

Kenosha Unified School District  
Kenosha, Wisconsin

**ANNUAL FINANCIAL REPORT**

June 30, 2019



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CONSULTING

# Kenosha Unified School District

## Kenosha, Wisconsin

JUNE 30, 2019

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To the Board of Education  
Kenosha Unified School District  
Kenosha, Wisconsin

## REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Kenosha Unified School District, Kenosha, Wisconsin (the "District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### AUDITORS' RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### OPINIONS

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**EMPHASIS OF MATTER**

As described in Note 2.B, the District recorded a prior period adjustment of \$4,701,463 in the government-wide financial statements for adjustments to District capital asset records based on a review of District land and properties and an elimination of capital assets under the District’s capitalization limit. Our opinions are not modified with respect to this matter.

**OTHER MATTERS**

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis on pages 3 through 15 and the budgetary comparison information and the schedules relating to pensions and other postemployment benefits on pages 54 through 59 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District’s basic financial statements. The individual and combining nonmajor fund financial statements and charter school schedules are presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards and schedule of expenditures of state awards are presented for purposes of additional analysis, as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration and are also not a required part of the basic financial statements.

The individual and combining nonmajor fund financial statements and charter school schedules and the schedules of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information and the schedules of expenditures of federal and state awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

**OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2019, on our consideration of the District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District’s internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Green Bay, Wisconsin  
November 25, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

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# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

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The management's discussion and analysis of the Kenosha Unified School District's financial performance provides an overall review of financial activities for the fiscal year. This analysis focuses on school district financial performance as a whole.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements are comprised of 1) District-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, required supplementary information and supplementary information is provided in the annual financial report.

#### District-wide Financial Statements

The District-wide financial statements are the *statement of net position* and *statement of activities*. These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements distinguish functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*.

- The *statement of net position* presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.
- The *statement of activities* presents information showing how the District's net position changed during the year. This statement reports the cost of governmental functions and how those functions were financed in the fiscal year.

#### Fund Financial Statements

There are three kinds of fund types: *governmental*, *proprietary*, and *fiduciary*. The District has governmental funds and fiduciary funds. The District does not have any proprietary funds. A fund is a grouping of related accounts, which is used to maintain control over resources that have been segregated for specific activities. Fund statements report operations in more detail than the District-wide statements and provide information that may be useful in evaluating a district's near-term financing requirements.

##### **1. Governmental Funds**

*Governmental funds* are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. In general, this means that the focus of the fund types is what revenues have come in and what expenditures have been paid out. *Governmental funds* include the general fund, special revenue funds (Head Start, Donations, Food Service and Community Service), debt service fund and capital projects fund. Under generally accepted accounting principles, the activities of the Special Education Fund (Fund 27) are reported with general fund activities because the excess expenditures within the Special Education Fund are financed by a transfer from the Fund 10 General Fund.

The District produces *fund financial statements* for this fund type. There are two fund financial statements, the *balance sheet* and the *statement of revenues, expenditures and changes in fund balances* (operating statement). Financial information is presented separately on both the *balance sheet* and the *statement of revenues, expenditures and changes in fund balances* for the general fund and the capital projects fund as these are considered to be major funds. Data for the donations fund, Head Start fund, food service fund, community service fund, and debt service fund is combined into a single, aggregated column. Data for each of these individual non-major funds is provided separately as supplementary information.

A reconciliation to facilitate the comparison of the Statement of Net Position to the Governmental Funds Balance Sheet is presented at the bottom of the governmental funds statement. A separate statement to reconcile the Statement of Activities to the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds is also presented.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

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The District adopts an annual budget for its governmental funds. Budgetary comparison statements for the general fund and any major special revenue funds have been provided in the required supplementary information to demonstrate budget compliance as required by generally accepted accounting principles.

#### 2. *Proprietary Funds*

*Proprietary funds* operate similar to a business. These funds have exchange transactions where each party receives and gives up essentially equal value for the essential activity for that fund. This fund type uses the accrual basis of accounting. The District does not have any proprietary funds.

#### 3. *Fiduciary Funds*

The District also serves as a trustee, or *fiduciary*, for student organizations called the pupil activity fund, a retiree insurance fund used to provide for premiums the District has obligated itself related to prior service of retired employees, and a private benefit trust fund for scholarships. The assets of these organizations do not directly benefit the District. The District's responsibility is limited to ensuring the assets reported in these funds are used only for their intended purposes. *Fiduciary* activities are excluded from the District-wide financial statements because the District cannot use these assets to finance its operations. These funds follow the accrual basis of accounting that is described above in the District-wide Financial Statement section. There are two fiduciary financial statements, the *statement of net position* and the *statement of changes in net position* (operating statement).

#### Notes to the Financial Statements

The *notes to the financial statements* provide additional information that is essential to the full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

#### Required Supplementary Information

The *required supplementary information and related notes* contain information that is required to be reported under generally accepted accounting principles (GAAP). This information is not audited and although not part of the basic financial statements, it is considered to be an essential part of financial reporting. The required supplementary information and related notes follow the notes to the financial statements.

#### Supplementary Information

The *supplementary information* is provided for additional analysis and is not part of the basic financial statements. It includes the combining fund statements which provide additional details for the non-major governmental funds. This information follows the required supplementary information section.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

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#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the District exceeded the liabilities and deferred inflows at the close of the fiscal year by \$124.0 million (*net position*), an increase of \$30.5 million over the prior year. Of this amount, \$111.3 million represents the net investment in capital assets and \$8.4 million is restricted; \$2.8 million for food service programs, \$3.2 million for community service programs and \$2.4 million for debt service. This results in an unrestricted net position balance of \$4.2 million.
- Total capital assets, net of accumulated depreciation increased by \$21.9 million due to the continuation of the phase II energy efficiency projects and that the District reviewed the capital assets to available asset detail, removed various assets and the related accumulated depreciation below the \$5,000 capitalization limits, and adjusted depreciation calculations from prior years. The adjustments are reported as a prior period adjustment in the government-wide financial statements.
- Other liabilities increased by \$3.9 million which included construction payables for the energy efficiency projects in progress.
- Long-term general obligation debt decreased by \$9.1 million due to scheduled principal and interest payments.
- Accrued OPEB obligation decreased \$42.6 million. The accrued other postemployment benefits liability is a combination of two plan liabilities. The first liability included is from the Local Retiree Life Insurance Fund. The District participates in this multi-employer defined benefit plan and as a result, District must record its proportionate share of the Wisconsin Department of Employee Trust Fund (ETF) Local Retiree Life Insurance Fund in its statement of net position. This LRLIF OPEB obligation has a liability of \$14.5 million and decreased \$3.1 million from the prior year.

The second OPEB liability included is the District's single-employer defined benefit post-employment benefit plan liability. This plan has an unfunded liability of approximately \$33.5 million which decreased by approximately \$39.5 million from the previous year. The decrease is a result of the District moving to a high deductible health plan starting July 1, 2019. The OPEB liability reflects the effect of this significant plan change.

- Net pension asset changed to a net pension liability in the amount of \$34.0 million. This is a net change of \$63.1 million as a result of the actuarial study performed on behalf of the State of Wisconsin Retirement System (WRS) with a measurement date of December 31, 2018.
- In the governmental funds, total fund balance decreased by \$21.0 million. The net decrease is comprised of the General Fund experiencing a surplus from operations of \$1.7 million, and the Capital Projects Fund experiencing a use of \$22.2 million of previously issued bond proceeds from the energy efficiency projects in progress and other government funds use of \$0.5 million.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was approximately \$50.4 million dollars.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

##### Governmental Activities

As previously stated, the District-wide financial statements are the *statement of net position* and *statement of activities*. These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements distinguish functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*.

##### *Statement of Net Position*

Table 1, below, provides a summary of the District's statement of net position for the year ended June 30, 2019 compared to 2018.

	Governmental Activities		\$ Change	% Change
	2019	2018		
<b>Assets</b>				
Current assets	\$ 146,675	\$ 163,478	\$ (16,803)	-10.3%
Net Pension Asset	-	29,106	(29,106)	-100.0%
Capital assets	238,544	216,573	21,971	10.1%
<b>Total Assets</b>	<b>385,219</b>	<b>409,157</b>	<b>(23,938)</b>	<b>-5.9%</b>
<b>Deferred Outflows</b>				
Loss on advance refunding	395	460	(65)	-14.1%
Related to pension	88,518	49,247	39,271	79.7%
Related to OPEB	4,236	4,692	(456)	100.0%
<b>Total Deferred Outflows</b>	<b>93,149</b>	<b>54,399</b>	<b>38,750</b>	<b>71.2%</b>
<b>Liabilities</b>				
Other liabilities	60,864	56,927	3,937	6.9%
Long-term obligations	150,468	159,610	(9,142)	-5.7%
Accrued OPEB obligation	48,022	90,670	(42,648)	-47.0%
Net pension liability	34,035	-	34,035	#DIV/0!
<b>Total Liabilities</b>	<b>293,389</b>	<b>307,207</b>	<b>(13,818)</b>	<b>-4.5%</b>
<b>Deferred Inflows</b>				
Related to pension	46,956	57,447	(10,491)	-18.3%
Related to OPEB	14,021	5,480	8,541	100.0%
<b>Total Deferred Inflows</b>	<b>60,977</b>	<b>62,927</b>	<b>(1,950)</b>	<b>-3.1%</b>
<b>Net Position</b>				
Net investment in capital assets	111,307	102,402	8,905	8.7%
Restricted	8,446	8,900	(454)	-5.1%
Unrestricted (deficit)	4,249	(17,880)	22,129	123.8%
<b>Total Net Position</b>	<b>\$ 124,002</b>	<b>\$ 93,422</b>	<b>\$ 30,580</b>	<b>32.7%</b>

Note: May be rounding differences.

The largest portion of the District's net position is its net investment in capital assets (e. g. land, buildings, and equipment); less related outstanding debt used to acquire those assets. These assets are used to provide services to students and consequently are not available for future spending. \$111.3 million represents the net investment in capital assets. Restricted net position accounts for 7% of total net position. The restricted net position is a result of restrictions imposed by external groups such as creditors, grantors or other governments or through enabling legislation. \$8.4 million is restricted;

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

of this amount, \$2.8 million for food service programs, \$3.2 million for community service programs and \$2.4 million for debt service.

The remaining net position is called unrestricted net position (deficit) which increased \$22.1 million resulting in a net position of \$4.2 million. The unrestricted net position exists because the Wisconsin Department of Employee Trust Fund (ETF) had an actuarial study performed with a measurement date of December 31, 2018, which determined a net pension liability for each of its employer participants in this fiscal year, compared to the prior fiscal year where each participant had a net pension asset.

#### *Changes in Net Position*

Table 2 provides summarized operating results and their impact on net position for the year ended June 30, 2019, compared to 2018.

	Governmental Activities		\$ Change	% Change
	2019	2018		
<b>Revenues</b>				
Program Revenues				
Charges for services	\$ 4,426	\$ 4,410	\$ 16	0.4%
Operating grants and contributions	40,560	37,470	3,090	8.2%
General Revenues				
Property taxes	88,581	90,937	(2,356)	-2.6%
State and Federal Aids				
Not restricted	167,770	162,566	5,204	3.2%
Interest and investment earnings	1,922	1,358	564	41.5%
Miscellaneous	966	1,301	(335)	-25.7%
Total Revenues	304,225	298,042	6,183	2.1%
<b>Expenses</b>				
Instruction	162,902	170,379	(7,477)	-4.4%
Support services	101,677	104,033	(2,356)	-2.3%
Community services	1,075	1,153	(78)	-6.8%
Non-program transactions	5,947	5,014	933	18.6%
Interest and fiscal charges	6,745	7,110	(365)	-5.1%
Total Expenses	278,346	287,689	(9,343)	-3.2%
Change in Net Position	\$ 25,879	\$ 10,353	\$ 15,526	150.0%

*Note: May be rounding differences.*

#### *Revenues*

The District relies primarily on property taxes (29.12%), state and federal aids that are not restricted (55.15%) and operating grants and contributions (13.33%) to fund District activities. School funding regulations restrict property tax and general state equalization aid amounts by which these two revenue sources, in combination, may be increased. This restriction, called the revenue limit, is intended to help hold down increases in property taxes throughout the state. The 2018-2019 District equalized property value of \$9,402,602,402 represents a 6.02% increase over the previous year and the total tax mill rate for 2018-2019 is \$9.40 and represents an 8.13% decrease over the previous year. General state equalization aid is paid according to a complex formula taking into consideration district spending, pupil counts and property values as compared to spending

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

and property values for the state as a whole. The District's general equalization state aid decreased by \$669,578 or 0.44% over the prior year.

Other variations between years existed within the sources of revenue as well. Program revenues, in the form of charges for services and operating grants and contributions, increased \$3.1 million for governmental activities compared to the prior year. In 2018-19, the District received approximately \$1.4 million in state safety grants which was not applicable for the prior year. The remaining increase of \$1.7 million was a result of increased grant spending. Miscellaneous general revenues include general donations and gifts to the District, and those sources may vary from year to year based on generosity of the community. Interest and investment earnings are earnings on all cash sources. In 2018-19, investment rates continued to rise from the prior year and provided increased rates of return.

#### Expenses

Overall, total expenses experienced a decrease of \$9.3 million or 3.2% compared to the prior year. The decrease in the instruction and support services functions was caused by the decrease in the District's unfunded OPEB liability estimate. The decrease in other functions, such as the support services function had utility savings and transportation savings, and the interest and fiscal charges function had a decrease in the interest payments schedule. On the other hand, the non-program transactions function saw an increase in expenses due to increased participation in the private school voucher program.

#### Total and Net Cost of Governmental Activities

Table 3 presents the cost of the five major District activities. The table reports each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost reflects the financial burden that was placed on the District's taxpayers by each of these functions.

	Total Cost of Services		\$ Change	% Change	Net Cost of Services		\$ Change	% Change
	2019	2018			2019	2018		
Instruction	\$ 162,902	\$ 170,379	\$ (7,477)	-4.4%	\$ 138,385	\$ 146,605	\$ (8,220)	-5.6%
Support services	101,677	104,033	(2,356)	-2.3%	83,270	87,849	(4,579)	-5.2%
Community services	1,075	1,153	(78)	-6.8%	958	948	10	1.1%
Non-program transactions	5,947	5,014	933	18.6%	4,697	4,108	589	14.3%
Interest and fiscal charges	6,745	7,110	(365)	-5.1%	6,050	6,299	(249)	-4.0%
Totals	\$ 278,346	\$ 287,689	\$ (9,343)	-3.2%	\$ 233,360	\$ 245,809	\$ (12,449)	-5.1%

Note: May be rounding differences.

The cost of all governmental activities this year was \$278,345,774. Individuals who directly participated or benefited from a program offering paid \$4,425,774 of the costs. Federal and state governments subsidized certain programs with grants and contributions of \$40,560,010. The net cost of governmental activities totaling \$233,359,990 was financed by general revenues of the District.

