-grade and subject to moderate credit risk and as such may possess certain
Baa	speculative characteristics.
Ва	Obligations rated Ba are judged to be speculative and are subject to substantial credit risk.
В	Obligations rated B are considered speculative and are subject to high credit risk.
Caa	Obligations rated Caa are judged to be speculative of poor standing and are subject to very high credit risk.
	Obligations rated Ca are highly speculative and are likely in, or very near, default, with some prospect of recovery of principal and
Са	interest.
С	Obligations rated C are the lowest rated and are typically in default, with little prospect for recovery of principal or interest.

Note: Moody's appends numerical modifiers 1, 2, and 3 to each generic rating classification from Aa through Caa. The modifier 1 indicates that the obligation ranks in the higher end of its generic rating category; the modifier 2 indicates a mid-range ranking; and the modifier 3 indicates a ranking in the lower end of that generic rating category. Additionally, a "(hyb)" indicator is appended to all ratings of hybrid securities issued by banks, insurers, finance companies, and securities firms.

### MI<u>G 1</u>

#### US Municipal Short-Term Debt and Demand Obligation Ratings

MIG 1 This designation denotes superior credit quality. Excellent protection is afforded by established cash flows, highly reliable liquidity support, or demonstrated broad-based access to the market for refinancing.

MIG 2 This designation denotes strong credit quality. Margins of protection are ample, although not as large as in the preceding group.

MIG 3 This designation denotes acceptable credit quality. Liquidity and cash-flow protection may be narrow, and market access for refinancing is likely to be less well-established.

SG This designation denotes speculative-grade credit quality. Debt instruments in this category may lack sufficient margins of protection.

Source : Moody's Investors Service, https://www.moodys.com/researchdocumentcontentpage.aspx?docid=PBC\_79004 , June 2015

### **KENOSHA UNIFIED SCHOOL DISTRICT**

8



## **Projected Revenue Collection Calendar 2022-23**

	Major Revenue Collection Calendar 2022-2023 (Monthly %)													
	Budgeted	Sep-22	Oct-22	Nov-22	Dec-22	Jan-23	Feb-23	Mar-23	Apr-23	May-23	Jun-23	Jul-23	Aug-23	Total
Tax Levy *	\$71,092,039					40.70%	24.37%		2.10%	13.31%			19.52%	100.00%
Equalization Aid *	\$147,231,997	15.00%			25.00%			25.00%			35.00%			100.00%
Tax Exempt Computer Aid	\$389,423											100.00%		100.00%
Tax Exempt Personal Property Aid	\$926,820									100.00%				100.00%
Categorical Aids														
Special Ed	\$11,598,432			15.00%	15.00%	15.00%	15.00%	15.00%			25.00%			100.00%
Transportation Aid	\$207,000					100.00%								100.00%
High Poverty Aid *	\$1,073,240							100.00%						100.00%
Per Pupil Aid *	\$14,200,396							100.00%						100.00%
Supplemental Per Pupil Aid	\$0							100.00%						100.00%
Common School Library Aid	\$1,010,857								100.00%					100.00%
State Tuition Payment	\$160,000										100.00%			100.00%
High Cost SPED Aid	\$165,000										100.00%			100.00%