#### Governmental Funds

The District uses fund accounting to provide information on inflows, outflows and balances of spendable resources. Fund statements report operations in more detail than the District-wide statements and provide information that may be useful in evaluating a district's near-term financing requirements.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

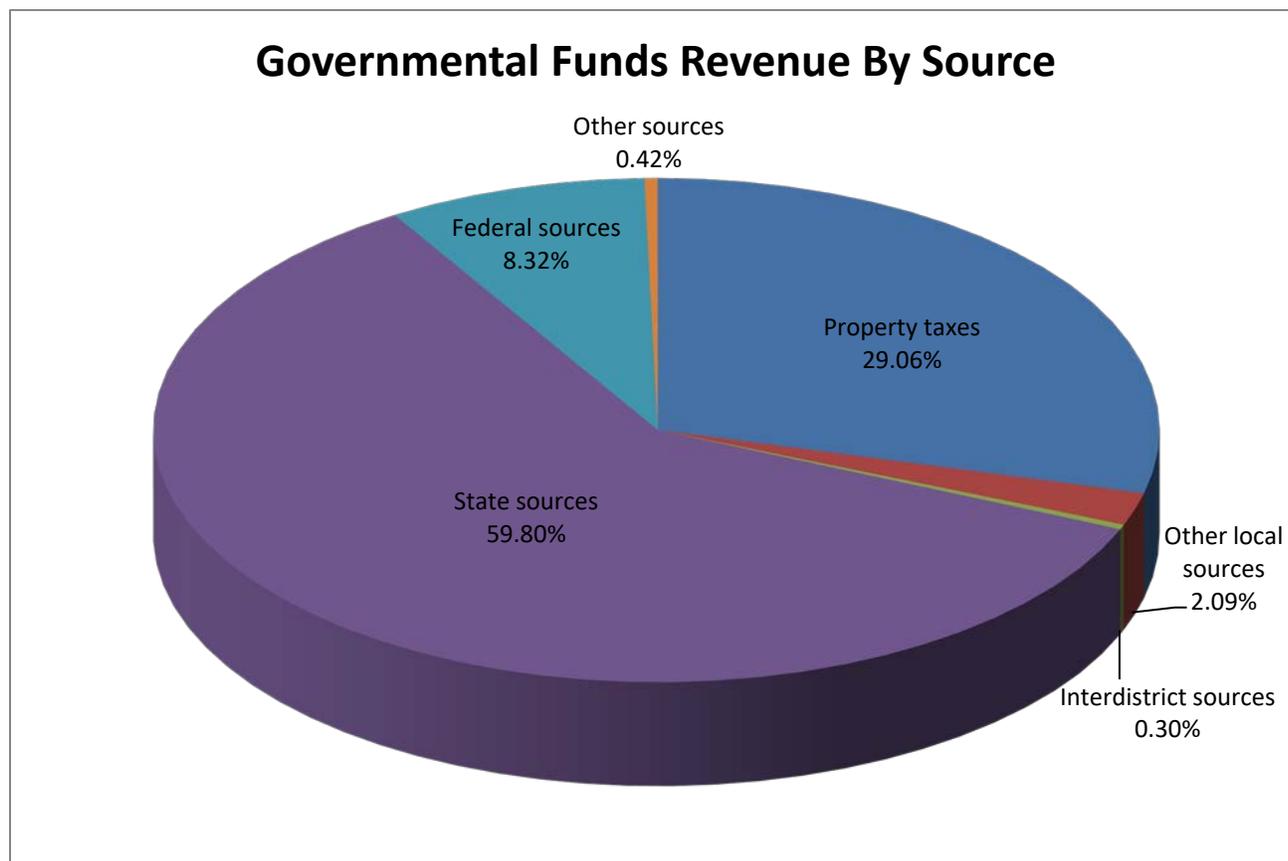
June 30, 2019

#### Revenues

Table 4 presents a comparison of the 2019 governmental funds revenue by source results to the 2018 results.

			\$ Change	% Change
	2019	2018		
Property taxes	\$ 88,385	\$ 90,742	\$ (2,357)	-2.60%
Other local sources	6,371	6,126	245	4.00%
Interdistrict sources	924	750	174	23.20%
State sources	181,920	175,368	6,552	3.74%
Federal sources	25,304	23,804	1,500	6.30%
Other sources	1,288	1,251	37	2.96%
<b>Total</b>	<b>\$ 304,192</b>	<b>\$ 298,041</b>	<b>\$ 6,151</b>	<b>2.1%</b>

Note: May be rounding differences.



# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

Total governmental fund revenues increased from the prior year in total by 2.1%. Property taxes decreased as a result of the increase in general state equalization aid, which both revenues fall within the revenue limit calculation. In addition, the District received additional per pupil aid in the amount of approximately \$4.2 million. Federal sources increased from prior year as a result of an increase of \$1.2 million in IDEA Special Education funds spent and an increase of \$0.6 million in food service aids.

#### *Expenditures*

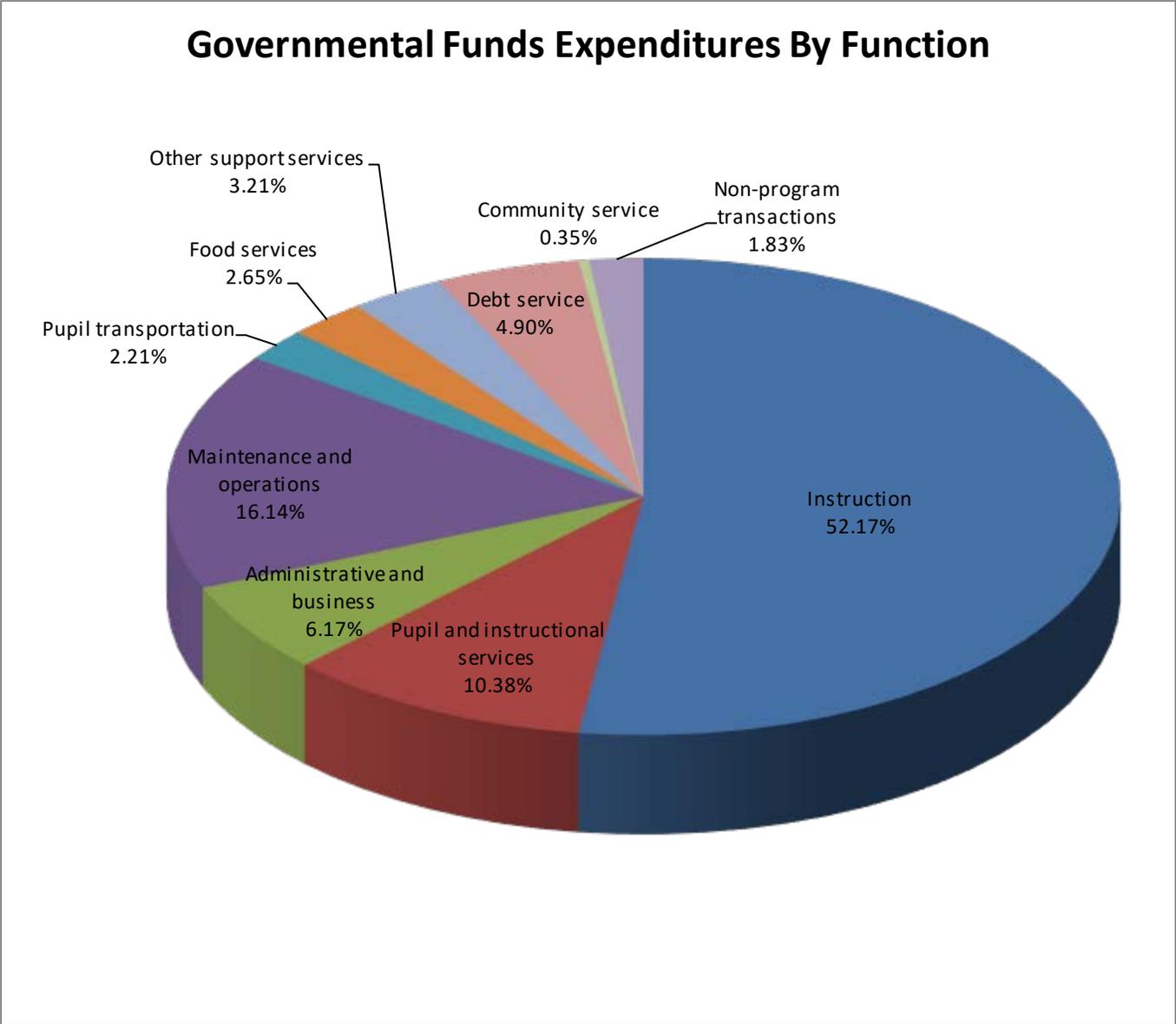
Table 5 presents a comparison of the 2019 governmental funds expenditures by function results to the 2018 results.

			\$	%
	2019	2018	Change	Change
Instruction	\$ 169,674	\$ 164,549	\$ 5,125	3.1%
Pupil and instructional services	33,759	32,620	1,139	3.5%
Administrative and business	20,052	19,290	762	4.0%
Maintenance and operations	52,503	53,949	(1,446)	-2.7%
Pupil transportation	7,176	7,392	(216)	-2.9%
Food services	8,607	8,041	566	7.0%
Other support services	10,443	7,832	2,611	33.3%
Debt service	15,944	17,770	(1,826)	-10.3%
Community service	1,123	1,153	(30)	-2.6%
Non-program transactions	5,947	5,014	933	18.6%
<b>Total</b>	<b>\$ 325,228</b>	<b>\$ 317,610</b>	<b>\$ 7,618</b>	<b>2.4%</b>

*Note: May be rounding differences.*

# Kenosha Unified School District Kenosha, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS  
June 30, 2019



Total governmental expenditures experienced a modest overall increase of 2.4% from the prior year. The increase in the instruction, pupil and instructional services, administrative and business, food services, and other support services expenditures occurred as a result of salary schedule advances and CPI increases for all employees and an increase in the related benefits. Finally, non-program expenditures increased as a result of the general voucher program's increased participation from the prior year. On the other hand, expenditures shifted away from the debt service function. The debt service function decreased as a result of the reduction of required principal and interest payments for the current year.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

**Fund Balance**

Table 6 provides a comparison of the governmental fund balances for the current year and the prior year.

Fund	Fund Balance		\$ Change	% Change
	2019	2018		
General Fund	\$ 57,004	\$ 55,316	\$ 1,688	3.1%
Head Start	-	-	-	0.0%
Donations	98	70	28	100.0%
Food service	2,846	3,354	(508)	-15.1%
Community service	3,192	3,125	67	2.1%
Debt service	4,044	4,158	(114)	-2.7%
Capital projects	20,055	42,219	(22,164)	-52.5%
	<u>\$ 87,239</u>	<u>\$ 108,242</u>	<u>\$ (21,003)</u>	<u>-19.4%</u>

*Note: May be rounding differences.*

The District completed the year with a fund balance of \$87,239,274 which decreased from last year's ending fund balance of \$108,242,098 due to the following:

- The general fund had an increase in fund balance of \$1,687,735, of which was achieved as a result of conservative staffing practices, and an overall conservative spending approach. The general fund actual results are discussed further in the General Fund Budgetary Highlights below.
- The donations fund had an increase in fund balance of \$27,986. The donations fund is used to track the use of gifts and donations from private parties.
- The food service fund balance had a decrease of \$507,290. The food service department continued to replace equipment at the schools in addition to providing students with nutritious meals.
- The community service fund balance had an increase of \$67,017. The fund balance of the community service fund will fluctuate each year, based on the timing of the community service activities.
- The debt service fund balance had a decrease of \$114,087. The fund balance of the debt service fund will fluctuate each year, based on bond activity and the timing of bond payments.
- The capital project fund had a decrease in fund balance of \$22,164,185. The capital projects fund balance will fluctuate depending on the status of the various projects and the corresponding unspent bond proceeds. The District issued \$75 million in debt obligations to complete phase II of the energy efficiency projects. The energy efficiency expenditures for this fiscal year were \$23.1 million. The District expects the energy efficiency projects to be completed by 2022.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2019

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The District authorizes expenditures prior to formal adoption of the budget in June for the subsequent fiscal year (beginning July 1st). Consistent with current state statutes and regulations an *original* budget is adopted in October, following a determination of the official enrollment, the certification of general state aids, and equalized property valuations. After the October budget adoption, the District then notifies its respective municipalities of their share of the tax levy no later than November 10<sup>th</sup>, in compliance with Wis. Stats. 120.12(3)(a).

For budgetary purposes, DPI requires the District to separate the special education revenues and expenditures from other general fund amounts. The budgetary schedules are displayed in the required supplementary information section. The general fund was budgeted anticipating no change in fund balance. The actual general fund net change in fund balance was \$1,687,735. There are several reasons for the surplus. When final enrollments were determined at the start of the year, there were instructional and support service positions budgeted for that remained vacant. In addition, the District benefited from another mild winter, and as a result, utility expenditures were less than budgeted. Lastly, the actual transfer out to the special education fund was less than anticipated.

#### CAPITAL ASSETS

At the end of fiscal year 2019, the District had invested \$350,189,537 in capital assets, including buildings, sites, and equipment (See Table 7). Total accumulated depreciation on these assets total \$111,645,725. Capital Asset acquisitions for governmental activities totaled \$26,850,234. The majority of the capital asset acquisitions are comprised of the energy efficiency projects completed at Lance and Bullen Middle Schools as shown in the building and improvements category. The District also removed furniture and equipment that has been disposed of as a result of the construction projects, or items that were below the Districts \$5,000 capitalization threshold. The District recognized depreciation expense of \$8,440,175 for governmental activities. Detailed information about capital assets can be found in Note 2(B) in the notes to the financial statements.

	Governmental Activities		\$ Change	% Change
	2019	2018		
Land	\$ 10,059	\$ 8,830	\$ 1,229	13.9%
Construction in progress	29,485	35,451	(5,966)	-16.8%
Land improvements	16,861	16,580	281	1.7%
Buildings and improvements	268,375	239,503	28,872	12.1%
Furniture and equipment	25,410	52,208	(26,798)	-51.3%
<b>Total</b>	<b>\$ 350,190</b>	<b>\$ 352,572</b>	<b>\$ (2,382)</b>	<b>-0.7%</b>

*Note: May be rounding differences.*

# Kenosha Unified School District

## Kenosha, Wisconsin

**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2019**

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**OUTSTANDING LONG-TERM OBLIGATIONS ADMINISTRATION**

Outstanding long-term obligations include general obligation debt and related premiums and/or discounts, compensated absences, other post-employment benefits liabilities and net pension liability. These liabilities are shown below in Table 8. At year-end, the District had \$141,649,000, in general obligation bonds – a decrease of 5.8% over last year due to principal paid. No new general obligation bonds were issued in 2019. Net pension asset changed to a net pension liability in the amount of \$34.0 million. This is a net change of \$63.1 million as a result of the actuarial study performed on behalf of the State of Wisconsin Retirement System (WRS) with a measurement date of December 31, 2018. The District does not have control over the results of that study.