	Major Revenue Collection Calendar 2022-2023 (Monthly \$)													
	Budgeted	Sep-22	Oct-22	Nov-22	Dec-22	Jan-23	Feb-23	Mar-23	Apr-23	May-23	Jun-23	Jul-23	Aug-23	Total
Tax Levy *	\$71,092,039	\$0	\$0	\$0	\$0	\$28,934,460	\$17,325,130	\$0	\$1,492,933	\$9,462,350	\$0	\$0	\$13,877,166	\$71,092,039
Equalization Aid *	\$147,231,997	\$22,084,800	\$0	\$0	\$36,807,999	\$0	\$0	\$36,807,999	\$0	\$0	\$51,531,199	\$0	\$0	\$147,231,997
Tax Exempt Computer Aid	\$389,423	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$389,423	\$0	\$389,423
Tax Exempt Personal Property Aid	\$926,820	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$926,820	\$0	\$0	\$0	\$926,820
Categorical Aids														
Special Ed	\$11,598,432	\$0	\$0	\$1,739,765	\$1,739,765	\$1,739,765	\$1,739,765	\$1,739,765	\$0	\$0	\$2,899,608	<b>\$0</b>	\$0	\$11,598,432
Transportation Aid	\$207,000	\$0	\$0	\$0	\$0	\$207,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$207,000
High Poverty Aid *	\$1,073,240	\$0	\$0	\$0	\$0	\$0	\$0	\$1,073,240	\$0	\$0	\$0	<b>\$0</b>	\$0	\$1,073,240
Per Pupil Aid *	\$14,200,396	\$0	\$0	\$0	\$0	\$0	\$0	\$14,200,396	\$0	\$0	\$0	\$0	\$0	\$14,200,396
Supplemental Per Pupil Aid	\$0	\$0	<b>\$0</b>	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Common School Library Aid	\$1,010,857	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,010,857	\$0	\$0	<b>\$0</b>	\$0	\$1,010,857
State Tuition Payment	\$160,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$160,000	\$0	\$0	\$160,000
High Cost SPED Aid	\$165,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$165,000	\$0	\$0	\$165,000

\* Revenue in this analysis (\$248 MM) accounts for approximately 85.50% of the budgeted KUSD General Fund Revenues (\$293 MM) for 2022-23



## **Projected Revenue Collection Calendar 2022-23 (millions of dollars)**



**KENOSHA UNIFIED SCHOOL DISTRICT** 

10



- Continued declining enrollment of 600 less FTE in the next third Friday count
  - Projected revenue loss of \$6.3 MM in revenue limit authority and \$440K in per-pupil aid
- Health insurance premium increase of 9.6% along with restructured 4-tier options
  - Updated from 11% renewal due to a 1.4% adjustment following prescription drug plan formulary change
- Change in part-time staff benefit eligibility to ACA 30-hour per week rule
- Change in district funded HSA contributions from \$750/\$1,500 to \$600/\$1,200
- Salary schedule advancements for all FTE staff
- The maximum allowed Consumer Price Index (CPI) increase to base wages of 4.7% for all FTE staff
  - Combined salary increase items resulted in an average increase of over 6%



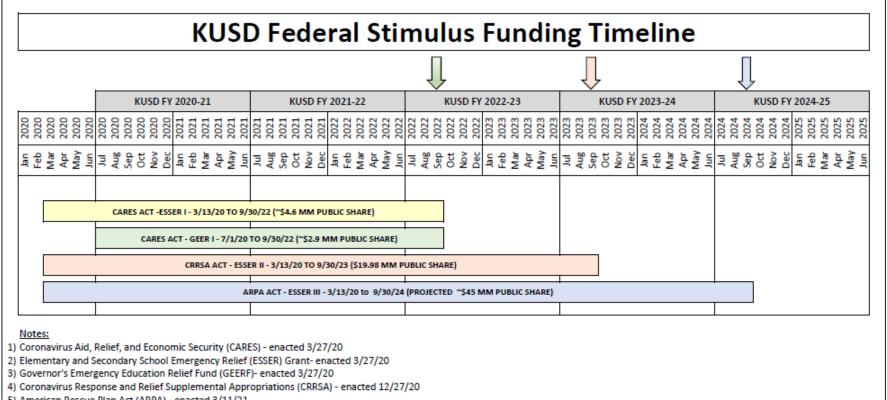
# **FY23 Staffing Authorization Changes**

	District					
	Authorized	Authorized	Change in			
Group	(FY22)	(FY23)	Authorization			
Administrator, Supervisory, Technical (AST)	163.95	158.70	-5.25			
Educational Support Professional (ESP)	224.52	224.67	<b>a</b> 0.15			
Teacher	1,630.83	1,540.28	-90.55			
Administrative Support Professional (ASP)	144.75	138.55	-6.20			
Grand Total			-101.85			