<b>Table 8</b>				
<b>Outstanding Long-term Obligations</b>				
<b>(in thousands of dollars)</b>				
	Governmental Activities		\$ Change	% Change
	2019	2018		
General obligation debt				
Bonds and notes payable	\$ 141,649	\$ 150,444	\$ (8,795)	-5.8%
Premium on long-term debt	6,037	6,406	(369)	-5.8%
Other liabilities				
Compensated absences	2,782	2,760	22	0.8%
Other post-employment benefits liability	48,022	90,670	(42,648)	-47.0%
Net pension liability	34,035	-	34,035	100.0%
<b>Total</b>	<b>\$ 232,525</b>	<b>\$ 250,280</b>	<b>\$ (9,142)</b>	<b>-3.7%</b>

*Note: May be rounding differences.*

Debt of the District is secured by an irrevocable tax levy adopted by the School Board at the time of issuance. Wisconsin state statutes require that the first property tax receipts be segregated for annual debt service payments.

**FACTORS BEARING ON THE DISTRICT'S FUTURE**

Currently known circumstances that will impact the District's financial status in the future are:

- The District is continuing to experience declining enrollment, which can be primarily attributed to a decrease of births in the community. This lower birthrate occurred most significantly during the years of 2008 to 2012, which first had an impact on kindergarten enrollments during the 2013-2014 school year. The 2018-19 enrollment was 21,372. The projected 2019-20 enrollment is 20,919.
- The 2018-19 state budget did not include changes to the allowed per pupil amount for revenue limit calculation purposes; however additional revenues were allocated in the form of per pupil categorical aid that is outside of the revenue limit formula.
- On September 18, 2019, Moody's Investors Service affirmed a MIG 1 short-term rating to the District's short-term tax and revenue anticipation promissory notes. This is the highest rating for short-term debt obligations. The MIG 1 short-term rating incorporates the historical timeliness and predictability of pledged revenues, which include property tax receipts and state aid, the accuracy of the District's past cash flow projections, as well as the reasonableness of the District's future cash flow projections.

# Kenosha Unified School District

## Kenosha, Wisconsin

### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2019

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- The District's tax base has experienced modest growth given the recent recovery in property valuations and ongoing development in the local economy. The District is located in Kenosha County along the busy I-94 transportation corridor and benefits from its position between the converging Milwaukee and Chicago metro areas. There has been significant development activity within the District's boundaries, and Kenosha County is one of the fastest growing areas in the State of Wisconsin.
  - The Village of Somers has created a new industrial park called First Park 94 which features 309 acres with frontage along the Canadian Pacific Railroad and potential railroad access. The Ariens Company is currently the key tenant in this park.
  - Construction on the 500,000 square foot confectionary facility for the German-based company, Haribo, along with the construction of an Aurora Health Care Facility is continuing in the Prairie Highlands Corporate Park located in the Village of Pleasant Prairie.
  - The Village of Pleasant Prairie has also recruited two pharmaceutical companies to relocate to the area as well as the Volkswagen Facility in LakeView Corporate Park expanding its current parts and distribution warehouse.
  - Other companies such as Aldi, Colbert Packaging Corporation, Communications Test Design, Inc., Edible Cuts, Elmprovements, LLC, Gold Standard Baking, Madden Communications, and Froedert/Medical College of Wisconsin have also invested in the Kenosha area. Amazon, Costco, InSinkErator, Meijer, Niagara Bottling, LLC, and Uline continue to perform well in Kenosha.
  - Other long standing businesses, such as Commercial Plastics, have completed expansion projects in Kenosha. With this success, the Kenosha Area Business Alliance continues its efforts to grow existing businesses and recruit new businesses to Kenosha County.
- The overall economic conditions continue to be positive in and around Kenosha County. Kenosha County's unemployment rate continues to hover in the low to mid 3% range, with strong job and employment growth in the County. The tight labor market is driving wage inflation, particularly at certain entry level occupations. The strong job market and growing industrial economy has also fueled residential growth.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Kenosha Unified School District Finance Department (262-359-6300), Kenosha Unified School District, 3600 52<sup>nd</sup> Street, Kenosha, WI 53144.

BASIC FINANCIAL STATEMENTS

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# Kenosha Unified School District

## Kenosha, Wisconsin

### STATEMENT OF NET POSITION

#### JUNE 30, 2019

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and investments	\$ 108,363,502
Receivables	
Taxes	17,981,385
Accounts, net	6,210,627
Due from other governments	9,966,668
Inventories and prepaid items	4,153,451
Capital assets	
Nondepreciable	39,543,635
Depreciable	<u>199,000,177</u>
Total assets	<u>385,219,445</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Loss on advance refunding	394,537
Pension related amounts	88,518,377
Other postemployment related amounts	<u>4,236,340</u>
Total deferred outflows of resources	<u>93,149,254</u>
<b>LIABILITIES</b>	
Short-term notes payable	19,850,000
Accounts payable	16,758,905
Accrued and other current liabilities	21,775,963
Accrued interest payable	2,187,334
Unearned revenues	110,000
Deposits payable	181,631
Long-term obligations	
Due in one year	10,032,294
Due in more than one year	140,435,772
Other postemployment benefits liability	48,021,815
Net pension liability	<u>34,035,039</u>
Total liabilities	<u>293,388,753</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension related amounts	46,956,412
Other postemployment related amounts	<u>14,021,090</u>
Total deferred inflows of resources	<u>60,977,502</u>
<b>NET POSITION</b>	
Net investment in capital assets	111,307,387
Restricted	8,446,170
Unrestricted	<u>4,248,887</u>
Total net position	<u>\$ 124,002,444</u>

*The notes to the basic financial statements are an integral part of this statement.*

# Kenosha Unified School District Kenosha, Wisconsin

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
<b>GOVERNMENTAL ACTIVITIES</b>					
Instruction	\$ 162,902,378	\$ 1,386,027	\$ 23,131,129	\$ -	\$ (138,385,222)
Support services	101,676,697	1,998,277	16,408,512	-	(83,269,908)
Community services	1,074,995	117,265	-	-	(957,730)
Non-program	5,946,927	924,205	326,025	-	(4,696,697)
Interest and fiscal charges	6,744,777	-	694,344	-	(6,050,433)
<b>Total governmental activities</b>	<b><u>\$ 278,345,774</u></b>	<b><u>\$ 4,425,774</u></b>	<b><u>\$ 40,560,010</u></b>	<b><u>\$ -</u></b>	<b><u>(233,359,990)</u></b>
General revenues					
Property taxes					88,384,590
Other taxes					196,713
State and federal aids not restricted to specific functions					167,770,121
Interest and investment earnings					1,921,902
Gain on disposal of capital assets					33,361
Miscellaneous					932,862
Total general revenues					259,239,549
<b>Change in net position</b>					<b><u>25,879,559</u></b>
<b>Net position - July 1, as originally reported</b>					<b>93,421,422</b>
<b>Prior period adjustment</b>					<b><u>4,701,463</u></b>
<b>Net position - July 1, as adjusted</b>					<b><u>98,122,885</u></b>
<b>Net position - June 30</b>					<b><u>\$ 124,002,444</u></b>

The notes to the basic financial statements are an integral part of this statement.

# Kenosha Unified School District

## Kenosha, Wisconsin

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**JUNE 30, 2019**

	<u>General</u>	<u>Capital Projects</u>	<u>Other Governmental Funds</u>	<u>Total</u>
<b>ASSETS</b>				
Cash and investments	\$ 75,064,690	\$ 23,497,940	\$ 9,800,872	\$ 108,363,502
Receivables				
Taxes	17,981,385	-	-	17,981,385
Accounts, net	5,965,688	-	244,939	6,210,627
Due from other funds	351,475	-	-	351,475
Due from other governments	9,354,702	-	611,966	9,966,668
Inventories and prepaid items	3,896,805	-	256,646	4,153,451
Total assets	<u>\$ 112,614,745</u>	<u>\$ 23,497,940</u>	<u>\$ 10,914,423</u>	<u>\$ 147,027,108</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities				
Short-term notes payable	\$ 19,850,000	\$ -	\$ -	\$ 19,850,000
Accounts payable	13,081,382	3,443,133	234,390	16,758,905
Accrued and other current liabilities	21,984,817	-	-	21,984,817
Accrued interest payable	551,006	-	-	551,006
Due to other funds	-	-	351,475	351,475
Unearned revenues	110,000	-	-	110,000
Deposits payable	33,945	-	147,686	181,631
Total liabilities	<u>55,611,150</u>	<u>3,443,133</u>	<u>733,551</u>	<u>59,787,834</u>
Fund balances				
Nonspendable	3,896,805	-	256,646	4,153,451
Restricted	-	20,054,807	9,825,852	29,880,659
Committed	369,508	-	98,374	467,882
Assigned	2,305,039	-	-	2,305,039
Unassigned	50,432,243	-	-	50,432,243
Total fund balances	<u>57,003,595</u>	<u>20,054,807</u>	<u>10,180,872</u>	<u>87,239,274</u>
Total liabilities and fund balances	<u>\$ 112,614,745</u>	<u>\$ 23,497,940</u>	<u>\$ 10,914,423</u>	<u>\$ 147,027,108</u>

*The notes to the basic financial statements are an integral part of this statement.*

# Kenosha Unified School District

## Kenosha, Wisconsin

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

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#### RECONCILIATION TO THE STATEMENT OF NET POSITION

Total fund balances as shown on previous page	\$ 87,239,274
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	238,543,812
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.	
Loss on advance refunding	394,537
Deferred outflows related to pensions	88,518,377
Deferred inflows related to pensions	(46,956,412)
Deferred outflows related to other postemployment benefits	4,236,340
Deferred inflows related to other postemployment benefits	(14,021,090)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:	
Bonds and notes payable	(141,649,000)
Premium on debt	(6,036,769)
Compensated absences	(2,573,443)
Other postemployment benefits liability	(48,021,815)
Net pension liability	(34,035,039)
Accrued interest on long-term obligations	<u>(1,636,328)</u>
Net position of governmental activities as reported on the statement of net position (see page 15)	<u>\$ 124,002,444</u>

*The notes to the basic financial statements are an integral part of this statement.*

# Kenosha Unified School District

## Kenosha, Wisconsin

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	General	Capital Projects	Other Governmental Funds	Total
<b>REVENUES</b>				
Property taxes	\$ 72,697,706	\$ -	\$ 15,686,884	\$ 88,384,590
Other local sources	3,440,754	802,502	2,127,851	6,371,107
Interdistrict sources	924,205	-	-	924,205
State sources	181,774,982	-	144,646	181,919,628
Federal sources	16,544,818	-	8,759,172	25,303,990
Other sources	450,846	143,263	694,343	1,288,452
Total revenues	<u>275,833,311</u>	<u>945,765</u>	<u>27,412,896</u>	<u>304,191,972</u>
<b>EXPENDITURES</b>				
Instruction				
Regular instruction	116,182,815	-	297,266	116,480,081
Vocational instruction	4,958,622	-	-	4,958,622
Special education instruction	38,607,556	-	-	38,607,556
Other instruction	8,784,211	-	843,967	9,628,178
Total instruction	<u>168,533,204</u>	<u>-</u>	<u>1,141,233</u>	<u>169,674,437</u>
Support services				
Pupil services	17,843,052	-	413,554	18,256,606
Instructional staff services	15,331,997	-	170,061	15,502,058
General administration services	1,260,112	-	412,627	1,672,739
School administration services	15,541,105	-	288,242	15,829,347
Business services	2,549,599	-	-	2,549,599
Operations and maintenance of plant	28,915,156	23,109,950	478,065	52,503,171
Pupil transportation services	7,037,931	-	138,045	7,175,976
Food services	-	-	8,607,040	8,607,040
Central services	3,042,613	-	-	3,042,613
Insurance	699,688	-	-	699,688
Other support services	6,700,098	-	-	6,700,098
Total support services	<u>98,921,351</u>	<u>23,109,950</u>	<u>10,507,634</u>	<u>132,538,935</u>
Debt service				
Principal	-	-	8,795,000	8,795,000
Interest and fiscal charges	322,076	-	6,827,409	7,149,485
Total debt service	<u>322,076</u>	<u>-</u>	<u>15,622,409</u>	<u>15,944,485</u>
Community service				
	-	-	1,123,373	1,123,373
Non-program				
General tuition payments	5,477,782	-	-	5,477,782
Special education tuition payments	235,504	-	-	235,504
Adjustments and refunds	233,641	-	-	233,641
Total non-program	<u>5,946,927</u>	<u>-</u>	<u>-</u>	<u>5,946,927</u>
Total expenditures	<u>273,723,558</u>	<u>23,109,950</u>	<u>28,394,649</u>	<u>325,228,157</u>
Excess of revenues over (under) expenditures	<u>2,109,753</u>	<u>(22,164,185)</u>	<u>(981,753)</u>	<u>(21,036,185)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from sale of capital assets	33,361	-	-	33,361
Transfers in	44,621	-	500,000	544,621
Transfers out	(500,000)	-	(44,621)	(544,621)
Total other financing sources (uses)	<u>(422,018)</u>	<u>-</u>	<u>455,379</u>	<u>33,361</u>
<b>Net change in fund balances</b>	<u>1,687,735</u>	<u>(22,164,185)</u>	<u>(526,374)</u>	<u>(21,002,824)</u>
<b>Fund balances - July 1</b>	<u>55,315,860</u>	<u>42,218,992</u>	<u>10,707,246</u>	<u>108,242,098</u>
<b>Fund balances - June 30</b>	<u>\$ 57,003,595</u>	<u>\$ 20,054,807</u>	<u>\$ 10,180,872</u>	<u>\$ 87,239,274</u>

The notes to the basic financial statements are an integral part of this statement.