		Grant	
	Authorized	Authorized	Change in
Group	(FY22)	(FY23)	Authorization
Administrator, Supervisory, Technical (AST)	8.05	10.30	<b>a</b> 2.25
Educational Support Professional (ESP)	89.89	96.66	<b>a</b> 6.77
Teacher	114.92	163.66	🔺 48.74
Administrative Support Professional (ASP)	12.00	11.00	-1.00
Grand Total			<b>a</b> 56.76

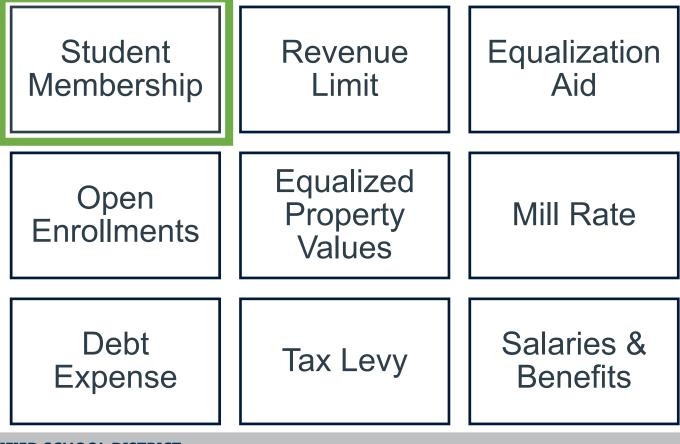


# **Federal Stimulus Funding**



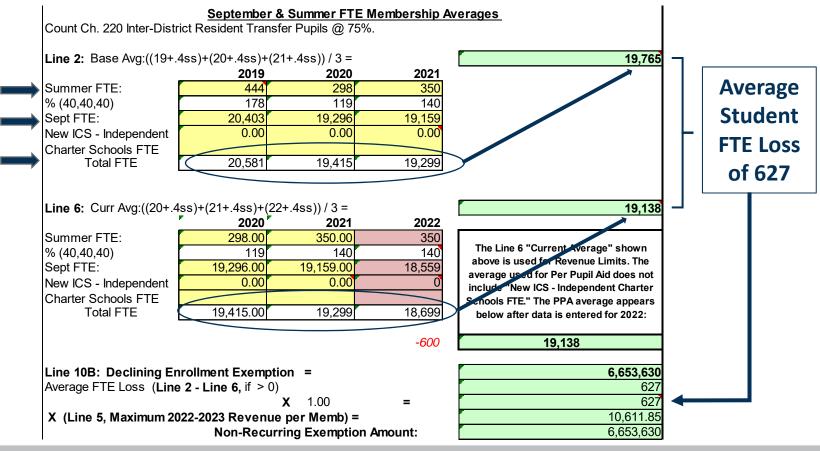
5) American Rescue Plan Act (ARPA) - enacted 3/11/21

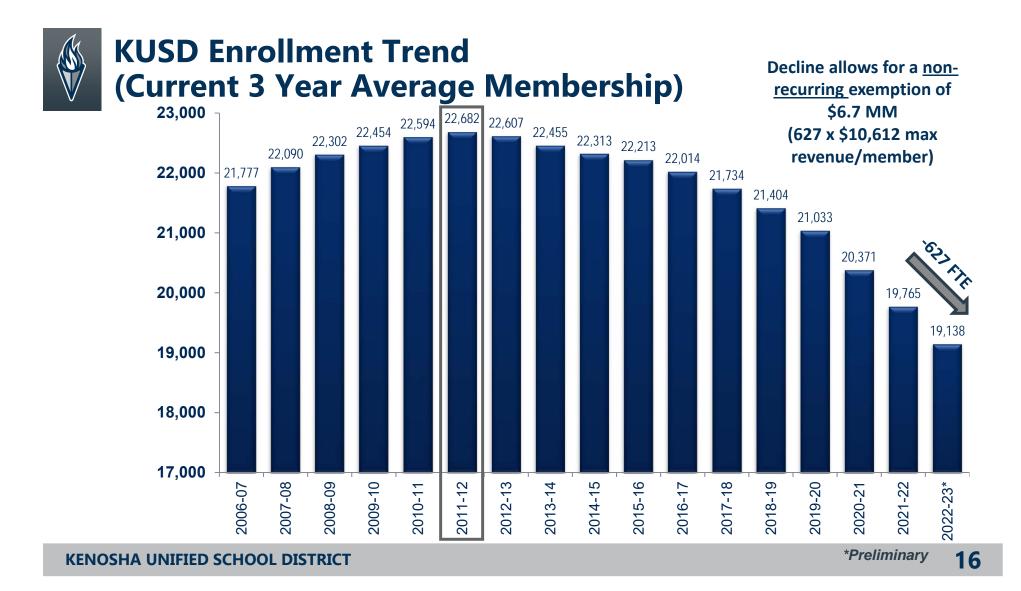




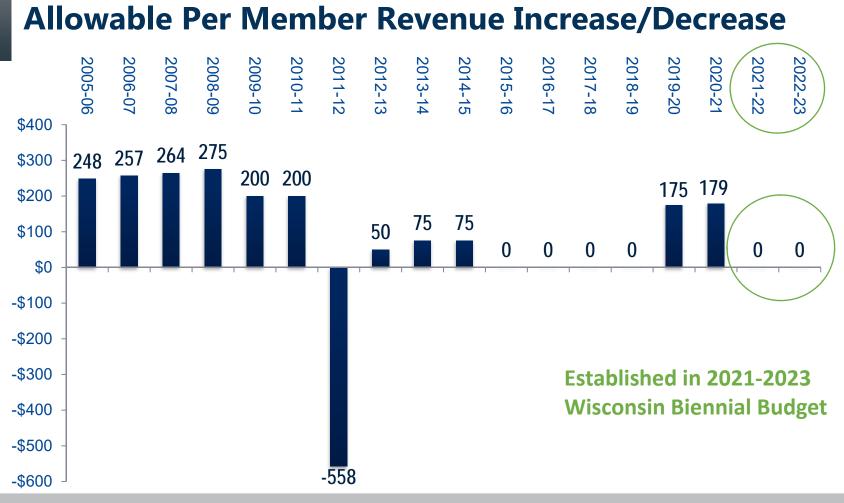


# **Revenue Limit Enrollment Averaging**





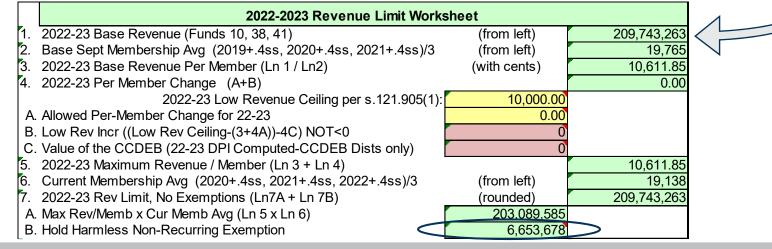






# **Hold Harmless Exemption**

Line 1 Amount May Not Exceed (Line 11 - (Line 7B+Line 1	0)) of <u>Fi</u>	nal 21-22 Revenue Limit
2021-22 General Aid Certification (21-22 Line 12A, src 621)	+	148,911,218
2021-22 Hi Pov Aid (21-22 Line 12B, Src 628)	+	1,073,240
2021-22 Computer Aid Received (21-22 Line 12C, Src 691)	+	389,423
2021-22 Aid for Exempt Personal Property (21-22 Line 12D, Src 691)	+	795,328
2021-22 Fnd 10 Levy Cert (21-22 Line 14A, Levy 10 Src 211)	+ 🚺	75,891,832
2021-22 Fnd 38 Levy Cert (21-22 Line 14B, Levy 38 Src 211)	+	5,391,272
2021-22 Fnd 41 Levy Cert (21-22 Line 14C, Levy 41 Src 211)	+	0
2021-22 Aid Penalty for Over Levy (21-22 FINAL Rev Lim, May 2022)	- 🔽	349,767
2021-22 Total Levy for All Levied Non-Recurring Exemptions*	- 🔽	22,359,283
NET 2022-23 Base Revenue Built from 2021-22 Data (Line 1)	=	209,743,263