# Kenosha Unified School District

## Kenosha, Wisconsin

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

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#### RECONCILIATION TO THE STATEMENT OF ACTIVITIES

Net change in fund balances as shown on previous page \$ (21,002,824)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital assets reported as capital outlay reported in governmental fund statements	26,850,234
Depreciation expense reported in the statement of activities	(8,440,175)
Net book value of disposals	(1,140,522)

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Principal repaid	8,795,000
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:

Accrued interest on long-term debt	101,024
Amortization of debt premium	369,440
Amortization of loss on advance refunding	(65,756)
Compensated absences	140,272
Net pension liability	(63,141,214)
Deferred outflows of resources related to pensions	39,271,092
Deferred inflows of resources related to pensions	10,491,148
Other postemployment benefits	42,648,383
Deferred outflows of resources related to other postemployment benefits	(455,351)
Deferred inflows of resources related to other postemployment benefits	<u>(8,541,192)</u>

Change in net position of governmental activities as reported in the statement of activities (see pages 16 - 17)	<u><u>\$ 25,879,559</u></u>
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*The notes to the basic financial statements are an integral part of this statement.*

# Kenosha Unified School District

## Kenosha, Wisconsin

**STATEMENT OF NET POSITION**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2019**

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	<b>Retiree Health Insurance</b>	<b>Private Benefit Trust</b>	<b>Agency Pupil Activity</b>	<b>Total</b>
<b>ASSETS</b>				
Cash and investments	\$ 27,360,583	\$ 253,164	\$ 1,928,084	\$ 29,541,831
Accounts receivable	9,985,589	1,835	-	9,987,424
	<hr/>	<hr/>	<hr/>	<hr/>
Total assets	37,346,172	254,999	1,928,084	39,529,255
<b>LIABILITIES</b>				
Accounts payable	5,221,721	1,000	18,042	5,240,763
Due to student organizations	-	-	1,910,042	1,910,042
	<hr/>	<hr/>	<hr/>	<hr/>
Total liabilities	5,221,721	1,000	1,928,084	7,150,805
<b>NET POSITION</b>				
Restricted	\$ 32,124,451	\$ 253,999	\$ -	\$ 32,378,450
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>

*The notes to the basic financial statements are an integral part of this statement.*

# Kenosha Unified School District

## Kenosha, Wisconsin

### STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	<b>Retiree Health Insurance</b>	<b>Private Benefit Trust</b>	<b>Total</b>
<b>ADDITIONS</b>			
Other local sources	\$ -	\$ 4,750	\$ 4,750
Contributions			
Employer	12,103,991	-	12,103,991
Investment earnings	548,843	1,736	550,579
Other sources	-	15,425	15,425
Total additions	<u>12,652,834</u>	<u>21,911</u>	<u>12,674,745</u>
<b>DEDUCTIONS</b>			
Trust fund disbursements	<u>7,267,144</u>	<u>18,975</u>	<u>7,286,119</u>
<b>Change in net position</b>	5,385,690	2,936	5,388,626
<b>Net position - July 1</b>	<u>26,738,761</u>	<u>251,063</u>	<u>26,989,824</u>
<b>Net position - June 30</b>	<u><u>\$ 32,124,451</u></u>	<u><u>\$ 253,999</u></u>	<u><u>\$ 32,378,450</u></u>

*The notes to the basic financial statements are an integral part of this statement.*

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Kenosha Unified School District, Kenosha, Wisconsin (the "District"), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

##### A. REPORTING ENTITY

The Kenosha Unified School District is organized as a common school district governed by an elected seven-member school board. The District operates grades pre-kindergarten through grade 12, Head Start, and several adult education and recreation programs. The District is comprised of four municipal taxing districts (City of Kenosha, Village of Pleasant Prairie, Village of Somers and Town of Somers).

In accordance with GAAP, the basic financial statements are required to include the District (the primary government) and any separate component units that have a significant operational or financial relationship with the District. The District has not identified any component units that are required to be included in the basic financial statements in accordance with standards established by GASB Statement No. 61.

##### B. DISTRICT-WIDE AND FUND FINANCIAL STATEMENTS

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services. The District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. The District has no proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

##### General Fund

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. The District follows the regulatory requirements of the Wisconsin Department of Public Instruction, which requires educational programs for students with disabilities to be reported in a Special Education Fund (Fund 27), separate from other instructional activities reported in the General Fund (Fund 10). Under GAAP, the activities of the Special Education Fund are reported with General Fund activities because excess expenditures within the Special Education Fund are financed by a transfer from Fund 10. General Fund sources include financial aid received from the state and federal government and payments from other school districts.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### Capital Projects Fund

This fund accounts for the resources restricted for the acquisition or construction of specific capital projects or items.

Additionally, the District reports the following fund types:

- ▶ The *private benefit trust fund* is used to account for resources legally held in trust for scholarship awards. Only earnings on the invested resources may be used to support the scholarships.
- ▶ The *retiree health insurance fund* is used to account for resources legally held in trust for other postemployment benefits.
- ▶ The District accounts for assets held as an agent for various student organizations in an *agency fund*.

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

As a general rule the effect of interfund activity has been eliminated from the district-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### **D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION OR FUND BALANCE**

##### **1. Cash and Investments**

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

##### **2. Property Taxes**

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20<sup>th</sup> of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for non-payment of a scheduled installment, and full receipt of the entire levy is assured within sixty days of fiscal year end, meeting the availability criteria necessary for property tax revenue recognition by accounting principles generally accepted in the United States of America.

##### **3. Accounts Receivable**

Accounts receivable are recorded net of allowance for uncollectible amounts. The allowance for uncollectible accounts was \$137,295 on June 30, 2019.

##### **4. Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

##### **5. Inventories**

Inventories are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are offset by nonspendable fund balance to indicate that they do not represent spendable available financial resources.

##### **6. Prepaid Items**

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are accounted for on the consumption method.

Prepaid items of governmental funds in the fund financial statements are offset by nonspendable fund balance to indicate that they do not represent spendable available financial resources.

##### **7. Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

<b>Assets</b>	<b>Governmental Activities Years</b>
Buildings	50
Building improvement	20 - 25
Land improvements	10 - 20
Furniture & equipment	4 - 15
Computer & related technology	4 - 10

#### 8. **Compensated Absences**

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the district-wide financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

#### 9. **Deferred Outflows/Inflows of Resources**

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

#### 10. **Long-term Obligations**

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 11. **Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### 12. Other Postemployment Benefits Other Than Pensions (OPEB)

##### *Local Retiree Life Insurance Fund*

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### *Single-employer Defined Postemployment Benefit Plan*

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Other Postemployment Benefit Plan (the "Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

#### 13. Fund Equity

##### *Governmental Fund Financial Statements*

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- ▶ **Nonspendable fund balance.** Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- ▶ **Restricted fund balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- ▶ **Committed fund balance.** Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.
- ▶ **Assigned fund balance.** Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized the Chief Financial Officer to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- ▶ **Unassigned fund balance.** Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The District has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### *District-wide Statements*

Equity is classified as net position and displayed in three components:

- ▶ **Net investment in capital assets.** Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- ▶ **Restricted net position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- ▶ **Unrestricted net position.** Net position that is neither classified as restricted nor as net investment in capital assets.

#### **E. USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### **NOTE 2: DETAILED NOTES ON ALL FUNDS**

##### **A. CASH AND INVESTMENTS**

The debt service funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the agency fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized under Wisconsin Statute 881.01, "Uniform Prudent Investor Act".

The carrying amount of the District's cash and investments totaled \$137,905,333 on June 30, 2019 as summarized below:

Petty cash and cash on hand	\$	14,066
Deposits with financial institutions		15,596,977
Investments		
Repurchase agreement		8,993,458
Wisconsin Investment Series Cooperative (WISC)		
Cash management series		1,194,460
Investment series		101,697,356
Limited term duration series		10,407,819
Wisconsin Local Government Investment Pool		1,197
	\$	<u>137,905,333</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

Reconciliation to the basic financial statements:

Government-wide statement of net position	
Cash and investments	\$ 108,363,502
Fiduciary fund statement of net position	
Retiree health insurance	27,360,583
Private benefit trust	253,164
Agency fund	1,928,084
	<u>\$ 137,905,333</u>

**Fair Value Measurements**

The District uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The District follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the District has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument. Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity’s own assumptions

The District has the following fair value measurements as of June 30, 2019:

	<u>Fair Value Measurements Using:</u>		
	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Investments			
WISC Investments			
Limited Term Duration Series	<u>\$ -</u>	<u>\$ 10,407,819</u>	<u>\$ -</u>

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the District’s deposits and investments and the related risks.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

#### Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of \$250,000 per credit union member. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of June 30, 2019, \$11,265,756 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits. \$11,265,756 as collateralized with securities held by the pledging financial institution or its trust department or agent in the District's name.

On June 30, 2019, the District held repurchase agreement investments of \$8,993,458 of which the underlying securities are held by the investment's counterparty, not in the name of the District.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

<u>Investment Type</u>	<u>Amount</u>	<u>Exempt from Disclosure</u>	<u>AAA</u>	<u>AA</u>	<u>Not Rated</u>
Wisconsin Local Government					
Investment Pool	\$ 1,197	\$ -	\$ -	\$ -	\$ 1,197
WISC Investments					
Cash management series	1,194,460	-	1,194,460	-	-
Investment series	101,697,356	-	101,697,356	-	-
Limited term duration series	10,407,819	-	-	10,407,819	-
Totals	<u>\$ 113,300,832</u>	<u>\$ -</u>	<u>\$ 102,891,816</u>	<u>\$ 10,407,819</u>	<u>\$ 1,197</u>

#### Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2019, the District had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total District investments.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

Investment Type	Amount	Remaining Maturity (in Months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
Wisconsin Local Government Investment Pool	\$ 1,197	\$ 1,197	\$ -	\$ -	\$ -
WISC Investments					
Cash management series	1,194,460	1,194,460	-	-	-
Investment series	101,697,356	101,697,356	-	-	-
Limited term duration series	10,407,819	10,407,819	-	-	-
Repurchase agreements	8,993,458	8,993,458	-	-	-
Totals	<u>\$ 122,294,290</u>	<u>\$ 122,294,290</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

#### Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The District's investments do not include investments that are highly sensitive to interest rate fluctuations.

#### Investment in Wisconsin Investment Series Cooperation

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$123,978,151 at year-end consisting of \$1,194,460 invested in the Cash Management Series \$101,697,356 invested in the Investment Series, \$10,407,819 invested in the Limited Duration Series, and \$10,678,516 in savings deposit accounts and certificates of deposit. The Cash Management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is ninety (90) days or less. The Investment Series requires a 14 day minimum investment period and one business day withdrawal notice, and the average dollar weighted maturity is one hundred twenty (120) days or less.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperative Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

#### Investment in Wisconsin Local Government Investment Pool

The District has investments in the Wisconsin Local Government Investment Pool ("LGIP") of \$1,197 at year-end. The LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At June 30, 2019, the fair value of the District's share of the LGIP's assets was substantially equal to the carrying value.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

#### B. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Adjustment</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>					
Capital assets, nondepreciable:					
Land	\$ 8,830,458	\$ 1,228,544	\$ -	\$ -	\$ 10,059,002
Construction in progress	<u>35,450,859</u>	<u>-</u>	<u>25,589,653</u>	<u>31,555,879</u>	<u>29,484,633</u>
Total capital assets, nondepreciable	<u>44,281,317</u>	<u>1,228,544</u>	<u>25,589,653</u>	<u>31,555,879</u>	<u>39,543,635</u>
Capital assets, depreciable:					
Land improvements	16,580,475	634,115	-	353,463	16,861,127
Buildings and improvements	239,502,650	(336,455)	31,109,236	1,900,436	268,374,995
Furniture and equipment	<u>52,208,347</u>	<u>(6,741,610)</u>	<u>1,707,224</u>	<u>21,764,181</u>	<u>25,409,780</u>
Subtotals	<u>308,291,472</u>	<u>(6,443,950)</u>	<u>32,816,460</u>	<u>24,018,080</u>	<u>310,645,902</u>
Less accumulated depreciation for:					
Land improvements	5,272,926	(247,381)	1,042,360	285,485	5,782,420
Buildings and improvements	82,698,204	(1,400,163)	6,484,690	1,854,517	85,928,214
Furniture and equipment	<u>48,028,847</u>	<u>(8,269,325)</u>	<u>913,125</u>	<u>20,737,556</u>	<u>19,935,091</u>
Subtotals	<u>135,999,977</u>	<u>(9,916,869)</u>	<u>8,440,175</u>	<u>22,877,558</u>	<u>111,645,725</u>
Total capital assets, depreciable, net	<u>172,291,495</u>	<u>3,472,919</u>	<u>24,376,285</u>	<u>1,140,522</u>	<u>199,000,177</u>
Governmental activities capital assets, net	<u>\$216,572,812</u>	<u>\$ 4,701,463</u>	<u>\$ 49,965,938</u>	<u>\$ 32,696,401</u>	238,543,812
Less: Capital related debt					(118,151,060)
Less: Debt premium					(6,036,769)
Less: Retainage payable and construction-related accounts payable					(3,443,133)
Add: Loss on advance refunding					<u>394,537</u>
Net investment in capital assets					<u>\$111,307,387</u>

The District increased its capital asset values by \$4,701,463 during the year based on a physical review of the District's capital assets to available asset detail, removal of various assets below the District's capitalization limits, and adjustment of depreciation calculations from prior years. The adjustment is reported as a prior period adjustment in the District's government-wide financial statements.

Depreciation expense was charged to functions of the District as follows:

Governmental activities	
Instruction	\$ 3,424,386
Support services	5,012,740
Community services	3,049
Total depreciation expense - governmental activities	<u>\$ 8,440,175</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

#### C. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund receivables and payables between individual funds of the District, as reported in the fund financial statements, as of June 30, 2019 are detailed below:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Temporary cash advances to finance operating cash deficits		
General	\$ 351,475	\$ -
Special revenue		
Head start	-	346,006
Trust	-	5,469
	<u>351,475</u>	<u>351,475</u>
Totals	<u>\$ 351,475</u>	<u>\$ 351,475</u>

Interfund transfers for the year ended June 30, 2019 were as follows:

<u>Funds</u>	<u>Transfer In</u>	<u>Transfer Out</u>
General	\$ 44,621	\$ 500,000
Special revenue		
Head start	-	44,621
Debt service	500,000	-
	<u>\$ 544,621</u>	<u>\$ 544,621</u>

Interfund transfers were made for the following purposes:

Indirect cost reimbursement	\$ 44,621
Facilities debt service transfer	500,000
	<u>\$ 544,621</u>

#### D. SHORT-TERM OBLIGATIONS

The District issued tax and revenue anticipation promissory notes in advance of property tax collections. The notes are needed because District expenses for the year begin in July whereas tax collections are not received until January. Short-term debt activity for the year ended June 30, 2019 was as follows:

	<u>Outstanding 7/1/18</u>	<u>Issued</u>	<u>Retired</u>	<u>Outstanding 6/30/19</u>
Tax and revenue anticipation notes	<u>\$ 15,000,000</u>	<u>\$ 19,850,000</u>	<u>\$ 15,000,000</u>	<u>\$ 19,850,000</u>

Total interest paid for the year on short-term debt totaled \$422,500.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

#### E. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2019:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Retired</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
General obligation debt					
Bonds	\$130,445,000	\$ -	\$ 5,620,000	\$124,825,000	\$ 7,575,000
State trust fund loans	19,999,000	-	3,175,000	16,824,000	1,879,000
Total general obligation debt	<u>150,444,000</u>	<u>-</u>	<u>8,795,000</u>	<u>141,649,000</u>	<u>9,454,000</u>
Debt premium	6,406,209	-	369,440	6,036,769	369,440
Compensated absences	<u>2,759,521</u>	<u>22,776</u>	<u>-</u>	<u>2,782,297</u>	<u>208,854</u>
Governmental activities Long-term obligations	<u>\$159,609,730</u>	<u>\$ 22,776</u>	<u>\$ 9,164,440</u>	<u>\$150,468,066</u>	<u>\$ 10,032,294</u>

Total interest paid during the year on long-term debt totaled \$6,827,409.

#### General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 6/30/18</u>
General obligation bonds	07/15/09	04/01/29	8.00%	\$ 20,000,000	\$ 20,000,000
General obligation bonds	07/15/09	04/01/24	5.00% - 5.25%	20,425,000	13,950,000
General obligation bonds	07/15/09	04/01/20	4.50% - 5.00%	1,280,000	185,000
State trust fund loan	06/10/10	03/15/20	4.25%	3,900,000	1,229,000
General obligation bonds	09/17/13	04/01/33	3.00%	23,100,000	13,265,000
General obligation bonds	07/15/15	04/01/35	3.00% - 5.00%	30,005,000	24,260,000
General obligation bonds	07/26/16	04/01/36	2.50% - 5.00%	28,945,000	18,620,000
State trust fund loan	06/15/17	03/15/27	3.50%	16,355,000	15,595,000
General obligation bonds	06/15/17	04/01/20	3.00 - 5%	1,895,000	735,000
General obligation bonds	06/15/17	04/01/37	3.00 - 5.00%	34,510,000	<u>33,810,000</u>

Total outstanding general obligation debt \$ 141,649,000

Annual principal and interest maturities of the outstanding general obligation debt of \$141,649,000 on June 30, 2019 are detailed below:

<u>Year Ended June 30,</u>	<u>Governmental Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 9,454,000	\$ 6,445,362	\$ 15,899,362
2021	8,630,000	6,012,591	14,642,591
2022	9,000,000	5,611,716	14,611,716
2023	9,440,000	5,193,366	14,633,366
2024	9,555,000	4,751,129	14,306,129
2025 - 2029	49,405,000	15,978,972	65,383,972
2030 - 2034	31,880,000	5,383,820	37,263,820
2035 - 2037	<u>14,285,000</u>	<u>808,481</u>	<u>15,093,481</u>
	<u>\$ 141,649,000</u>	<u>\$ 50,185,437</u>	<u>\$ 191,834,437</u>

# Kenosha Unified School District

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### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

For governmental activities, the other long-term liabilities are generally funded by the General Fund.

The District's legal margin for creation of additional general obligation debt on June 30, 2019 was \$801,018,860 as follows:

Equalized valuation of the District		\$ 9,402,602,402
Statutory limitation percentage		<u>(x) 10%</u>
General obligation debt limitation, per Section 67.03 of the Wisconsin Statutes		940,260,240
Total outstanding general obligation debt applicable to debt limitation	\$ 141,649,000	
Less: Amounts available for financing general obligation debt		
Debt service fund, less accrued interest	<u>2,407,620</u>	
Net outstanding general obligation debt applicable to debt limitation		<u>139,241,380</u>
Legal margin for new debt		<u><u>\$ 801,018,860</u></u>

#### F. OPERATING LEASES

The District leases buildings and other equipment under long-term operating leases. Following is a schedule, by years, of future minimum rental payments required under long-term operating leases:

<u>Year Ending June 30,</u>	<u>Amount</u>
2020	\$ 1,044,843
2021	556,888
2022	385,454
2023	301,698
2024	93,874
2025 - 2029	198,442
2030 - 2033	70,980
Total minimum payments required	<u><u>\$ 2,652,179</u></u>

Rent expense under all operating leases for the year ended June 30, 2019 amounted to \$1,070,670.

#### G. PENSION PLAN

##### WRS Pension Plan Description

The WRS is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### *Post-Retirement Adjustments*

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment</u>	<u>Variable Fund Adjustment</u>
2008	6.6%	0%
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17

#### *Contributions*

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

During the reporting period July 1, 2018 through June 30, 2019, the WRS recognized \$9,715,921 in contributions from the District.

Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (including teachers, executives and elected officials)	6.7%	6.7%
Protective with Social Security	6.7%	10.7%
Protective without Social Security	6.7%	14.9%

#### *Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2019, the District reported liability of \$34,035,039 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the District's proportion was 0.95666211%, which was a decrease of 0.02363469% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$23,128,848.

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 26,508,141	\$ 46,856,860
Net differences between projected and actual earnings on pension plan investments	49,705,840	-
Changes in assumptions	5,737,063	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	226,116	99,552
Employer contributions subsequent to the measurement date	6,341,217	-
Total	\$ 88,518,377	\$ 46,956,412

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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\$6,341,217 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended	
June 30,	Expense
2020	\$ 12,772,021
2021	3,197,125
2022	5,601,054
2023	13,650,548
Total	<u>\$ 35,220,748</u>

#### Actuarial Assumptions

The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date:	December 31, 2017
Actuarial cost method:	Entry Age
Asset valuation method:	Fair Value
Long-term expected rate of return:	7.0%
Discount rate:	7.0%
Salary increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table
Post-retirement adjustments*	1.9%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The Total Pension Liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

**Long-term Expected Return on Plan Assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

	<u>Current Asset Allocation %</u>	<u>Long-term Expected Nominal Rate of Return %</u>	<u>Long-term Expected Real Rate of Return %</u>
<b>Core Fund Asset Class</b>			
Global equities	49%	8.1%	5.5%
Fixed income	24.5%	4.0%	1.5%
Inflation sensitive assets	15.5%	3.8%	1.3%
Real estate	9%	6.5%	3.9%
Private equity/debt	8%	9.4%	6.7%
Multi-asset	4%	6.7%	4.1%
Total Core Fund	110%	7.3%	4.7%
<b>Variable Fund Asset Class</b>			
U.S. equities	70%	7.6%	5.0%
International equities	30%	8.5%	5.9%
Total Variable Fund	100%	8.0%	5.4%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

**Single Discount Rate.** A single discount rate of 7.00% was used to measure the total pension liability, as opposed to a discount rate of 7.20% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.00% and a long-term bond rate of 3.71%. Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the District's proportionate share of the net pension liability (asset) to changes in the discount rate.** The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.0 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate:

	<u>1% Decrease to Discount Rate (6.0%)</u>	<u>Current Discount Rate (7.0%)</u>	<u>1% Increase to Discount Rate (8.0%)</u>
District's proportionate share of the net pension liability (asset)	\$ 135,258,810	\$ 34,035,039	\$ (41,232,686)

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

**Payable to the Pension Plan**

At June 30, 2019, the District reported a payable of \$4,486,062 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2018.

**H. OTHER POSTEMPLOYMENT BENEFITS**

The District reports OPEB related balances at June 30, 2019 as summarized below:

	<u>OPEB Liability</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>OPEB Expense</u>
Single-employer defined OPEB plan	\$ 33,450,717	\$ 2,447,337	\$ 9,546,362	\$ (22,802,130)
Local Retiree Life Insurance Fund (LRLIF)	14,571,098	1,789,003	4,474,728	1,362,867
Total	<u>\$ 48,021,815</u>	<u>\$ 4,236,340</u>	<u>\$ 14,021,090</u>	<u>\$ (21,439,263)</u>

**1. Single-employer Defined Benefit Postemployment Benefit Plan**

**Plan Description**

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. All employees of the District are eligible for the Plan if they meet the following age and service requirements below.

**Benefits Provided**

The District provides medical (including prescription drugs) and dental coverage for retired employees through the District's self-insured plans.

**Employees Covered by Benefit Terms**

As of the June 30, 2018 actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	298
Active employees	2,165
	<u>2,463</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### *Contributions*

##### **Employee Category**

##### ***Certified Teachers***

Eligibility: Dental Benefits - Any retiree who was working more than half-time and has attained age 62 and 15 years of service.  
All other benefits - Any retiree who was working more than half-time and has attained age 55 and 15 years of service.

Retiree Health Benefits: District pays 100% of the health insurance premium for single or family coverage for employees retiring at age 62 or older but before age 65. District pays 100% of the health insurance premium for single coverage for employees retiring prior to age 62. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree attains age 65.

Retiree Dental Benefits: District pays 90% of the dental insurance premiums for family coverage. The dental benefits coverage will terminate when the retiree attains age 65.

##### ***Service Employees***

Eligibility: Any retiree who was working full-time and has attained age 55 and 15 years of service.

Retiree Health Benefits: District pays 98.3% of the health insurance premium for single coverage. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree attains age 65.

##### ***Carpenters and Painters***

Eligibility: Any retiree who was working full-time and has attained age 57 and 15 years of service.

Retiree Health Benefits: District pays 98% of the health insurance premium for single coverage. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree attains age 65.

##### ***Secretaries***

Eligibility: Any retiree who was working full-time and has attained age 57 and 15 years of service.

Retiree Health Benefits: District pays 98.3% of the health insurance premium for single coverage. District portion is 90% for retirements after September 1, 2014. The health benefits coverage will terminate when the retiree attains age 65.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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**Educational Assistants**

- Eligibility: Any retiree who was working full-time and has attained age 57 and 15 years of service.
- Retiree Health Benefits: District pays 100% of the health insurance premium for single coverage. The health benefits coverage will terminate when the retiree attains age 65.

**Administrators, Supervisors, and Technical Employees**

- Eligibility: Any retiree who was working full-time and has attained 55 and 15 years of service.
- Retiree Health Benefits: District pays 100% of the health insurance premium. District portion is 88% for retirements after September 1, 2014. The health benefits coverage will terminate at age 65 for employees retiring with less than 20 years of service, at age 66 for employees retiring with 20 or more years of service but less than 25 years of service, and at age 67 for employees retiring with more than 25 years of service.
- Retiree Dental Benefits: District pays 90% of the dental insurance premium for family coverage. The dental benefits coverage will terminate at age 65 for employees retiring with less than 20 years of service, at age 66 for employees retiring with 20 or more years of service but less than 25 years of service, and at age 67 for employees retiring with more than 25 years of service. No coverage for retirees after July 1, 2011.
- Retiree Life Insurance Benefits: District pays a life insurance amount of 200% of the employee's compensation in the year before retirement if less than 66 years old, 150% of their salary if 66 years old, and 100% of their salary if 67 years old or older. No coverage for retirees after July 1, 2011.

**Miscellaneous and Interpreters**

- Eligibility: Any Retiree who was working full-time and has attained age 55.
- Retiree Health Benefits: Retiree pays 100% of the health insurance premium. The health benefits coverage will terminate when the retiree attains age 65.

**Net OPEB Liability**

The District's net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018.

**Actuarial Assumptions.** The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

- Inflation: 2.30%
- Salary increases including inflation: WRS
- Investment rate of return: 2.60%
- Healthcare cost trend rates: 7.1% for 2018-19 decreasing to 5.30% for 2019-2020, and decreasing to an ultimate rate of 3.90% in 2081

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

Mortality rates are the same as those used in the Wisconsin 2018 Mortality Table.

The actuarial assumptions used in the June 30, 2018 valuation were based on the "Wisconsin Retirement System 2015 - 2017 Experience Study".

The long-term expected rate of return on OPEB plan investments was valued at 2.60%. A blend of expected earnings on District funds and the current yield for 20 year tax-exempt AA Municipal bond rate or higher as of the measurement date was used for all years of benefit payments.

**Discount Rate.** The discount rate used to measure the total OPEB liability was 3.45%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments and then municipal bond rate applied to benefit payments, to the extent that the plans' fiduciary net position is not projected to be sufficient.

#### *Changes in the Net OPEB Liability*

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance at July 1, 2018	\$ 99,678,972	\$ 26,738,761	\$ 72,940,211
Changes for the year:			
Service cost	6,106,457	-	6,106,457
Interest	4,072,739	-	4,072,739
Effect on plan changes	(30,983,814)	-	(30,983,814)
Effect of economic/demographic gains or losses	(485,969)	-	(485,969)
Effect of assumptions changes or inputs	(5,083,461)	-	(5,083,461)
Contributions - employer	-	12,103,990	(12,103,990)
Member contributions	-	462,613	(462,613)
Net investment income	-	548,843	(548,843)
Benefit payments	(7,729,756)	(7,729,756)	-
Net changes	(34,103,804)	5,385,690	(39,489,494)
Balance at June 30, 2019	<u>\$ 65,575,168</u>	<u>\$ 32,124,451</u>	<u>\$ 33,450,717</u>

**Sensitivity of the net OPEB liability to changes in the discount rate.** The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.45%) or 1-percentage-point higher (4.45%) than the current rate:

	1% Decrease to Discount Rate (2.45%)	Current Discount Rate (3.45%)	1% Increase to Discount Rate (4.45%)
Net OPEB liability	\$ 37,930,962	\$ 33,450,717	\$ 29,197,816

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

**Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates.** The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.1% decreasing to 2.9%) or 1-percentage-point higher (8.1% decreasing to 4.9%) than the current healthcare cost trend rates:

	1% Decrease (6.1% decreasing to 2.9%)	Healthcare Cost Trend Rates (7.1% decreasing to 3.9%)	1% Increase (8.1% decreasing to 4.9%)
Net OPEB liability	\$ 26,062,553	\$ 33,450,717	\$ 42,163,430

**OPEB plan fiduciary net position.** Information about the OPEB plan's fiduciary net position is presented in the Employee Benefit Trust Fund in these financial statements.

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended June 30, 2019, the District recognized OPEB expense of (\$22,802,130). At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,900,991	\$ 434,544
Changes in assumptions	-	9,111,818
Net difference between projected and actual earnings on OPEB plan investments	546,346	-
Total	<u>\$ 2,447,337</u>	<u>\$ 9,546,362</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

Year Ended June 30,	Expense
2020	\$ (777,216)
2021	(777,215)
2022	(864,476)
2023	(932,727)
2024	(974,495)
Thereafter	(2,772,896)
Total	<u>\$ (7,099,025)</u>

***Payable to the OPEB Plan***

At June 30, 2018, the District reported a payable of \$9,985,588 for the outstanding amount of contribution to the Plan required for the year ended June 30, 2019.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### 2. Local Retiree Life Insurance Fund

##### *Plan Description*

The LRLIF is a cost-sharing, multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible employees.

##### *OPEB Plan Fiduciary Net Position*

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

##### *Benefits Provided*

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

##### *Contributions*

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2019 are:

<u>Coverage Type</u>	<u>Employer Contribution</u>
50% Post-retirement coverage	40% of employee contribution
25% Post-retirement coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2018 are listed below:

Life Insurance Employee Contribution Rates* For the Year Ended December 31, 2018		
<u>Attained Age</u>	<u>Basic</u>	<u>Supplemental</u>
Under 30	\$0.05	\$0.05
30 - 34	0.06	0.06
35 - 39	0.07	0.07
40 - 44	0.08	0.08
45 - 49	0.12	0.12
50 - 54	0.22	0.22
55 - 59	0.39	0.39
60 - 64	0.49	0.49
65 - 69	0.57	0.57

\* Disabled members under age 70 receive a waiver-of-premium benefit

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

During the year ended June 30, 2019, LRLIF recognized \$110,439 in contributions from the employer.

***OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2019, the District reported a liability of \$14,571,098 for its proportionate share of the net LRLIF OPEB liability. The net LRLIF OPEB liability was measured as of December 31, 2018, and the total LRLIF OPEB liability used to calculate the net LRLIF OPEB liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefits terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net LRLIF OPEB liability was based on the District's share of contributions to the LRLIF OPEB plan relative to the contributions of all participating employers. At December 31, 2018, the District's proportion was 5.646974%, which was a decrease of 0.0246167% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the District recognized OPEB expense of \$1,362,867 from the LRLIF plan.