## 2021-2023 WI Biennial Budget **Highlights Funding for** normal

- Allowable Per Member (Student) Change
  - 2021-22 = \$0 ↔
  - 2022-23 = \$0 ↔
- Per Pupil Categorical Aid (PPCA) \$742 per member
  - 2021-22 = \$0 (loss of \$449,652 3 year average enrollment drop by 606)
  - $2022-23 = \$0 \iff (loss of \$465,234 3 year average enrollment drop by 627)$
- Supplemental Per Pupil Aid
  - 2021-22 = -\$3.36 ↓ (loss of approximately \$70 K)
- Special Education Categorical Aid
  - 2021-22 = 30% but sum certain ; actual of 29.79% rate
  - 2022-23 = 30% but sum certain (=> ; actual may decrease as districts claim more

*inflationary* 

increases??



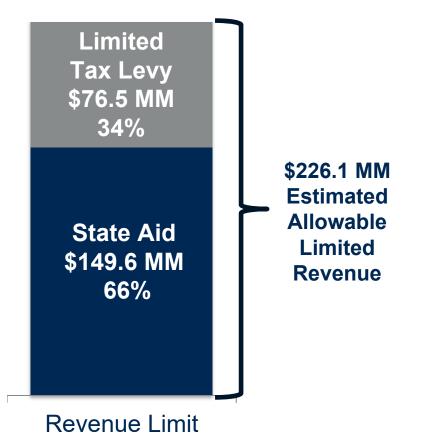
- Governor Evers has directed portions of the State's allocation of the Federal American Rescue Plan Act dollars to be distributed to schools.
  - Fiscal Year 2021-22 (last year)
    - Approximately \$134 per pupil or \$2.6 MM for KUSD
  - Fiscal Year 2022-23 (this year)
    - Approximately \$91 per pupil or \$1.8 MM for KUSD



## **2022-23 Preliminary Revenue Limit Calculation**

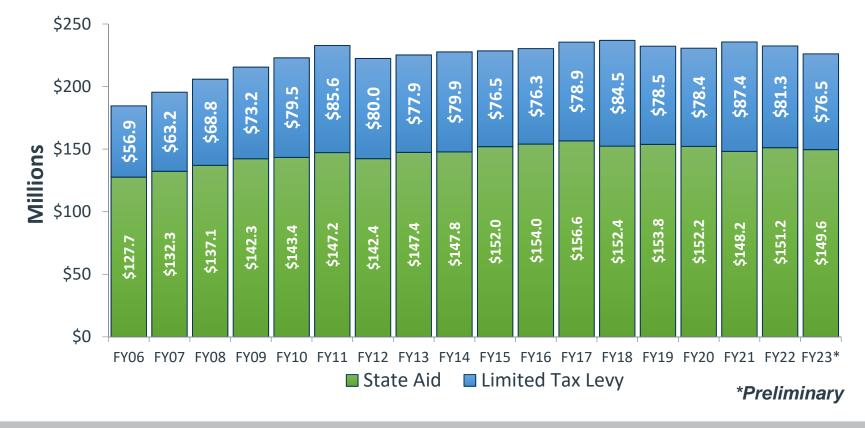
The district's main revenue sources are restricted by the Revenue Limit formula:

- <u>State Aid</u> is primarily based on the prior year's expenses and equalized property value per member (includes aid to high poverty districts of \$1.1 MM and aid for exempt computers and personal property of \$1.3 MM)
- <u>Limited Tax Levy</u> is the difference between the Revenue Limit and the projected State Aid





# **Revenue Limit History**





# **KUSD Fund Structure**

General Fund (10)		Debt Servic	e <b>(30)</b>		Comm	nunity Service (80)
<ul> <li>Operations (majority of salaries, benefits and other expenses)</li> </ul>		<ul> <li>Transactions f repayment of notes and loar</li> </ul>		bonds,		ities supporting all osha, Pleasant ie and Somers munity members
<ul> <li>Special Projects (20)</li> <li>Special Revenue (donations)</li> <li>Special Education</li> <li>Head Start</li> </ul>	• Ex	penditures for pansion and nodeling	• A	od Servi	related	<ul> <li>Trust Funds (70)</li> <li>Other Post- Employment Benefits (OPEB)</li> <li>Scholarships</li> </ul>



### OPEB

- Other Post Employment Benefits
  - Retiree Health
  - Retiree Dental

### Scholarships

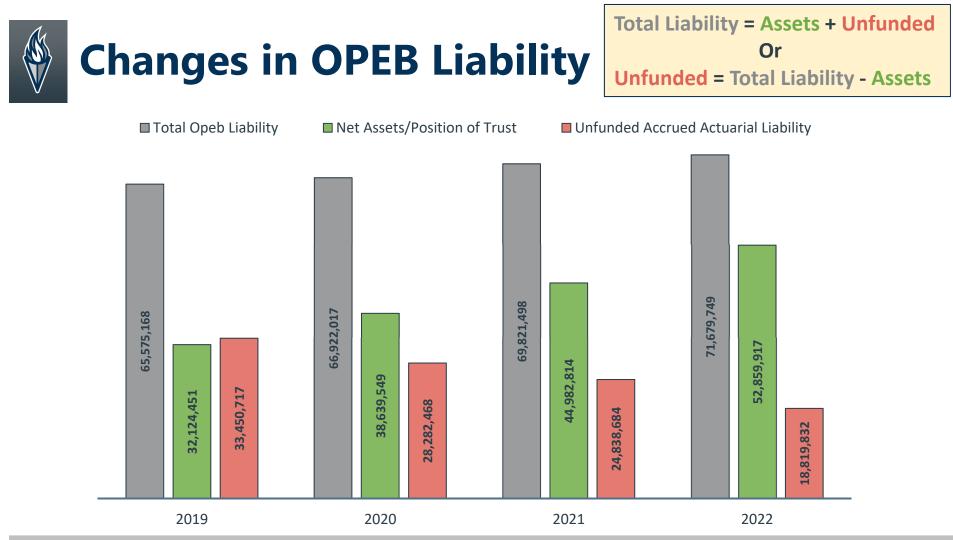
- Outside Sources
  - Student Groups
  - Memorials
  - Alumni



## **OPEB Trust Fund (Fund 73) 2022 Annual Update on Trust Activity**

Trust Cash & Investments	\$49,029,303
Return on Investments (earned)	\$70,489
Trust Disbursements:	
Insurance Premiums	\$3,254,175
Administrative Costs & Fees	\$3,610
Implicit Rate Subsidy	\$2,412,534
Total Trust Disbursements:	\$5,670,319

Note: PMA Securities acts as Financial Advisor to the District and the Trust, however, no investment authority has been delegated.