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to LRLIF OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 739,178
Net differences between projected and actual earnings on OPEB plan investments	348,223	-
Changes in assumptions	1,390,308	3,158,437
Changes in proportion and differences between employer contributions and proportionate share of contributions	50,472	577,113
Total	<u>\$ 1,789,003</u>	<u>\$ 4,474,728</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to LRLIF OPEB will be recognized in LRLIF OPEB expense as follows:

<u>Year Ended June 30,</u>	<u>Expense</u>
2020	\$ (371,473)
2021	(371,473)
2022	(371,473)
2023	(420,379)
2024	(470,755)
Thereafter	(680,172)
Total	<u>\$ (2,685,725)</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

**Actuarial assumptions.** The total LRLIF OPEB liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial valuation date:	January 1, 2018
Actuarial cost method:	Entry age normal
20 year tax-exempt municipal bond yield:	4.10%
Long-term expected rate of return:	5.00%
Discount rate:	4.22%
Salary increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the Total LRLIF OPEB Liability changed from prior year, including the discount rate, wage inflation rate, mortality and separation rates. The Total LRLIF OPEB Liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

**Long-term expected return on plan assets.** The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

**Local OPEB Life Insurance  
Asset Allocation Targets and Expected Returns  
As of December 31, 2018**

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-term Expected Geometric Real Rate of Return %</u>
U.S. Government Bonds	Barclays Government	1%	1.44%
U.S. Credit Bonds	Barclays Credit	40%	2.69%
U.S. Long Credit Bonds	Barclays Long Credit	4%	3.01%
U.S. Mortgages	Barclays MBS	54%	2.25%
U.S. Municipal Bonds	Bloomberg Barclays Muni	1%	1.68%
Inflation			2.30%
Long-term expected rate of return			5.00%

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

**Single discount rate.** A single discount rate of 4.22% was used to measure the total LRLIF OPEB liability for the current year, as opposed to a discount rate of 3.63% for the prior year. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total LRLIF OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

**Sensitivity of the District's proportionate share of net LRLIF OPEB liability to changes in the discount rate.** The following presents the District's proportionate share of the net LRLIF OPEB liability calculated using the discount rate of 3.63%, as well as what the District's proportionate share of the net LRLIF OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.22%) or 1-percentage-point higher (5.22%) than the current rate:

	<b>1% Decrease to Discount Rate (3.22%)</b>	<b>Current Discount Rate (4.22%)</b>	<b>1% Increase to Discount Rate (5.22%)</b>
District's proportionate share of the net LRLIF OPEB liability	\$ 20,728,353	\$ 14,571,098	\$ 9,822,176

**LRLIF OPEB plan fiduciary net position.** Detailed information about the LRLIF OPEB plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

***Payable to the LRLIF OPEB Plan***

At June 30, 2019, the District reported a payable of \$0 for the outstanding amount of contribution to the Plan required for the year ended June 30, 2019.

#### I. FUND EQUITY

**Nonspendable Fund Balance**

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2019, nonspendable fund balance was as follows:

	<b>General</b>	<b>Nonmajor</b>	<b>Total</b>
Nonspendable Inventories and prepaid items	<u>\$ 3,896,805</u>	<u>\$ 256,646</u>	<u>\$ 4,153,451</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2019, restricted fund balance was as follows:

Debt Service Funds	
Restricted for	
Retirement of long-term debt	\$ 4,043,948
Capital Projects Fund	
Restricted for	
Capital expansion	20,054,807
Special Revenue Funds	
Restricted for	
Community services	3,191,937
Food services program	<u>2,589,967</u>
Total restricted fund balance	<u>\$ 29,880,659</u>

#### Committed Fund Balance

In the fund financial statements, portions of government fund balances are committed by District Board action. At June 30, 2019, fund balance was committed as follows:

General Fund	
Committed for	
Contracts	\$ 369,508
Special Revenue Funds	
Committed for	
Donations	<u>98,374</u>
Total committed fund balance	<u>\$ 467,882</u>

#### Assigned Fund Balance

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At June 30, 2019, fund balance was assigned as follows:

General Fund	
Assigned for	
Charter Schools	<u>\$ 2,305,039</u>

#### Minimum General Fund Balance Policy

The District has also adopted a minimum fund balance policy that unassigned fund balance in the general fund will be equal to a minimum of 15% and a maximum of 20% of the ensuing year's budgeted general fund expenditures be maintained for cash flow and working capital purposes. The minimum fund balance amount is calculated as follows:

Budgeted 2020 General Fund expenditures	\$ 255,154,210
Minimum fund balance %	(x) 15% - 20%
Minimum fund balance amount	<u>\$38,273,132 to \$51,030,842</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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The District's unassigned General Fund balance of \$50,432,243 is within the minimum fund balance amount.

#### Restricted Fiduciary Fund Net Position

In the fund financial statements, portions of fiduciary fund net position are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2019, restricted fiduciary fund net position was as follows:

Fiduciary Funds	
Restricted for	
Scholarships	\$ 253,999
Postemployment benefits	32,124,451
	<hr/>
Total restricted fiduciary net position	<u>\$ 32,378,450</u>

#### Net Position

The District reports restricted net position at June 30, 2019 as follows:

Governmental activities	
Restricted for	
Debt service	\$ 2,407,620
Food service	2,846,613
Community service	3,191,937
	<hr/>
Total restricted net position	<u>\$ 8,446,170</u>

### NOTE 3: OTHER INFORMATION

#### A. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. Settled claims have not exceeded commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from coverage in the prior year.

#### Self-funded Insurance Program

The District has a self-insured workman's compensation benefit plan for its employees. The Plan administrator, Aegis Corporation (administrator), is responsible for the approval, processing, and payment of claims, after which they bill the District for reimbursement. The District is also responsible for a monthly administrative fee. The Plan reports on a fiscal year ending June 30, 2019.

Accounting and budgeting requirements for the Plan are established by the Wisconsin Department of Public Instruction. Currently, the Plan is accounted for in the General Fund of the District.

As part of the workman's compensation coverage of the Plan, the District purchases stop-loss coverage, which pays claims in excess of \$1 million per individual.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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At June 30, 2019, the District has reported a liability of \$1,604,283 which represents reported and unreported claims which were incurred on or before June 30, 2019, but were not paid by the District as of that date. The amounts not reported to the District were determined by the Plan administrator. Changes in the claims liability for the years ended June 30, 2018 and June 30, 2019 are as follows:

	<u>Liability July 1</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Liability June 30</u>
2018	\$ 1,284,135	\$ 1,533,721	\$ 1,580,613	\$ 1,237,243
2019	1,237,243	1,872,867	1,505,827	1,604,283

#### B. CONTINGENCIES

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time to time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

#### C. LIMITATION ON SCHOOL DISTRICT REVENUES

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- ▶ A resolution of the school board or by referendum prior to August 12, 1993.
- ▶ A referendum on or after August 12, 1993.

#### D. COMMITMENTS

The District has active construction projects as of June 30, 2019. Work that has been completed but not yet paid for (including contract retainages) is reflected as accounts payable and expenditures. Estimated future costs to complete the construction projects is approximately \$25,485,000.

#### E. SUBSEQUENT EVENTS

On October 8, 2019, the District issued \$45,960,000 general obligation refunding bonds. The debt issuance was used to current refund the July 15, 2009 general obligation refunding bonds, the July 15, 2009 taxable general obligation school improvement bonds, and the state trust fund loan dated June 15, 2017.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2019

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#### **F. UPCOMING ACCOUNTING PRONOUNCEMENTS**

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The statement establishes criteria for identifying fiduciary activities and addresses financial reporting for these activities. This statement is effective for reporting periods beginning after December 15, 2018. The District is currently evaluating the impact this standard will have on the financial statements when adopted.

In June 2017, the GASB issued Statement No. 87, *Leases*. The statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. This statement is effective for reporting periods beginning after December 15, 2019. The District is currently evaluating the impact this standard will have on the financial statements when adopted.

REQUIRED SUPPLEMENTARY INFORMATION

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# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND - BUDGETARY BASIS FOR THE YEAR ENDED JUNE 30, 2019

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property taxes	\$ 72,697,706	\$ 72,697,706	\$ 72,697,706	\$ -
Other local sources	2,663,262	3,010,031	3,432,902	422,871
Interdistrict sources	750,000	750,000	924,205	174,205
Intermediate sources	27,000	-	-	-
State sources	171,872,500	172,198,994	171,685,296	(513,698)
Federal sources	10,262,819	12,040,140	9,571,506	(2,468,634)
Other sources	330,000	330,000	450,846	120,846
<b>Total revenues</b>	<b>258,603,287</b>	<b>261,026,871</b>	<b>258,762,461</b>	<b>(2,264,410)</b>
<b>EXPENDITURES</b>				
Instruction				
Regular instruction	115,911,570	117,668,329	116,182,815	1,485,514
Vocational instruction	4,929,568	5,208,297	4,958,622	249,675
Other instruction	8,772,506	8,929,909	8,689,352	240,557
<b>Total instruction</b>	<b>129,613,644</b>	<b>131,806,535</b>	<b>129,830,789</b>	<b>1,975,746</b>
Support services				
Pupil services	11,477,215	11,762,227	11,603,596	158,631
Instructional staff services	16,926,107	16,404,117	14,022,710	2,381,407
General administration services	1,197,716	1,232,398	1,252,941	(20,543)
School administration services	14,955,915	15,043,507	15,541,105	(497,598)
Business services	2,579,151	2,552,151	2,549,599	2,552
Operations and maintenance of plant	29,608,724	29,574,093	28,826,315	747,778
Pupil transportation services	4,484,333	4,495,225	4,484,758	10,467
Central services	3,092,142	3,184,761	3,042,613	142,148
Insurance	665,150	665,150	699,688	(34,538)
Other support services	4,468,271	4,762,000	6,649,543	(1,887,543)
<b>Total support services</b>	<b>89,454,724</b>	<b>89,675,629</b>	<b>88,672,868</b>	<b>1,002,761</b>
Debt service				
Interest and fiscal charges	560,000	560,000	322,076	237,924
Non-program				
General tuition payments	5,519,789	5,529,275	5,477,782	51,493
Adjustments and refunds	-	-	233,641	(233,641)
<b>Total non-program</b>	<b>5,519,789</b>	<b>5,529,275</b>	<b>5,711,423</b>	<b>(182,148)</b>
<b>Total expenditures</b>	<b>225,148,157</b>	<b>227,571,439</b>	<b>224,537,156</b>	<b>3,034,283</b>
Excess of revenues over expenditures	33,455,130	33,455,432	34,225,305	769,873
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from sale of capital assets	-	-	33,361	33,361
Transfers in	137,395	137,395	160,013	22,618
Transfers out	(33,592,525)	(33,592,827)	(32,730,944)	861,883
<b>Total other financing sources (uses)</b>	<b>(33,455,130)</b>	<b>(33,455,432)</b>	<b>(32,537,570)</b>	<b>917,862</b>
<b>Net change in fund balance</b>	<b>-</b>	<b>-</b>	<b>1,687,735</b>	<b>1,687,735</b>
<b>Fund balance - July 1</b>	<b>55,315,860</b>	<b>55,315,860</b>	<b>55,315,860</b>	<b>-</b>
<b>Fund balance - June 30</b>	<b>\$ 55,315,860</b>	<b>\$ 55,315,860</b>	<b>\$ 57,003,595</b>	<b>\$ 1,687,735</b>

See notes to required supplementary information.

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL -SPECIAL EDUCATION SPECIAL REVENUE FUND - BUDGETARY BASIS FOR THE YEAR ENDED JUNE 30, 2019

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Other local sources	\$ 11,000	\$ 11,000	\$ 7,852	\$ (3,148)
State sources	10,418,508	10,418,508	10,089,686	(328,822)
Federal sources	10,859,609	11,003,693	6,973,312	(4,030,381)
Total revenues	21,289,117	21,433,201	17,070,850	(4,362,351)
<b>EXPENDITURES</b>				
Instruction				
Special education instruction	43,783,809	41,883,569	38,607,556	3,276,013
Other instruction	94,491	94,491	94,859	(368)
Total instruction	43,878,300	41,978,060	38,702,415	3,275,645
Support services				
Pupil services	6,428,625	6,638,237	6,239,456	398,781
Instructional staff services	989,955	2,288,377	1,309,287	979,090
General administration services	-	5,000	7,171	(2,171)
Operations and maintenance of plant	16,819	113,310	88,841	24,469
Pupil transportation services	2,908,753	3,049,713	2,553,173	496,540
Central services	-	500	-	500
Other support services	50,238	60,824	50,555	10,269
Total support services	10,394,390	12,155,961	10,248,483	1,907,478
Non-program				
Special education tuition payments	17,607	190,842	235,504	(44,662)
Total expenditures	54,290,297	54,324,863	49,186,402	5,138,461
Excess of revenues Over (under) expenditures	(33,001,180)	(32,891,662)	(32,115,552)	776,110
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	33,092,525	33,092,827	32,230,944	(861,883)
Transfers out	(91,345)	(201,165)	(115,392)	85,773
Total other financing sources (uses)	33,001,180	32,891,662	32,115,552	(776,110)
<b>Net change in fund balance</b>	-	-	-	-
<b>Fund balance - July 1</b>	-	-	-	-
<b>Fund balance - June 30</b>	\$ -	\$ -	\$ -	\$ -

See notes to required supplementary information.

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS SINGLE-EMPLOYER DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT PLAN LAST 10 FISCAL YEARS \*

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Total OPEB liability			
Service cost	\$ 6,106,457	\$ 6,136,970	\$ 6,651,090
Interest	4,072,739	3,595,120	2,902,942
Effect of plan changes	(30,983,814)	-	-
Effect of economic/demographic gains or losses	(485,969)	619,689	2,052,664
Effect of assumptions changes or inputs	(5,083,461)	(1,839,964)	(4,525,856)
Benefit payments	<u>(7,729,757)</u>	<u>(6,739,916)</u>	<u>(8,699,457)</u>
Net change in total OPEB liability	(34,103,805)	1,771,899	(1,618,617)
Total OPEB liability - beginning	<u>99,678,973</u>	<u>97,907,074</u>	<u>99,525,691</u>
Total OPEB liability - ending (a)	<u>\$ 65,575,168</u>	<u>\$ 99,678,973</u>	<u>\$ 97,907,074</u>
Plan fiduciary net position			
Contributions - employer	\$ 12,103,990	\$ 10,928,534	\$ 12,316,038
Net investment income	548,843	286,003	104,661
Benefit payments	(7,729,757)	(6,739,916)	(8,699,457)
Administrative expenses	-	-	372,857
Member contributions	<u>462,613</u>	<u>437,193</u>	<u>386,295</u>
Net change in plan fiduciary net position	5,385,689	4,911,814	4,480,394
Plan fiduciary net position - beginning	<u>26,738,762</u>	<u>21,826,948</u>	<u>17,346,554</u>
Plan fiduciary net position - ending (b)	<u>\$ 32,124,451</u>	<u>\$ 26,738,762</u>	<u>\$ 21,826,948</u>
District's net OPEB liability - ending (a) - (b)	<u>\$ 33,450,717</u>	<u>\$ 72,940,211</u>	<u>\$ 76,080,126</u>
Plan fiduciary net position as a percentage of the total OPEB liability	49%	27%	22%
Covered-employee payroll	\$ 138,155,128	\$ 131,554,820	\$ 133,952,782
District's net OPEB liability as a percentage of covered-employee payroll	24%	55%	57%
Annual money-weighted rate of return, net of investment expenses	0.53%	1.18%	1.87%

\* The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

See notes to required supplementary information.