KENOSHA UNIFIED SCHOOL DISTRICT

26



# **Community Service Funds (Fund 80)**

Community and Parent Programs	Recreation Department	Kenosha Senior Center
<ul> <li>Family Education</li> <li>Safety Trainings</li> <li>Parenting Skills Development</li> <li>Alcohol and Other Drug Awareness (AODA)</li> <li>Community Outreach</li> <li>Boys &amp; Girls Club Programs <ul> <li>Gang Prevention</li> </ul> </li> <li>Adult Education <ul> <li>GED Programs</li> <li>ESL</li> <li>Even Start Literacy</li> </ul> </li> </ul>	<ul> <li>Adult Sports <ul> <li>Softball</li> <li>Volleyball</li> <li>Basketball</li> </ul> </li> <li>Youth Summer Programs</li> <li>Swimming</li> <li>Kenosha Youth Performing Arts Company (KYPAC)</li> <li>Marching Bands <ul> <li>Black Watch</li> <li>Rambler</li> <li>Winter Guard</li> </ul> </li> </ul>	<ul> <li>Wide variety of popular recreational, educational and social activities</li> <li>Open to all seniors in our community age 55 and up</li> <li>Founded in 1970</li> <li>1,300 members plus volunteers</li> </ul>



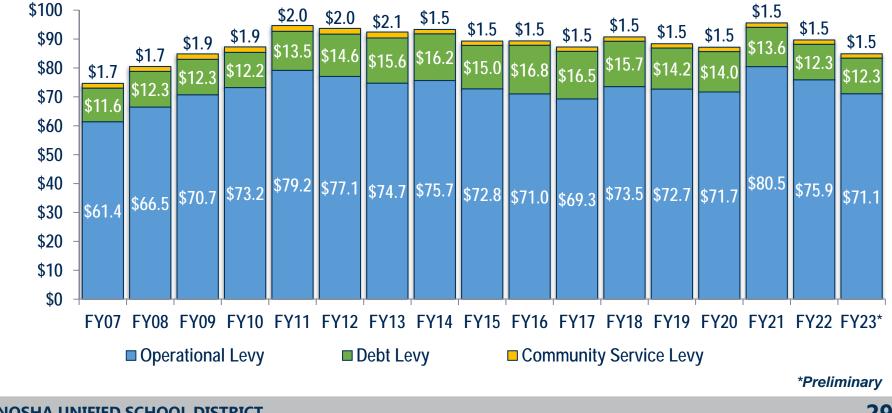
Our KUSD Community Service Programs are open to <u>all residents</u> in the City of Kenosha, Village of Pleasant Prairie, Village of Somers, and the Town of Somers.

Programs usually take place outside of the regular instructional day with additional costs being incurred to operate the programs.



Millions

# **Total Tax Levy History**





# **Preliminary Tax Levy Changes**

	FY 2020-21	FY 2021-22	FY 2022-23*				
Total Tax Levy	evy \$95.6 MM \$ +9.63%		\$84.9 MM -5.34 %	Recalculated equalization			
Property Values	\$10.7 B +5.39%	\$11.5 B +7.74%	\$13.6 B +18%	aid and final property values in October will			
Mill Rate	\$8.94 (per \$1,000)	\$7.78 (per \$1,000)	\$6.24 (per \$1,000)	have an impact on these tax			
Property Tax on \$200,000 House	\$200,000 House \$1,787 \$1,557		\$1,249	levy changes *Preliminary			
\$308 less							



# **Equalized Property Value (TID-Out)**

School Year	Equalized Valuation	% Change	KUSD's projected growth of 18%
2008/09	9,628,413,923	1.35%	exceeds the State
2009/10	9,510,858,704	-1.22%	
2010/11	8,931,500,985	-6.09%	average of 14%
2011/12	8,503,804,152	-4.79%	
2012/13	7,982,932,601	-6.13%	
2013/14	7,693,298,078	-3.63%	T
2014/15	7,956,343,824	3.42%	
2015/16	8,212,853,321	3.22%	
2016/17	8,580,130,959	4.47%	
2017/18	8,868,543,467	3.36%	
2018/19	9,402,602,402	6.02%	\$2.1 Billion
2019/20	10,149,242,668	7.94%	Drainstad
2020/21	10,696,369,572	5.39%	Projected
2021/22	11,524,718,146	7.74%	(100/)
2022/23*	13,599,167,412	18.00%	Growth (18%)