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF EMPLOYER CONTRIBUTIONS SINGLE-EMPLOYER DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT PLAN LAST 10 FISCAL YEARS \*

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Actuarially determined contribution (ADC)	\$ 10,483,198	\$ 10,528,984	\$ 10,952,469
Contributions in relation to the ADC	12,103,990	10,928,534	12,316,038
Contribution deficiency (excess)	<u>\$ (1,620,792)</u>	<u>\$ (399,550)</u>	<u>\$ (1,363,569)</u>
Covered-employee payroll	\$ 138,155,128	\$ 131,554,820	\$ 133,952,782
Contributions as a percentage of covered-employee payroll	8.76%	8.31%	9.19%

#### Key Methods and Assumption Used to Calculate ADC

Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset valuation method	Market Value	Market Value	Market Value
Amortization method	30 year Level Dollar	30 year Level Dollar	30 year Level Dollar
Discount rate	3.85%	3.85%	3.57%
Inflation	2.3%	2.3%	3.0%

\* The amounts presented for each fiscal year were determined as of the current fiscal year end.  
Amounts for prior years were not available.

*See notes to required supplementary information.*

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS

Plan Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	1.00717634%	\$ (24,739,006)	\$ 141,510,815	17.48%	102.74%
12/31/15	1.00194701%	16,281,444	143,092,222	11.38%	98.20%
12/31/16	1.00757730%	8,304,843	144,464,731	5.75%	99.12%
12/31/17	0.98029680%	(29,106,175)	138,468,955	21.02%	102.93%
12/31/18	0.95666211%	34,035,039	144,131,114	23.61%	96.45%

### SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS

District Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/15	\$ 9,783,986	\$ 9,783,986	\$ -	\$ 142,255,255	6.88%
6/30/16	9,544,430	9,544,430	-	142,911,017	6.68%
6/30/17	9,775,956	9,775,956	-	145,641,274	6.71%
6/30/18	9,474,391	9,474,391	-	140,651,906	6.74%
6/30/19	9,715,921	9,715,921	-	147,162,795	6.60%

See notes to required supplementary information.

# Kenosha Unified School District

## Kenosha, Wisconsin

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)  
LOCAL RETIREE LIFE INSURANCE FUND  
LAST 10 FISCAL YEARS**

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<u>Plan Fiscal Year Ending</u>	<u>Proportion of the Net OPEB Liability (Asset)</u>	<u>Proportionate Share of the Net OPEB Liability (Asset)</u>	<u>Covered-Employee Payroll</u>	<u>Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered-Employee Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)</u>
12/31/17	5.89314100%	\$ 17,729,987	\$ 138,468,955	12.80%	44.81%
12/31/18	5.64697400%	14,571,098	127,134,000	11.46%	48.69%

**SCHEDULE OF CONTRIBUTIONS  
LOCAL RETIREE LIFE INSURANCE FUND  
LAST 10 FISCAL YEARS**

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<u>District Fiscal Year Ending</u>	<u>Contractually Required Contributions</u>	<u>Contributions in Relation to the Contractually Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered-Employee Payroll</u>	<u>Contributions as a Percentage of Covered-Employee Payroll</u>
6/30/18	\$ 111,482	\$ 111,482	\$ -	\$ 140,651,906	0.08%
6/30/19	110,439	110,439	-	147,162,795	0.08%

*See notes to required supplementary information.*

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2019

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#### **A. OTHER POSTEMPLOYMENT BENEFITS**

##### **Single-employer Defined Benefit Postemployment Benefit Plan**

*Changes of benefit terms.* Effective July 1, 2019, the District moved to a high deductible health plan. The June 30, 2018 actuarial report reflects the effect of the plan changes moving forward in the amount of a \$31 million decrease to the net OPEB liability.

*Changes of assumptions.* Actuarial assumptions are based on an actuarial experience study for the period 2015-2017 for the Wisconsin Retirement System. Based on the experience study, actuarial assumptions used to develop Total OPEB Liability changed, including the discount rate, wage inflation rate, and mortality and separation rates.

The District is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

##### **Local Retiree Life Insurance Fund**

*Changes of benefit terms.* There were no changes of benefit terms for any participating employer in LRLIF.

*Changes of assumptions.* Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015 – 2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop Total OPEB Liability changed, including the discount rate, wage inflation rate, and mortality and separation rates.

The District is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

#### **B. WISCONSIN RETIREMENT SYSTEM**

*Changes of benefit terms.* There were no changes of benefit terms for any participating employer in WRS.

*Changes of assumptions.* Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015 – 2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop Total Pension Liability changed, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates.

The District is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2019

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#### **C. BUDGETS AND BUDGETARY ACCOUNTING**

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- ▶ Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- ▶ The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- ▶ A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- ▶ Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- ▶ Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- ▶ Appropriations lapse at year end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- ▶ Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- ▶ The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2019.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2019

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#### Budgetary Information

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a budget for the special education special revenue fund. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a GAAP General Fund basis is summarized below:

	<u>General</u>	<u>Special Education</u>
Revenues		
Actual amounts (budgetary basis)	\$ 258,762,461	\$ 17,070,850
Reclassification of special education	17,070,850	(17,070,850)
Total revenues	<u>275,833,311</u>	<u>-</u>
Expenditures		
Actual amounts (budgetary basis)	224,537,156	49,186,402
Reclassification of special education	49,186,402	(49,186,402)
Total expenditures	<u>273,723,558</u>	<u>-</u>
Excess of revenues over (under) expenditures		
Actual amounts (budgetary basis)	34,225,305	(32,115,552)
Reclassification of special education	(32,115,552)	32,115,552
Excess of revenues over (under) expenditures	<u>2,109,753</u>	<u>-</u>
Other financing sources (uses)		
Actual amounts (budgetary basis)	(32,537,570)	32,115,552
Reclassification of special education	32,115,552	(32,115,552)
Total other financing sources (uses)	<u>(422,018)</u>	<u>-</u>
Net change in fund balance		
Actual amounts (budgetary basis)	1,687,735	-
Fund balance - July 1		
Actual amounts (budgetary basis)	<u>55,315,860</u>	<u>-</u>
Fund balance - June 30		
Actual amounts (budgetary basis)	<u>\$ 57,003,595</u>	<u>\$ -</u>

SUPPLEMENTARY INFORMATION

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# Kenosha Unified School District

## Kenosha, Wisconsin

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

	Special Revenue			
	Head Start	Donations	Food Service	Community Service
<b>ASSETS</b>				
Cash and investments	\$ -	\$ -	\$ 2,514,608	\$ 3,242,316
Receivables				
Accounts	25,260	119,600	67,780	32,299
Due from other governments	363,558	-	248,408	-
Inventories and prepaid items	-	-	256,646	-
Total assets	<u>\$ 388,818</u>	<u>\$ 119,600</u>	<u>\$ 3,087,442</u>	<u>\$ 3,274,615</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities				
Accounts payable	\$ 42,812	\$ 15,757	\$ 93,143	\$ 82,678
Due to other funds	346,006	5,469	-	-
Deposits payable	-	-	147,686	-
Total liabilities	<u>388,818</u>	<u>21,226</u>	<u>240,829</u>	<u>82,678</u>
Fund balances				
Nonspendable	-	-	256,646	-
Restricted	-	-	2,589,967	3,191,937
Committed	-	98,374	-	-
Total fund balances	<u>-</u>	<u>98,374</u>	<u>2,846,613</u>	<u>3,191,937</u>
Total liabilities and fund balances	<u>\$ 388,818</u>	<u>\$ 119,600</u>	<u>\$ 3,087,442</u>	<u>\$ 3,274,615</u>

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<u>Debt Service</u>	<u>Total Nonmajor Governmental Funds</u>
\$ 4,043,948	\$ 9,800,872
-	244,939
-	611,966
-	256,646
<u>\$ 4,043,948</u>	<u>\$ 10,914,423</u>
\$ -	\$ 234,390
-	351,475
-	147,686
<u>-</u>	<u>733,551</u>
-	256,646
4,043,948	9,825,852
-	98,374
<u>4,043,948</u>	<u>10,180,872</u>
<u>\$ 4,043,948</u>	<u>\$ 10,914,423</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Special Revenue			
	Head Start	Donations	Food Service	Community Service
<b>REVENUES</b>				
Property taxes	\$ -	\$ -	\$ -	\$ 1,500,000
Other local sources	-	197,564	1,679,907	123,285
State sources	-	-	144,646	-
Federal sources	2,102,991	-	6,656,181	-
Other sources	-	-	-	-
<b>Total revenues</b>	<b>2,102,991</b>	<b>197,564</b>	<b>8,480,734</b>	<b>1,623,285</b>
<b>EXPENDITURES</b>				
Instruction				
Regular instruction	297,266	-	-	-
Other instruction	822,200	21,767	-	-
<b>Total instruction</b>	<b>1,119,466</b>	<b>21,767</b>	<b>-</b>	<b>-</b>
Support services				
Pupil services	412,212	1,342	-	-
Instructional staff services	25,312	144,749	-	-
General administration services	-	-	-	412,627
School administration services	288,242	-	-	-
Operations and maintenance of plant	71,899	90	394,478	11,598
Pupil transportation services	127,745	1,630	-	8,670
Food services	13,494	-	8,593,546	-
<b>Total support services</b>	<b>938,904</b>	<b>147,811</b>	<b>8,988,024</b>	<b>432,895</b>
Debt service				
Principal	-	-	-	-
Interest and fiscal charges	-	-	-	-
<b>Total debt service</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Community service	-	-	-	1,123,373
<b>Total expenditures</b>	<b>2,058,370</b>	<b>169,578</b>	<b>8,988,024</b>	<b>1,556,268</b>
Excess of revenues over (under) expenditures	44,621	27,986	(507,290)	67,017
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	-	-
Transfers out	(44,621)	-	-	-
<b>Total other financing sources (uses)</b>	<b>(44,621)</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>27,986</b>	<b>(507,290)</b>	<b>67,017</b>
<b>Fund balances - July 1</b>	<b>-</b>	<b>70,388</b>	<b>3,353,903</b>	<b>3,124,920</b>
<b>Fund balances - June 30</b>	<b>\$ -</b>	<b>\$ 98,374</b>	<b>\$ 2,846,613</b>	<b>\$ 3,191,937</b>

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<u>Debt Service</u>	<b>Total Nonmajor Governmental Funds</b>
\$ 14,186,884	\$ 15,686,884
127,095	2,127,851
-	144,646
-	8,759,172
<u>694,343</u>	<u>694,343</u>
15,008,322	27,412,896
-	297,266
-	843,967
<u>-</u>	<u>1,141,233</u>
-	413,554
-	170,061
-	412,627
-	288,242
-	478,065
-	138,045
-	8,607,040
<u>-</u>	<u>10,507,634</u>
8,795,000	8,795,000
6,827,409	6,827,409
<u>15,622,409</u>	<u>15,622,409</u>
-	1,123,373
<u>15,622,409</u>	<u>28,394,649</u>
<u>(614,087)</u>	<u>(981,753)</u>
500,000	500,000
-	(44,621)
<u>500,000</u>	<u>455,379</u>
(114,087)	(526,374)
<u>4,158,035</u>	<u>10,707,246</u>
<u>\$ 4,043,948</u>	<u>\$ 10,180,872</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES PUPIL ACTIVITY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

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	<u>Balance 7/1/2018</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance 6/30/2019</u>
<b>ASSETS</b>				
Cash	\$ 1,935,806	\$ 3,700,401	\$ 3,708,123	\$ 1,928,084
<b>LIABILITIES</b>				
Accounts payable	\$ 35,364	\$ 18,042	\$ 35,364	\$ 18,042
Due to student organizations	1,900,442	3,682,359	3,672,759	1,910,042
Total liabilities	<u>\$ 1,935,806</u>	<u>\$ 3,700,401</u>	<u>\$ 3,708,123</u>	<u>\$ 1,928,084</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF CHARTER SCHOOL AUTHORIZER OPERATING COSTS FOR THE YEAR ENDED JUNE 30, 2019

		The Brompton School	Dimensions of Learning	Kenosha School of Technology Enhance Curriculum	Kenosha E- School	Harborside Academy
OPERATING ACTIVITY	Object					
Employee salaries	100	\$ 24,625	\$ 26,989	\$ 142,795	\$ 25,873	\$ 71,219
Employee benefits	200	12,673	12,697	71,897	11,740	34,166
Purchased services	300	2,208	1,169	20,134	644	12,802
Non-capital objects	400	2,036	1,425	11,498	3,270	4,535
Other	900	-	8	27	-	46
		<u>\$ 41,542</u>	<u>\$ 42,288</u>	<u>\$ 246,351</u>	<u>\$ 41,527</u>	<u>\$ 122,768</u>

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF CHARTER SCHOOL OPERATING COSTS FOR THE YEAR ENDED JUNE 30, 2019

Function	WUFAR	The Brompton School	Dimensions of Learning	Kenosha	Kenosha E-School	Harborside Academy
				School of Technology Enhance Curriculum		
Undifferentiated curriculum	110000	\$ 964,244	\$ 1,260,369	\$ 7,661,411	\$ 1,239,704	\$ 3,882,361
Regular curriculum	120000	409,617	160,993	66,752	-	68,760
Vocational curriculum	130000	-	-	-	-	106
Physical curriculum	140000	33,790	63,472	141,438	4,109	1,363
Special education	150000	42,202	357	616,474	68,746	378,212
Co-curriculum activities	160000	-	-	-	-	17,635
Pupil services	210000	54,832	-	94,594	124,662	197,795
Instructional staff training	220000	26,395	148,629	366,697	161,978	123,325
Building administration	240000	283,728	233,032	893,243	262,253	388,498
General operations	253000	64,910	58,732	1,422,251	17,619	497,061
Other support services	290000	-	121	-	-	-
		<u>\$ 1,879,718</u>	<u>\$ 1,925,705</u>	<u>\$ 11,262,860</u>	<u>\$ 1,879,071</u>	<u>\$ 5,555,116</u>

ADDITIONAL INDEPENDENT AUDITORS' REPORT  
FOR BASIC FINANCIAL STATEMENTS

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## Independent auditors' report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*

To the Board of Education  
Kenosha Unified School District  
Kenosha, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Kenosha Unified School District, Kenosha, Wisconsin (the "District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon which included an emphasis of matter paragraph as indicated on page 2 dated November 25, 2019.