#### **KENOSHA UNIFIED SCHOOL DISTRICT**

\*Preliminary 31



# **Tax District Property Analysis**

					-		
Tax District	Equalized Value (TID-Out) 2021-22		2021-22 % of Total				
City of Kenosha	\$6,894,233,243		59.8	59.82%			
Village of Pleasant Prairie	\$3,693,868,701		32.0	05%			
Village of Somers	\$840,408,602		7.2	9%			
Town of Somers	\$96,207,600		0.8	3%			
Total	\$11,524,718,146		100.	).00%			
Tax District	Equalized Value (TID-Out) 2022-23		2022-23 %	022-23 % of Total %		Change	
City of Kenosha	\$7,742,223,932		56.9	3%	-2.89%		
Village of Pleasant Prairie	\$4,803,377,552		35.32%		3.27%		
Village of Somers	\$949,661,720		6.98%		-0.31%		
Town of Somers	\$103,904,208		0.76%		-0.07%		
Total	\$13,599,167,412		100.	00%	0.00	%	
Tax District	Property \$ Change	Property	% Change				
City of Kenosha	\$847,990,689	12.	30%				
Village of Pleasant Prairi	\$1,109,508,851	30.	04%				) MM of property
Village of Somers	\$109,253,118	13.	00%	%		value	e added with the
Town of Somers	\$7,696,608	8.0	00%			clo	osing of TID#2
Total	\$2,074,449,266	> 18.00%					

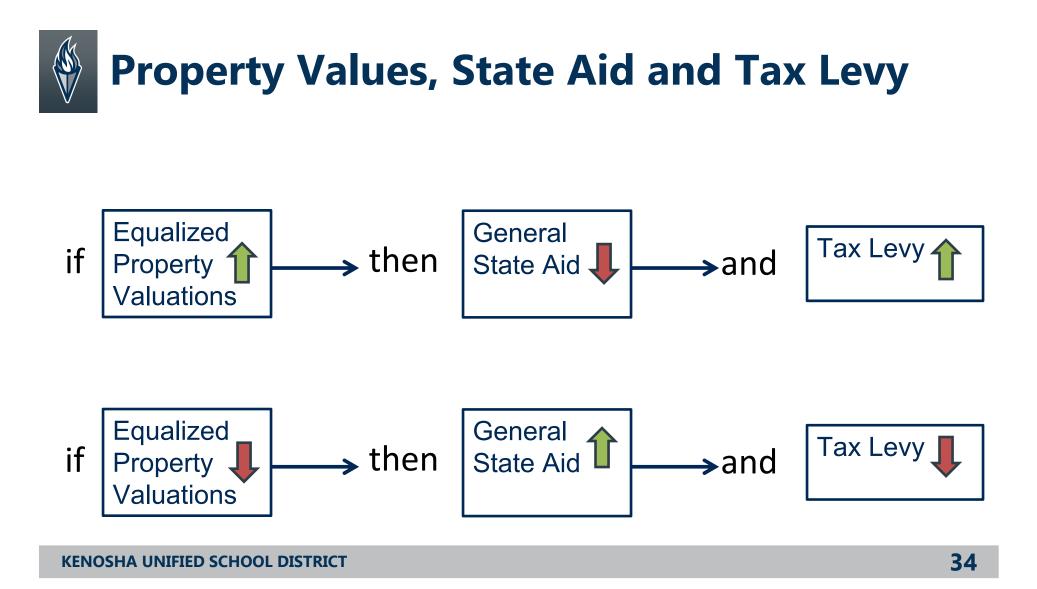
**KENOSHA UNIFIED SCHOOL DISTRICT** 

2022-23 Projected Until October



## Mill Rate = the rate of tax for every \$1,000 of property value







# 2022-23 Budget Next Steps

What	When			
Finalize Enrollment	3rd Friday Count			
	(September 16th)			
Update Property Values	October 1			
Finalize Revenue Limit	October 15			
Update State General Aid	October 15			
Finalize Tax Levy	October 15			
Update/Rebalance Budget	October 15-21			
Board Adoption	October 25			
Notify Municipalities of Tax	November 10			



## **KUSD Annual Budget Calendar**