### **INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and on compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Green Bay, Wisconsin

November 25, 2019

FEDERAL AND STATE AWARDS

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## Independent auditors' report on compliance for each major federal and state program and on internal control over compliance required by the Uniform Guidance and the *State Single Audit Guidelines*

To the Board of Education  
Kenosha Unified School District  
Kenosha, Wisconsin

### **REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM**

We have audited Kenosha Unified School District, Kenosha, Wisconsin's (the "District's") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2019. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### **MANAGEMENT'S RESPONSIBILITY**

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

#### **AUDITORS' RESPONSIBILITY**

Our responsibility is to express an opinion on compliance for each of the District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Those standards, Uniform Guidance and the *State Single Audit Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of the District's compliance.

#### **OPINION ON EACH MAJOR FEDERAL AND STATE PROGRAM**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2019.

## REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal or state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Green Bay, Wisconsin  
November 25, 2019

# Kenosha Unified School District Kenosha, Wisconsin

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

Grantor Agency/Federal Program Title	CFDA Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/18	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/19	Total Expenditures	Subrecipient Payments
<b>U.S. DEPARTMENT OF AGRICULTURE</b>								
<i>Child Nutrition Cluster</i>								
School Breakfast Program	10.553	WI DPI	2019-302793-SB-546	\$ (61,010)	\$ 1,328,157	\$ 58,887	\$ 1,326,034	\$ -
National School Lunch Program	10.555	WI DPI	2019-302793-NSL-547	(178,741)	4,616,556	171,146	4,608,961	-
Donated Commodities	10.555	WI DPI	Unknown	-	453,480	-	453,480	-
Total National School Lunch Program				<u>(178,741)</u>	<u>5,070,036</u>	<u>171,146</u>	<u>5,062,441</u>	<u>-</u>
Summer Food Service Program for Children	10.559	WI DPI	2019-302793-SFSP-586	(28,645)	71,829	18,375	61,559	-
Total Child Nutrition Cluster				<u>(268,396)</u>	<u>6,470,022</u>	<u>248,408</u>	<u>6,450,034</u>	<u>-</u>
Team Nutrition Grants	10.574	WI DPI	2019-302793-17-TN Let's Plant Grant - 552	-	-	174	174	-
Fresh Fruit and Vegetable Program	10.582	WI DPI	2019-302793-19FFVP-B-376	(32,354)	218,474	-	186,120	-
Fresh Fruit and Vegetable Program	10.582	WI DPI	2019-302793-CNP Grants to ST. Fruit-594	-	20,027	-	20,027	-
Total Fresh Fruit and Vegetable Program				<u>(32,354)</u>	<u>238,501</u>	<u>-</u>	<u>206,147</u>	<u>-</u>
Total U.S. Department of Agriculture				<u>(300,750)</u>	<u>6,708,523</u>	<u>248,582</u>	<u>6,656,355</u>	<u>-</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>								
Title I Grants to Local Educational Agencies	84.010	WI DPI	2019-302793-TIA-141	(2,431,454)	6,248,463	2,290,439	6,107,448	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2018-302793-Focus-145	(3,551)	3,551	-	-	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2019-302793-TI-Delinquent-140	(4,195)	23,880	9,338	29,023	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2018-302793-Cohort I-154	(5,187)	5,187	-	-	-
Total Title I Grants to Local Educational Agencies				<u>(2,444,387)</u>	<u>6,281,081</u>	<u>2,299,777</u>	<u>6,136,471</u>	<u>-</u>
<i>Special Education Cluster (IDEA)</i>								
Special Education Grants to States	84.027	WI DPI	2019-302793-IDEA-FT-341	(1,080,636)	3,789,234	2,995,168	5,703,766	-
Special Education Grants to States	84.027	WI DPI	2019-302793-IDEA-342	-	28,595	-	28,595	-
Total Special Education Grants to States				<u>(1,080,636)</u>	<u>3,817,829</u>	<u>2,995,168</u>	<u>5,732,361</u>	<u>-</u>
Special Education Preschool Grants	84.173	WI DPI	2019-302793-IDEA-PS-347	(48,619)	121,448	49,954	122,783	-
Total Special Education Cluster (IDEA)				<u>(1,129,255)</u>	<u>3,939,277</u>	<u>3,045,122</u>	<u>5,855,144</u>	<u>-</u>
Career and Technical Education - Basic Grants to States	84.048	WI DPI	2019-302793-CP-CTE-400	(140,754)	305,229	74,566	239,041	-
Education for Homeless Children and Youth	84.196	WI DPI	2019-302793-Education for Homeless Children and Youth-335	(12,642)	46,161	16,680	50,199	-
Twenty-First Century Community Learning Centers	84.287	WI DPI	2019-302793-21st Century CLC-367	(12,430)	48,011	4,633	40,214	-
English Language Acquisition State Grants	84.365	WI DPI	2019-302793-TIIIA-391	(164,785)	359,513	80,193	274,921	-
Supporting Effective Instruction State Grants	84.367	WI DPI	2019-302793-TIIA-365	(360,845)	743,499	351,560	734,214	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2019-302793-TIVA-381	(43,498)	250,722	16,606	223,830	-
Total U.S. Department of Education				<u>(4,308,596)</u>	<u>11,973,493</u>	<u>5,889,137</u>	<u>13,554,034</u>	<u>-</u>

# Kenosha Unified School District Kenosha, Wisconsin

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

Grantor Agency/Federal Program Title	CFDA Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/18	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/19	Total Expenditures	Subrecipient Payments
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>								
Head Start	93.600	Direct Program	N/A	(366,116)	2,105,549	363,558	2,102,991	-
<i>Medicaid Cluster</i>								
Medical Assistance Program	93.778	WI DHS	44202800	(94,018)	2,778,899	230,932	2,915,813	-
Total U.S. Department of Health and Human Services				<u>(460,134)</u>	<u>4,884,448</u>	<u>594,490</u>	<u>5,018,804</u>	<u>-</u>
<b>TOTAL FEDERAL AWARDS</b>				<u>\$ (5,069,480)</u>	<u>\$ 23,566,464</u>	<u>\$ 6,732,209</u>	<u>\$ 25,229,193</u>	<u>\$ -</u>
Reconciliation to the basic financial statements								
Federal sources							\$ 25,303,990	
Less JROTC not subject to single audit							<u>74,797</u>	
Total federal awards							<u>\$ 25,229,193</u>	

The notes to the schedules of expenditures of federal and state awards are an integral part of this schedule.

# Kenosha Unified School District Kenosha, Wisconsin

## SCHEDULE OF EXPENDITURES OF STATE AWARDS FOR THE YEAR ENDED JUNE 30, 2019

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number	(Accrued) Deferred Revenue 7/1/18	Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/19	Total Expenditures	Subrecipient Payments
<b>WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION</b>								
Special Education and School Age Parents	255.101	Direct Program	302793-100	\$ -	\$ 9,907,150	\$ -	\$ 9,907,150	\$ -
State School Lunch Aid	255.102	Direct Program	302793-107	-	80,478	-	80,478	-
Common School Fund Library Aid	255.103	Direct Program	302793-104	-	928,744	-	928,744	-
Bilingual Bicultural Aid Lea	255.106	Direct Program	302793-111	-	66,137	-	66,137	-
General Transportation Aid	255.107	Direct Program	302793-102	-	242,361	-	242,361	-
WI School Day Milk Program	255.115	Direct Program	302793-109	-	14,667	-	14,667	-
Equalization Aids	255.201	Direct Program	302793-116	(2,561,027)	150,017,048	2,507,930	149,963,951	-
High Cost Special Education Aid	255.210	Direct Program	302793-119	-	106,967	-	106,967	-
Special Education Transition Readiness Grant	255.257	Direct Program	302793-174	-	8,601	17,968	26,569	-
Personal Electronic Computing Device	255.296	Direct Program	302793-175	-	205,750	-	205,750	-
School Based Mental Health Services Grant	255.297	Direct Program	302793-177	-	16,895	34,305	51,200	-
Peer Review and Mentoring	255.301	Direct Program	302793-141	-	17,468	-	17,468	-
Alcohol and Other Drug Abuse	255.306	Direct Program	302793-143	(5,430)	26,081	2,437	23,088	-
Head Start Supplement	255.327	Direct Program	302793-145	(73,283)	357,481	51,274	335,472	-
State School Breakfast Aid	255.344	Direct Program	302793-108	-	49,501	-	49,501	-
Tuition Payments by State	255.401	Direct Program	302793-157	-	194,125	-	194,125	-
High-Poverty Aid	255.926	Direct Program	302793-121	-	1,771,760	-	1,771,760	-
Educator Effective Evaluation System	255.940	Direct Program	302793-154	(19,962)	129,778	21,548	131,364	-
Per Pupil Aid	255.945	Direct Program	302793-113	-	13,994,946	-	13,994,946	-
Career and Technical Education Incentive Grants	255.950	Direct Program	302793-152	-	154,000	-	154,000	-
Assessments of Reading Readiness	255.956	Direct Program	302793-166	-	47,020	-	47,020	-
Aid for Special Ed Transition Grant BBL	255.960	Direct Program	302793-168	-	49,000	-	49,000	-
Total Wisconsin Department of Public Instruction				(2,659,702)	178,385,958	2,635,462	178,361,718	-
<b>WISCONSIN DEPARTMENT OF JUSTICE</b>								
School Safety Initiative	455.206	Direct Program	2018-SSI-01-13141	(1,120)	818,348	-	817,228	-
School Safety Initiative	455.206	Direct Program	2018-SSI-01-14091	-	396,153	188,854	585,007	-
Total School Safety Initiative and Wisconsin Department of Justice				(1,120)	1,214,501	188,854	1,402,235	-
<b>WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT</b>								
Youth Apprenticeship Program	445.107	Direct Program	3659	(6,630)	14,792	19,529	27,691	-
Advanced Manufacturing	445.109	Direct Program	EF181AM10044	-	50,000	-	50,000	-
Total Wisconsin Department of Workforce Development				(6,630)	64,792	19,529	77,691	-
<b>TOTAL STATE AWARDS</b>				<u>\$ (2,667,452)</u>	<u>\$ 179,665,251</u>	<u>\$ 2,843,845</u>	<u>\$ 179,841,644</u>	<u>\$ -</u>
Reconciliation to the basic financial statements								
State sources							\$ 181,919,628	
Less: State sources not considered state financial assistance								
State tax computer aid							389,423	
PILOT not included on summary							38,520	
Personal property aid							1,650,041	
Total state awards							<u>\$ 179,841,644</u>	

The notes to the schedules of expenditures of federal and state awards are an integral part of this schedule.

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS FOR THE YEAR ENDED JUNE 30, 2019

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#### **NOTE 1: BASIS OF PRESENTATION**

The accompanying schedules of expenditures of federal and state awards for the Kenosha Unified School District are presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### **NOTE 2: SIGNIFICANT ACCOUNTING POLICIES**

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2019 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and *State Single Audit Guidelines*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% of modified total costs.

#### **NOTE 3: SPECIAL EDUCATION AND SCHOOL AGE PARENTS PROGRAM**

The 2018 - 2019 eligible costs under the State Special Education Program as reported by the District are \$41,413,739. Compiled information required by compliance requirement 1-1 of the Special Education Audit Program was reported to the Wisconsin Department of Public Instruction.

#### **NOTE 4: FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

#### **NOTE 5: OVERSIGHT AGENCIES**

The federal and state oversight agencies for the District are as follows:

Federal - U.S. Department of Health and Human Services  
State - Wisconsin Department of Public Instruction

# Kenosha Unified School District

## Kenosha, Wisconsin

### NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS FOR THE YEAR ENDED JUNE 30, 2019

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#### **NOTE 6: PASS THROUGH ENTITIES**

Federal awards have been passed through the following entities:

WI DHS - Wisconsin Department of Health Services

WI DPI - Wisconsin Department of Public Instruction

#### **NOTE 7: DONATED SERVICES**

The District receives an undeterminable amount of donated services from a variety of unpaid volunteers assisting the Head Start program. Therefore, no amounts have been recorded in the Schedule of Expenditures of Federal Awards.

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2019

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#### SECTION I: SUMMARY OF AUDITORS' RESULTS

##### BASIC FINANCIAL STATEMENTS

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
▶ Material weakness(es) identified?	No
▶ Significant deficiency(ies) identified?	None Reported
Noncompliance material to basic financial statements noted?	No

##### FEDERAL AND STATE AWARDS

Internal control over major programs:	
▶ Material weakness(es) identified?	No
▶ Significant deficiency(ies) identified?	None Reported
Type of auditors' report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Any audit findings disclosed that are required to be reported in accordance with the <i>State Single Audit Guidelines</i> ?	No

Identification of major federal programs:

CFDA Number	Name of Federal Program
84.365	English Language Acquisition State Grants
93.600	Head Start <i>Medicaid Cluster</i>
93.778	Medical Assistance Program

Identification of major state programs:

State ID Number	Name of State Program
255.107	General Transportation Aid
255.201	Equalization Aids
255.327	Head Start Supplement
255.926	Aid for High Poverty District
455.206	School Safety Initiative
n/a	School Based Services (See 93.778 Medical Assistance Program)

Audit threshold used to determine between Type A and Type B programs:

Federal Awards	\$756,876
State Awards	\$250,000

Auditee qualified as low-risk auditee Yes

# Kenosha Unified School District

## Kenosha, Wisconsin

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2019

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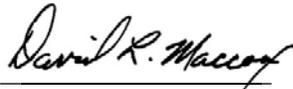
#### SECTION II: FINANCIAL STATEMENT FINDINGS

There are no findings related to the basic financial statements required to be reported under governmental auditing standards generally accepted in the United States of America for the year ended June 30, 2019.

#### SECTION III: FEDERAL AND STATE AWARD FINDINGS AND QUESTIONED COSTS

Our audit did not disclose any matters required to be reported under 2 CFR 200.5169a) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration for the year ended June 30, 2019.

#### SECTION IV: OTHER ISSUES

- |    |   |  |
|----|---|--|
| 1. | Does the auditor have substantial doubt as to the auditee’s ability to continue as a going concern?   | No   |
| 2. | Does the audit report show audit issues (i.e. material non-compliance, non-material non-compliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> : |  |
|    | Department of Health Services   | No   |
|    | Department of Public Instruction  | No   |
|    | Department of Justice   | No   |
|    | Department of Workforce Development   | No   |
| 3. | Was a Management Letter or other document conveying audit comments issued as a result of this audit?  | Yes  |
| 4. | Name and signature of partner   | <br>David L. Maccoux, CPA |
| 5. | Date of report  | November 25, 2019  |

Investment advisory services are offered through CliftonLarsonAllen Wealth Advisors, LLC,  
an SEC-registered investment advisor. | CliftonLarsonAllen LLP

